



**STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS**

**Department of Administration**  
DIVISION OF LEGAL SERVICES  
One Capitol Hill, 4<sup>th</sup> Floor  
Providence, RI 02908-5890

Tel: (401) 222-8880  
Fax: (401) 222-8244

March 24, 2016

Via Hand Delivery and Email

Luly E. Massaro  
Commission Clerk  
Public Utilities Commission  
89 Jefferson Blvd.  
Warwick, RI 02888

**Re: Docket No. 4604**  
**RI Office of Energy Resources' Budget Request to Perform Ceiling Price**  
**Services for the 2017 Renewable Energy Growth Program**

Dear Ms. Massaro:

Enclosed please find an original and ten (10) copies of the Office of Energy Resources' ("OER's") Responses to the Commission's First Data Request for filing in the above referenced docket.

If you have any questions or concerns, please do not hesitate to contact me at 401.222.3417 or at [Andrew.Marcaccio@doa.ri.gov](mailto:Andrew.Marcaccio@doa.ri.gov).

Sincerely,

Andrew S. Marcaccio  
Legal Counsel

Enclosures

cc: Service List

STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS  
PUBLIC UTILITIES COMMISSION

IN RE: RI OFFICE OF ENERGY RESOURCES'  
BUDGET REQUEST TO PERFORM CEILING PRICE  
SERVICES FOR THE 2017 RENEWABLE ENERGY  
GROWTH PROGRAM

DOCKET NO. 4604

**R.I. OFFICE OF ENERGY RESOURCES' RESPONSE**  
**TO THE COMMISSION'S FIRST SET OF DATA REQUESTS**

RESPONDENT: Christopher Kearns, Office of Energy Resources  
DATE: March 24, 2016

**1: The within filing was made February 17, 2016. The budget request for 2015 was filed July 8, 2014. The budget request for 2016 was filed April 15, 2015. Is there any particular reason for filing the 2017 ceiling price budget request much earlier than usual?**

RESPONSE: The Distributed Generation Board ("Board") requests sufficient time each year in developing the annual ceiling prices. The Board wanted to file this request in hopes to complete the reconciliation funding process with the Public Utility Commission ("Commission") in time to start the 2017 Renewable Energy Growth ("REG") program ceiling price development in the spring instead of during the summer. In 2017, the Board plans to further refine the REG program, as well as explore locational-based incentives. Starting this process earlier in the year will provide the Board with an opportunity to submit the 2017 REG Report and Recommendations to the Commission earlier than this past year (mid-November) and provide the Commission and other parties with sufficient time to review.

**2: Provide a detailed itemization of the Board's anticipated costs for the 2017 ceiling price studies.**

RESPONSE: The Board is requesting a higher cap to the budget than in past years because of anticipated additional work to be performed by the consultant for the 2017 REG program in addition to the core work associated with development of the annual ceiling prices. Using the 2015 and 2016 budgets as a guide, the Board recommended increasing the ceiling for potential spending associated with developing the 2017 REG program.

To be specific, additional expenses that affected our planning for 2017 correspond with:

- Open dockets that may impact the REG program where the consultant's expertise will be needed. For example, in 2015, the consultant prepared a valuable memo on the effect of National Grid's proposed Access Fee in Docket 4568 on the ceiling prices. The Commission recently opened Docket 4600 on "Rate Modernization" which, similarly to Docket 4568, has the potential to necessitate some additional support from the consultant on impacts with ceiling prices;
- Potentially piloting location-based performance based incentives and including this pilot in the ceiling price calculations;
- Potentially piloting a program aimed at increasing participation by low-moderate income Rhode Islanders;
- The effects of legislative proposals that could possibly impact the 2017 REG program;
- Examining the opportunity to design a ceiling price for residential solar installations that is based on a bundling of multiple solar installations. This would be in addition to the small solar ceiling prices designed and submitted to the Commission in 2015 and 2016;
- An increased number of data response questions associated with the ceiling prices during the docket proceedings; and
- Potentially 2-3 additional public meetings and presentations provided by the consultant around the development of the 2017 ceiling prices.

The Board utilized \$60,700 for the 2015 REG program planning and \$66,180 for 2016. For 2016, the Board exceeds its forecasted funding needs by \$1,800; the shortfall was covered by OER.

The additional expenses forecasted above is in addition to the core work associated with development of the 2017 ceiling prices, which includes:

- Research on state, regional and federal renewable energy programs and policies that are utilized in designing the ceiling prices;
- Reviewing National Grid data from the Distributed Generation Standard Contracts Program, as well as data from the 2015 and 2016 Renewable Energy Growth tariffs;
- Conducting outreach and solicitations for renewable energy project cost data from renewable energy developers;
- Weekly or biweekly calls with OER staff and members of the Board on the development of the ceiling prices;
- Assisting with the development of the 2017 REG Report and Recommendations Report that is submitted to and filed with the Commission;
- Discussing and preparing testimony for the REG docket proceeding with OER and the Department of Administration Legal Office (“DOA Legal”);
- Drafting and discussing responses with OER and DOA Legal to data request questions submitted by the Commission relating to ceiling prices;
- Traveling and lodging by the consultant for Board and Commission related meetings;
- Detailed financial modeling for each program category;
- Development of presentations for public meetings (in addition to simply appearing and presenting at public meetings); and
- Correspondence with stakeholders – including phone calls and meetings.

**3. Provide a detailed explanation for the \$20,000 increase in the budget request from 2016 to 2017. Include responses to the following questions:**

**3(a): What additional presentations and meetings are anticipated in 2017 that were not anticipated in 2016?**

RESPONSE: Please see our response to Request #2 above.

**3(b): How many extra hours does the consultant expect to devote toward zonal incentives, if in fact they are included in the 2017 Program Year?**

RESPONSE: The estimated number of hours could range from 10-40 hours depending on the range of additional work added.

**3(c): Describe in detail the “potential dynamics at the federal level” the Board feels warrants additional time and expense on the part of the consultant. In prior years, the consultant has incorporated federal incentives into the ceiling price analysis without corresponding budget increases. Describe the specific changes the Board is expecting in federal renewable energy policies in 2017 to justify the budget increase.**

RESPONSE: There is always the possibility of unknowns occurring at the federal level when the ceiling prices are being designed. The federal government has advanced energy legislation in December of 2010, 2012 and 2015. For example, the Board and consultant had completed all of their work with the filing of the 2016 REG Report and Recommendations on November 13, 2015 and then the U.S. Congress passed energy legislation in late December. This required OER and the consultant to communicate with RI Congressional Delegation staff to identify which federal tax laws were amended in early January. While the Board has been able to address this in past years, it is important for the Board to have the resources if available to respond when needed. The Board will only utilize funds if needed, as there may be no actions taken by the federal government over the next 8-9 months.

**3(d): Describe in detail why additional time is expected for proceedings and data requests in 2017. These components (proceedings and data requests) have been part of the consultant’s work in every year since the inception of the legacy DG standard contracts program. Describe the specific changes to proceedings and data requests the Board expects in 2017 to justify the budget increase.**

RESPONSE: While the process for the docket proceedings has not changed, the number of data requests filed by the Commission for the Board increased between

the 2015 and 2016 REG docket proceedings. In 2015, there were 2 data request with subquestions relating to ceiling prices for approximately 12 data request questions by the Commission and staff.

For the 2016 REG program, however, there were 5 data requests filed with approximately 27 ceiling price related questions. Each question submitted requires the consultant to discuss responses with OER staff and Board members. There was more time committed to that process by the consultant than in prior years.

While we strive to provide all of the relevant information in our initial filing, with the increased complexity of the program, we expect the level of data requests to remain high and increase in complexity. The Board will only utilize funds when needed.

- 4: **Provide a final invoice, final accounting, or other written documentation showing an itemization of the consultant's services performed relative to the 2016 ceiling price studies, as well as an itemization of payments made to the consultant for such services. Such written documentation should clearly demonstrate whether the 2016 budget of \$65,000 over- or under- compensated the consultant for his work performed relative to the 2016 ceiling prices.**

RESPONSE: Please find attached as "Appendix A" copies of the invoices for the 2016 REG Program services. As stated in our Response to Request #2 above, the Board used \$60,700 for the 2015 REG Program and \$66,180 for the 2016 REG Program. For the issues outline about the 2016 ceiling price services, the Board exceeded its forecasted funding needs and OER paid the excess \$1,180, instead of the Board filing an additional reconciliation funding request.

Rhode Island Office of Energy Resources,  
By its attorney,



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Department of Administration  
Division of Legal Services  
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Facsimile: 401.222.8244  
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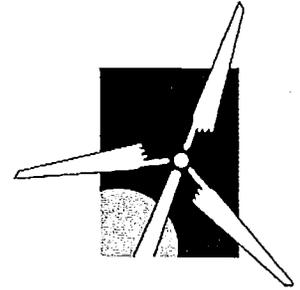
# Appendix A

# Sustainable Energy Advantage, LLC

161 Worcester Rd, Suite 503  
 Framingham, MA 01701  
 Phone # 508-665-5855 Fax # 508-665-5858  
 bgrace@seadvantage.com www.seadvantage.com

## Invoice

Date	Invoice #
2/29/2016	3621



Bill To
DOA-CS State Energy Office Terri Brooks One Capitol Hill, 2nd Floor Smith St. Providence, RI 02908

Customer Contract ID	SEA Client Job Code	Project Description	Terms	Due Date
PO#3424670-1	62.1.1	RI DG Standard Offer	30 Days	3/30/2016
Description		Qty	Rate	Amount
Renewable Energy 2016 Ceiling Price Development RFP#7549511 February 2016, Invoice #8, per payment schedule outlined in the Professional Services Agreement (Final Invoice)  1.Support OER and the DG Board in preparation of responses to PUC and DPS questions regarding ceiling price filings and testimony.  Please reference the SS# on file			7,007.13	7,007.13
			<b>Total</b>	\$7,007.13



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**Receipt 506039** has been created for you.

**Receive Items: Confirmation Details**

**Receipt Information**

Receipt Date **16-Mar-2016 08:32:30**

**Received Item Details**

Receipt	Requisition	Description	Receipt Quantity	Unit	Packing Item Waybill Slip	Receipt Comments	Receipt Comments	Supplier	Attachments
506039	1427467	APA-15293 7/1/15-6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	7007.13	Each		INVOICE # 3621	INVOICE # 3621	ROBERT C GRACE	

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Trading Partner	ROBERT C GRACE	Site	01
Supplier Num	39006	Operating Unit	State of Rhode Island
Invoice Num	3584	Type	Standard
Batch Name		Date	31-JAN-2016
Voucher		Currency	USD
PO Number	3424670	Amount	6,167.13
Receipt Num		Unpaid	0.00
		Release	1
		Unapplied	
		Settlement Date	

**Invoice Status**

Approval	Workflow Approved
Status	Validated
Accounting	Processed
Payment	Fully Paid

Description	Active Hold	Reason
	<input checked="" type="checkbox"/>	
	<input type="checkbox"/>	
	<input type="checkbox"/>	

**Scheduled Payments**

Curr	Amount	Remaining	Due Date	Held
USD	6,167.13	0.00	28-FEB-2016	<input checked="" type="checkbox"/>
				<input type="checkbox"/>
				<input type="checkbox"/>

**Actual Payments**

Paid By	Paid On
1912905 - Check	26-FEB-2016

- [Payment Overview](#)
- [View Receipt](#)
- [View PO](#)
- [Supplier](#)
- [Invoice Workbench](#)



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**Receipt 501997** has been created for you.

### Receive Items: Confirmation Details

#### Receipt Information

Receipt Date **25-Feb-2016 08:02:53**

#### Received Item Details

Receipt	Requisition	Description	Receipt Quantity	Unit	Packing Item Waybill Slip	Receipt Comments	Supplier	Attachments
501997	1427467	APA-15293 7/1/15-6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	6167.13	Each		INVOICE # 3584	ROBERT C GRACE	

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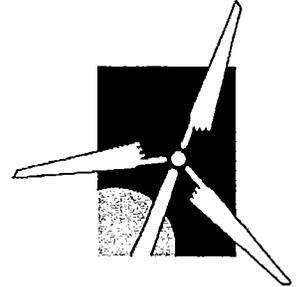
# Sustainable Energy Advantage, LLC

10 Speen Street, 3rd Floor  
 Framingham, MA 01701

Phone # 508-665-5855 Fax # 508-665-5858  
 bgrace@seadvantage.com www.seadvantage.com

## Invoice

Date	Invoice #
12/31/2015	3557



Bill To
DOA-CS State Energy Office Terri Brooks One Capitol Hill, 2nd Floor Smith St. Providence, RI 02908

Customer Contract ID	SEA Client Job Code	Project Description	Terms	Due Date
PO#3424670-1	62.1.1	RI DG Standard Offer	30 Days	1/30/2016
Description		Qty	Rate	Amount
Renewable Energy 2016 Ceiling Price Development RFP#7549511 December 2015, Invoice #6, per payment schedule outlined in the Professional Services Agreement  Summary of work performed during the final billing period:  1. Support OER and the DG Board in preparations for the PUC hearing process 2. Develop pre-filed written testimony in support of the PUC hearing process. 3. Respond to PUC and DPS questions regarding ceiling price filings.  Please reference the SS# on file			7,014.29	7,014.29
			<b>Total</b>	\$7,014.29



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**Confirmation**

**Receipt 496121** has been created for you.

**Receive Items: Confirmation Details**

**Receipt Information**

Receipt Date **25-Jan-2016 10:28:53**

**Received Item Details**

Receipt	Requisition	Description	Receipt Quantity	Unit	Packing Waybill Slip	Item Comments	Receipt Comments	Supplier	Attachments
496121	1427467	APA-15293 7/1/15-6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	7014.29	Each		INVOICE # 3557	INVOICE # 3557	ROBERT C GRACE	

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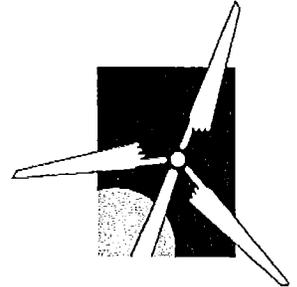
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10 Speen Street, 3rd Floor  
 Framingham, MA 01701  
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 bgrace@seadvantage.com www.seadvantage.com

## Invoice

Date	Invoice #
11/30/2015	3523



Bill To
DOA-CS State Energy Office Terri Brooks One Capitol Hill, 2nd Floor Smith St. Providence, RI 02908

Customer Contract ID	SEA Client Job Code	Project Description	Terms	Due Date
PO#3424670-1	62.1.1	RI DG Standard Offer	30 Days	12/30/2015
Description		Qty	Rate	Amount
Renewable Energy 2016 Ceiling Price Development RFP#7549511 November 2015, Invoice #5, per payment schedule outlined in the Professional Services Agreement  Summary of work performed during the billing period: 1.Support OER and the DG Board in the development of their filing and recommendations to the PUC 2.Support OER and the DG Board in preparations for the PUC hearing process 3.Develop pre-filed written testimony in support of the PUC hearing process.  Please reference the SS# on file			7,014.29	7,014.29
			<b>Total</b>	\$7,014.29



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Confirmation

**Receipt 489833** has been created for you.

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**Receipt Information**

Receipt Date **15-Dec-2015 07:52:58**

**Received Item Details**

Receipt	Requisition	Description	Receipt Quantity	Unit	Packing Item Waybill Slip	Receipt Comments	Receipt Comments	Supplier	Attachments
489833	1427467	APA-15293 7/1/15-6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	7014.29	Each		INVOICE # 3523	INVOICE # 3523	ROBERT C GRACE	

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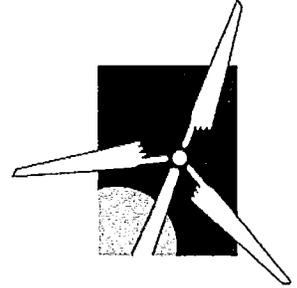
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10 Speen Street, 3rd Floor  
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 bgrace@seadvantage.com www.seadvantage.com

## Invoice

Date	Invoice #
10/31/2015	3503



Bill To
DOA-CS State Energy Office Terri Brooks One Capitol Hill, 2nd Floor Smith St. Providence, RI 02908

Customer Contract ID	SEA Client Job Code	Project Description	Terms	Due Date
PO#3424670-1	62.1.1	RI DG Standard Offer	30 Days	11/30/2015
Description		Qty	Rate	Amount
Renewable Energy 2016 Ceiling Price Development RFP#7549511 October 2015, Invoice #4, per payment schedule outlined in the Professional Services Agreement  Summary of work performed during the billing period: 1.Compile and review written stakeholder feedback after second public meeting 2.Conduct additional CP analysis following second Public Meeting 3.Ongoing communications with OER and DG Board – including weekly calls. 4.Conduct multiple analysis for the development of final ceiling price recommendations. 5.Prepare final ceiling price presentation for DG Board meeting 6.Present at DG Board meeting 7.Support OER and the DG Board in the development of the ceiling price filing for the PUC  Please reference the SS# on file			10,654.29	10,654.29
			<b>Total</b>	\$10,654.29



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**Receipt 484725** has been created for you.

**Receive Items: Confirmation Details**

**Receipt Information**

Receipt Date **16-Nov-2015 09:43:30**

**Received Item Details**

Receipt	Requisition	Description	Receipt Quantity	Unit	Packing Item Waybill Slip	Receipt Comments	Supplier	Attachments
484725	1427467	APA-15293 7/1/15-6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	10654.29	Each		INVOICE # 3503	ROBERT C GRACE	

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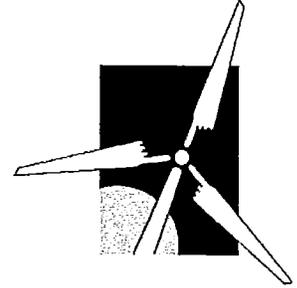
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 bgrace@seadvantage.com www.seadvantage.com

## Invoice

Date	Invoice #
9/30/2015	3479



Bill To
DOA-CS State Energy Office Terri Brooks One Capitol Hill, 2nd Floor Smith St. Providence, RI 02908

Customer Contract ID	SEA Client Job Code	Project Description	Terms	Due Date
PO#3424670-1	62.1.1	RI DG Standard Offer	30 Days	10/30/2015
Description		Qty	Rate	Amount
Renewable Energy 2016 Ceiling Price Development RFP#7549511 September 2015, Invoice #3, per payment schedule outlined in the Professional Services Agreement  Summary of work performed during the billing period: 1.Ongoing communications with OER and DG Board. 2.Review additional data and conduct ceiling price revision analysis 3.Calculate revised Ceiling Prices 4.Conduct second Public Stakeholder meeting 5.Request and receive written stakeholder feedback after second public meeting 6.Ongoing communications with OER and DG Board – including weekly calls.  Please reference the SS# on file			10,654.29	10,654.29
			<b>Total</b>	\$10,654.29



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Confirmation

Receipt 478553 has been created for you.

Receive Items: Confirmation Details

Receipt Information

Receipt Date **08-Oct-2015 13:03:54**

Received Item Details

Receipt Requisition Description	Receipt Quantity Unit	Packing Item Waybill Slip	Receipt Comments	Receipt Comments	Supplier
478553 1427467 APA-15293 7/1/15-6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	10654.29 Each		INVOICE # 3479	INVOICE # 3479	ROBERT C GRACE

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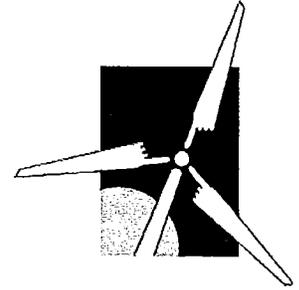
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10 Speen Street, 3rd Floor  
 Framingham, MA 01701  
 Phone # 508-665-5855 Fax # 508-665-5858  
 bgrace@seadvantage.com www.seadvantage.com

## Invoice

Date	Invoice #
8/31/2015	3456



Bill To
DOA-CS State Energy Office Terri Brooks One Capitol Hill, 2nd Floor Smith St. Providence, RI 02908

Customer Contract ID	SEA Client Job Code	Project Description	Terms	Due Date
PO#3424670-1	62.1.1	RI DG Standard Offer	30 Days	9/30/2015
Description		Qty	Rate	Amount
Renewable Energy 2016 Ceiling Price Development RFP#7549511 August 2015, Invoice #2, per payment schedule outlined in the Professional Services Agreement  Summary of work performed during the billing period: 1.Organize and analyze Ceiling Price Data 2.Calculate initial Ceiling Prices 3.Conduct first Public Stakeholder meeting 4.Receive stakeholder feedback 5.Conduct additional research and interviews following first Public Meeting 6.Ongoing communications with OER and DG Board, including weekly check-in call. 7.Request and receive written stakeholder feedback after first public meeting 8.Review additional data and conduct ceiling price revision analysis  Please reference the SS# on file			10,654.29	10,654.29
			<b>Total</b>	\$10,654.29



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**Receipt 475627** has been created for you.

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Receipt Date **23-Sep-2015 07:45:11**

#### Received Item Details

Receipt	Requisition	Description	Receipt Quantity	Unit	Packing	Item	Receipt	Receipt	Supplier
						Waybill Slip	Comments	Comments	
475627	1427467	APA-15293 7/1/15-6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	10654.29	Each			Invoice # 3456	Invoice # 3456	ROBERT C GRACE

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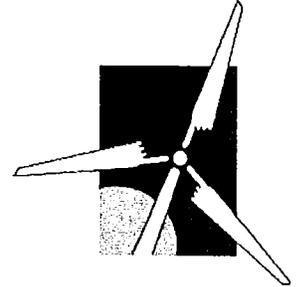
# Sustainable Energy Advantage, LLC

10 Speen Street, 3rd Floor  
 Framingham, MA 01701

Phone # 508-665-5855 Fax # 508-665-5858  
 bgrace@seadvantage.com www.seadvantage.com

## Invoice

Date	Invoice #
7/31/2015	3436



<b>Bill To</b>
DOA-CS State Energy Office Terri Brooks One Capitol Hill, 2nd Floor Smith St. Providence, RI 02908

Customer Contract ID	SEA Client Job Code	Project Description	Terms	Due Date
PO#3424670-1	62.1.1	RI DG Standard Offer	30 Days	8/30/2015
Description		Qty	Rate	Amount
Renewable Energy 2016 Ceiling Price Development RFP#7549511 July 2015, Invoice #1, per payment schedule outlined in the Professional Services Agreement  Summary of work performed during the billing period: 1. Conduct project kick-off call with team and OER 2. Develop Ceiling Price Data Request 3. Create distribution list; send data request; collect responses 4. Conduct supplementary interviews to collect data 5. Conduct supplementary research of regional and national solar installed cost databases 6. Organize and analyze Ceiling Price Data 7. Ongoing communications with OER and DG Board.  Please reference the SS# on file			7,014.29	7,014.29
			<b>Total</b>	\$7,014.29



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## Confirmation

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### Receive Items: Confirmation Details

#### Receipt Information

Receipt Date **24-Aug-2015 08:38:33**

#### Received Item Details

Receipt	Requisition	Description	Receipt Quantity	Unit	Packing Waybill Slip	Item Comments	Receipt Comments	Supplier
470540	1427467	APA-15293 7/1/15- 6/30/16 - RENEWABLE ENERGY 2016 CEILING PRICE DEVELOPMENT	7014.29	Each		Invoice # 3436	Invoice # 3436	ROBERT C GRACE

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CERTIFICATION OF SERVICE

I hereby certify that I filed the original and 10 copies of this Response to Data Request with the PUC. In addition, I served a copy of this Response to Data Request to the service list electronically. I certify that all of the foregoing was done on March 24, 2016.

A handwritten signature in black ink, appearing to be "John A. M.", is written above a horizontal line.

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