

STATE OF RHODE ISLAND PUBLIC UTILITIES COMMISSION

**IN RE: REVIEW OF PROPOSED TOWN OF NEW SHOREHAM PROJECT
PURSUANT TO RHODE ISLAND GENERAL LAWS § 39-26.1-7**

PREFILED TESTIMONY

OF

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FOR

DEEPWATER WIND BLOCK ISLAND, LLC

DECEMBER 9, 2009

1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is David P. Nickerson and my business address is P.O. Box 9213, Noank, CT.

4
5 **Q. By whom are you employed and in what capacity?**

6 A. I am a Managing Member of Mystic River Energy Group LLC, a consulting firm that focuses on
7 power plant and energy market related business and economic issues, primarily in the
8 Northeast.

9
10 **Q. Please describe your qualifications and experience.**

11 A. I have a Bachelor of Science in Electrical Engineering with a minor in Engineering Management
12 from Tufts University and a Master of Science in Industrial Administration (MBA) from Carnegie-
13 Mellon University. For over 29 years I have worked in the electric power industry – 9 of those
14 years were with Westinghouse Electric in Pittsburgh, PA, 9 years with New England Power
15 Company in Westborough; MA, 5 years with El Paso Merchant Energy, a Houston-based energy
16 trading company, and 6 and a half years as an independent consultant. I have extensive
17 experience over the past 20 years analyzing, evaluating and negotiating the commercial aspects
18 of wholesale power contracts based on conventional and renewable technologies from the
19 perspective of a regulated utility, independent power projects in both development and
20 operation, energy trading companies, and as a consultant to power plant owners, commercial
21 and industrial retail customers, and a state agency. My experience as a power supply analyst
22 includes familiarity with electric system modeling, wholesale power markets and ISO rules.

23

24

25

1 **Q. Have you previously testified before the Rhode Island PUC or other state or federal regulatory**
2 **commissions?**

3 A. Yes. I testified before the Rhode Island Public Utility Commission (the "Commission") in 1994
4 in support of a wind power contract on which I led the negotiation while at New England Power
5 Company. In support of Pawtucket Power Company's permit to export natural gas from Canada,
6 I have testified before the Canadian National Energy Board in the early 1990's. In 2008 I
7 testified before the Connecticut Department of Public Utilities on behalf of the Connecticut
8 Clean Energy Fund in support of an analysis of the market value of Class I renewable energy
9 projects that resulted from the Project 150 renewable energy solicitation process.

10

11 **Q. What is the purpose of your testimony?**

12 A. The purpose of this testimony is to support the request of Deepwater Wind Block Island LLC's
13 request ("Deepwater Wind") that the Commission approve the power purchase agreement
14 ("PPA") between The Narragansett Electric Company, d/b/a National Grid (the "Company"), and
15 Deepwater Wind with respect to the proposed offshore wind farm in the waters off New
16 Shoreham (the "Block Island Wind Farm"), to show from the perspective of an experienced
17 power supply analyst that it meets the objectives set out by the State Legislature and that in
18 light of the small scale and characteristics of this offshore wind project, the PPA is commercially
19 reasonable.

20

21 The testimony reviews the relevant Rhode Island laws and how they apply in the context of this
22 review of the PPA. It then discusses differences between the Block Island Wind Farm and other
23 relevant offshore wind benchmarks and the reasons for those differences. Next the testimony
24 reviews the calculation of the pricing under the PPA and the market value of the product to be
25 provided including energy, impacts of gas prices and carbon policy, and of renewable energy
26 credits. Different plausible scenarios of future outcomes that could impact the value of the PPA

1 are summarized. Finally, there is a review of the PPA's commercial reasonableness in the
2 context of the legislation.

3
4 **Q. Please summarize the key points of your testimony**

5 **A.** Based on the analysis presented here:

- 6 • The estimated installed cost of the Block Island Wind Farm is approximately \$6.96 million/MW,
7 with the most rational benchmarks from other offshore wind projects and studies ranging from
8 \$6.95 to \$5.01 million/MW.
- 9 • The several European projects that make up the \$5.01 million/MW value likely benefit from
10 lower costs due to economies of scale, some learning value to date, efficiency improvements, an
11 established offshore-specific supply chain, and experienced personnel, which as discussed,
12 possibly very meaningful but cannot be readily quantified.
- 13 • The implied cost of the PPA is:
 - 14 ○ \$274.3 in 2013 present value \$s
 - 15 ○ \$306/MWh, levelized
- 16 • Market value of the products delivered under the PPA:
 - 17 ○ \$142.6 to \$175.6 million in 2013 present value \$s
 - 18 ○ \$158/MWh to \$195/MWh levelized under a credible range of conditions
- 19 • The above market differential, and net potential cost to ratepayers is:
 - 20 ○ \$98.7 to \$124 million in 2013 present value \$s
 - 21 ○ \$110/MWh to \$147/MWh levelized under the same range of conditions
- 22 • The over-market difference may be offset by hard-to-quantify but nonetheless real benefits
23 bring value to Rhode Island. These include:
 - 24 ○ Direct in-State economic development benefits. Studies elsewhere indicate could be in
25 the range of \$2.4 million per year or \$26 million in 2013 present value \$s if the annual
26 rate is escalated at CPI and applied to the output of the project. The same study shows
27 indirect benefits as a result of multiplier effects could, based on other studies, amount
28 to a similar level or higher. It is possible that with concentrated infrastructure

1 development and/or ship fabrication within Rhode Island, the figure could be higher
2 still.

- 3 ○ Electricity price suppression (which is a no-brainer to any power analyst and can be
4 predicted by modeling) has been estimated in a number of studies, and the recent ISO
5 Scenario Analysis supports the premise that the benefit is real. Using this study, I've
6 estimated the benefit at a net present value of \$2.5 million
- 7 ○ Natural gas price suppression is difficult to quantify, and I have not attempted to do so,
8 but studies indicate that this benefit is real and material. Some analysts have shown
9 that this benefit can wholly or partly offset the direct incremental cost of renewable
10 portfolio standards, as discussed further below.

- 11 ● An examination of public data sources supports that if offshore wind is the only option proposed
12 to meet the objectives, then another element of a commercially reasonable determination is
13 whether the cost of the proposed project is in line with expectations of what it will cost to do a
14 small scale offshore wind project. As indicated below, the costs are in-line with expectations
15 based on scale, depth, relative to recent industry benchmarks and independent studies
- 16 ● Finally, all of the benchmarks are for places where there is infrastructure in place... but none in
17 the US... the first projects must support a range of industry first costs and bear the cost and risk
18 of uncertainties which it is likely to resolve for subsequent projects – which in turn could be
19 expected to reduce the cost of those subsequent projects, including Deepwater's proposed
20 larger project

21
22 **II. OVERVIEW OF THE APPLICABLE LEGISLATION AND HOW DEEPWATER WIND'S PPA FOR THE**
23 **BLOCK ISLAND WIND FARM MEETS THE STANDARDS SET OUT IN THE LEGISLATION**

24 Q. What elements of the Rhode Island General Laws Chapter 39-29.1 "Long-Term Contracting
25 Standard for Renewable Energy" are relevant here?

26 A. There are three basic sections of law that this testimony focuses on (collectively, the
27 "Legislation"). The Legislature, in the first section of Chapter 26.1, presented a set of well-
28 defined objectives: *"The purpose of this chapter is to encourage and facilitate the creation of*
29 *commercially reasonable long-term contracts between the electric distribution companies and*

1 *developers and sponsors of newly developed renewable energy resources with the goals of*
2 *stabilizing long-term energy prices, enhancing environmental quality, creating jobs in Rhode*
3 *Island in the renewable energy sector, and facilitating the financing of renewable energy*
4 *generation within the jurisdictional boundaries of the state or adjacent state or federal water or*
5 *providing direct economic benefit to the state.”*

6 Chapter 26.1-2 includes a definition and standard for the term commercially reasonable, which
7 in addition to use in Chapter 26.1-1 above is also used in a later section of the law that led to
8 this project. Commercially reasonable: *“means terms and pricing that are reasonably consistent*
9 *with what an experienced power market analyst would expect to see in transactions involving*
10 *newly developed renewable energy resources. Commercially reasonable shall include having a*
11 *credible project operation date, as determined by the commission, but a project need not have*
12 *completed the requisite permitting process to be considered commercially reasonable. If there is*
13 *a dispute about whether any terms or pricing are commercially reasonable, the commission shall*
14 *make the final determination after evidentiary hearings”.*

15 Furthermore, Chapter 26.1-7 (Town of New Shoreham Project) lays out the additional
16 objectives, to “...solicit proposals for one newly developed renewable energy resources project
17 of ten (10) megawatts or less that includes a proposal to enhance the electric reliability and
18 environmental quality of the Town of New Shoreham. The electric distribution company shall
19 select a project for negotiating a contract that shall be conditioned upon approval from the
20 commission. Negotiations shall proceed in good faith to achieve a commercially reasonable
21 contract.” The Chapter later goes on to allow up to 8 wind turbines with a nameplate capacity
22 of no more 30 megawatts (“MW”). If in requiring that National Grid enter negotiations to
23 achieve a commercially reasonable contract within this paragraph, the statute requires, by
24 extension, that the contract be a commercially reasonable approach to meeting the
25 requirements of this paragraph as well, in other words, relative to other options available to do
26 so.

1 There are few realistic options for new developed renewable energy projects on Block Island
2 and that are less expensive. There is no hydro, biomass, or landfill gas on the Island; solar would
3 be of such a small scale that it would be, at best, comparable in price, without the
4 commensurate benefits of helping to launch the offshore wind industry and its associated
5 economic development benefits; and onshore wind would be difficult to site due to setback
6 requirements, small in scale due to land limitations, and challenging economics. Ultimately,
7 offshore wind is the only practical, and most cost-effective, option to bring MW-scale
8 renewables to Block Island.

9
10 **Q. Does the Deepwater Wind PPA meet the stated purpose of the Rhode Island Legislature in**
11 **Chapter 39-29.1 of the General Laws?**

12 The Block Island Wind Farm clearly meets all of the elements of Chapter 26.1's Purpose:

- 13 1) "The purpose of this chapter is to encourage and facilitate the creation of commercially
14 reasonable long-term contracts between the electric distribution companies and developers and
15 sponsors of newly developed renewable energy resources"

16 As a 20 year contract between Deepwater Wind and the Company, this PPA is considered a long
17 term agreement in the electric power industry and includes the intended parties – an electric
18 distribution company and a developer. With commercial operation planned for the end of 2012,
19 the Block Island Wind Farm will be a newly developed renewable energy resource.

20
21 As this testimony will demonstrate in later sections, I believe as an experienced power analyst
22 and consistent with the definition set out in Chapter 26.-2, that the terms and pricing of the PPA
23 are commercially reasonable.

24
25
26
27

1 2) "with the goals of"

2 a. "stabilizing long-term energy prices"

3 Deepwater Wind and the Company have been able to agree on a fixed pricing structure
4 that is known and predictable and as such will add stability to long term energy prices.
5 Exhibit A is a recent plot of natural gas market price data from the Federal Energy
6 Regulatory Commission ("FERC") and helps illustrate the significant recent volatility of
7 wholesale fuel market prices that in large part drive electricity prices. The PPA's fixed
8 pricing structure, while higher than current market prices, functions as a hedge against
9 escalating and volatile future energy prices and potential increases related to carbon
10 policy or increases in the price of Renewable Energy Credits ("RECs").

11
12 Further upside for ratepayers comes from two additional elements of the PPA pricing
13 that can act to reduce to the prices paid by the Company: 1) a component that reduces
14 the price by the market value of capacity and essentially functions as a hedge against
15 increasing capacity prices; and 2) a sharing of the value of energy produced in excess of
16 certain targets.

17
18 In addition, the Block Island Wind Farm's operation and production of energy will
19 directly reduce the need for other generating plants to operate, and in particular the
20 plants on the margin in a bid-based market like New England. Typically, the marginal
21 unit in the ISO New England ("ISO-NE") market is fueled by natural gas. Usually
22 demonstrated via a production cost or dispatch model, adding energy to the grid causes
23 a reduction in the system-wide marginal cost of energy as more efficient units that are
24 further down the bid stack can now be used to meet demand. If there are any
25 transmission constraints this could be a more localized effect, thus weighting the
26 benefits towards Rhode Island. A corresponding reduction in overall natural gas
27 consumption puts downward pressure on natural gas prices, and because less fossil
28 fueled generation is required to meet demand, air emissions are reduced. A discussion
29 of electric and natural gas price suppression is provided below.

1
2
3 *b. "enhancing environmental quality"*

4 An important measure of environmental quality with respect to this project is air
5 emissions related to the production of electricity. The operation of the Block Island
6 Wind Farm directly reduces the need for other generators in Rhode Island and in New
7 England to operate to meet the electricity demands of Rhode Island ratepayers. ISO-NE
8 periodically publishes information on the marginal emissions associated with production
9 of the next megawatt-hour of energy. Based on the marginal emission rates for 2008
10 made available by ISO-NE in early December¹, each year the Block Island Wind Farm
11 operates the region will avoid other power plants emitting approximately:

- 12 • 21,192 pounds of nitrogen oxides,
- 13 • 33,302 pounds of sulfur oxides, and
- 14 • 48,641 tons of carbon dioxide.

15
16 Over the twenty year term of the PPA, these amounts could total approximately:

- 17 • 418,546 pounds of nitrogen oxides,
- 18 • 657,715 pounds of sulfur oxides, and
- 19 • 960,662 tons of carbon dioxide.

20
21 These values are slightly less than the annual numbers times twenty based on an
22 assumption of a lower plant capacity factor in years one and two due to typical power
23 plant start-up and commissioning issues. The actual emissions avoided will depend on
24 the particular units backed down or not needed when the Block Island Wind Farm wind
25 turbines are in operation.
26
27
28

¹ ISO New England Environmental Advisory Group (EAG) Teleconference, Final Draft Slides 12-02-09, slide 69.

1 c. *“creating jobs in Rhode Island in the renewable energy sector”*

2 The Block Island Wind Farm could help create a unique opportunity for Rhode Island to
3 take a leading role in training and providing the skilled labor that will be needed for the
4 offshore wind industry in the northeast to implement the possible addition of thousands
5 of MWs of offshore capacity. ISO-NE has approximately 4,500 MWs of potential
6 offshore wind projects in its interconnection queue. A challenge for Deepwater Wind
7 (and a cost burden specific to this project) is that the offshore wind industry in the
8 United States is in its infancy. There are currently no commercial offshore wind projects
9 in construction or in operation in the U.S. The key supporting shore and port facilities,
10 specialized installation and maintenance vessels and seasoned offshore wind personnel
11 do not exist – in the northeast or other parts of the country. And, as the Jones Act
12 requires that vessels working in U.S. waters be U.S. flagged, it is unlikely projects will be
13 able to lease the offshore wind-specific construction and maintenance vessels that have
14 been developed and are in service in Europe.

15
16 In contrast, while Europe is still in the early stages of implementing offshore wind
17 energy, it will have about 1,900 MWs of projects in operation by the end of 2009
18 according to the European Wind Energy Association (“EWEA”). In 2008, 366 MW of
19 offshore wind capacity was installed in seven different wind farms in Europe, also per
20 EWEA. These projects to date have directly caused the creation of infrastructure and
21 jobs. As an example, according to a February 2006 report² from the National Renewable
22 Energy Lab (“NREL”), the 160 MW Horns Rev project in Denmark that began operation in
23 2002 created over 1,700 man-years of local jobs during the construction period.
24 However, this figure seems a bit high and appears to include multiplier effects and other
25 indirect effects.
26

² Energy from Offshore Wind, NREL/CP-500-39450, February 2006

1 Another more specific source of information on jobs creation is a November 2008 New
2 York State Energy Research and Development Authority (“NYSERDA”) study³ of the
3 economic benefits associated with the construction and operation of New York
4 renewable energy projects. In New York, NYSERDA enters directly into 10-year
5 contracts with projects for RECs in a central procurement model to meet the State’s
6 Renewable Portfolio Standard (“RPS”) obligations. The NYSERDA study is an in-depth
7 review of the first 3 solicitations for RECs which have resulted in contracts for 1,022
8 MWs of onshore wind capacity. These wind projects are expected to result in 1,980
9 man-years of short term jobs (3 years or less) and 166 long term jobs, all in New York.
10 These estimates are likely conservative as there are consequences to the successful
11 bidders if their values are overstated.

12
13 The NYSERDA study also quantifies the overall direct economic benefits to New York
14 State from these projects and disaggregates the impacts by technology. Here direct
15 benefits include short term and long term payroll, payments to municipalities and
16 landowners, equipment and services, and other operations and maintenance expenses
17 procured in-State. For wind projects the direct benefits totaled \$23.92/MWh. Applying
18 this rate to the Block Island Wind Farm and assuming an annual average output of about
19 100,915 MWh, direct benefits to Rhode Island would total just over \$2.4 million
20 annually. That rate applied in 2013 without adjustment and then escalated at CPI and
21 then multiplied by the expected annual production has a present value of \$26.0 million
22 in 2013\$. This assumes a 8.98% discount rate as described later in the testimony.
23 Although not broken out by technology, indirect benefits due to multiplier effects for
24 each of the three NYSERDA solicitations were determined in the study to be slightly
25 higher than the direct benefits.
26

³ NYSERDA Main Tier RPS Economic Benefits Report, KEMA Inc. and Economic Development Research Group, Inc, November 11, 2008

1 d. "facilitating the financing of renewable energy generation within the jurisdictional
2 boundaries of the state or adjacent state or federal water or providing direct economic
3 benefit to the state"

4 Structured long term power contracts with creditworthy counterparties are necessary,
5 particularly in the current financial environment, for an independently developed and
6 owned project to obtain financing. This PPA is such a contract and the Company's A-
7 rating from Standard and Poor's Corporation is a strong credit. The price schedule in
8 the proposed PPA is expected by Deepwater Wind to provide a revenue stream for the
9 Block Island Wind Farm that just meets the minimum debt service coverage ratio targets
10 necessary to secure financing. Although about 18 miles from the mainland, the project
11 will be constructed just within 3 miles of Block Island and thus in State waters and will
12 be providing direct economic benefits to the State, as illustrated in the prior section.

13
14 **III. IMPACTS OF THE LEGISLATION AND THE STATUS OF DEVELOPMENT OF OFFSHORE WIND IN**
15 **THE U.S.**

16 **Q. What implications are there as a result of the 30 MW upper limit in Chapter 26.1-7 on the**
17 **Block Island Wind Farm?**

18 A. The Block Island Wind Farm is limited by legislation to be under 30 MWs and at an expected
19 nameplate rating of 28.8 MW clearly complies with that directive. However, at 28.8 MWs, this
20 project is small in scale relative to current offshore wind projects elsewhere in the world. Some
21 insight on relative projects sizes can be gained from a new NYSERDA study on offshore wind
22 development in the Great Lakes ("NYSERDA-AWS")⁴ that includes a good summary of cost and
23 project details on many of these non-US facilities. The study includes 25 projects outside of the
24 U.S. either in operation, construction or financed. Utilizing a sub-group of 2008 through 2012
25 vintage projects studied in that report as indicative of current commitments and trends and
26 present cost levels in that market, there are 14 recent offshore wind projects (13 in Europe and

⁴ The data is from certain pages of a pre-release draft of upcoming study prepared by AWS Truewind LLC for New York State Energy Research and Development Authority, entitled "NY's Offshore Wind Energy Development Potential in the Great Lakes", dated December 2009, and is used with permission.

1 1 in China) that are in commercial operation, under construction or have secured financing.
2 These 14 projects total 2,587 MW and range in size from 60 to 630 MW on a nameplate basis.
3 This group has an average nameplate capacity of 185 MW – over 6 times that of the Block Island
4 Wind Farm. On average, 58 wind turbines are being installed per project – while the Block
5 Island Wind Farm will have up to 8. In comparison, the Block Island Wind Farm needs to be
6 considered a small scale project. Scale turns out to be a key issue in determining whether the
7 PPA is commercially reasonable, along with some other factors.

8
9 **Q. How do the project size limitations that apply to the Block Island Wind Farm impact the**
10 **project in terms of installed cost in dollars per MW and can comparisons be made to full-scale**
11 **commercial projects using the same technology in an established market?**

12 A. The size limitation certainly appears to be an important factor in the project's installed cost,
13 which is projected by Deepwater Wind to be in the range of \$6.96 million/MW. In contrast, the
14 MW-weighted average reported installed cost for the recent 14 full-scale European (and one
15 Chinese) projects in the NYSERDA-AWS study with an average size of 185 MW is \$4.52
16 million/MW. The smallest project of that group at 60 MW has a reported installed cost of \$5.8
17 million/MW. Another recent report on the cost of offshore wind prepared for the UK
18 Department of Energy and Climate Change ("UK DECC")⁵ cites a "megawatt-weighted average of
19 project capital costs for projects at or near financial close in January 2009 of £3.2m per MW."
20 This is about \$5.21 million/MW at current exchange rates. There is no identification of specific
21 projects or details. Some caution is advised when comparing the Block Island Wind Farm's costs
22 to those in the NYSERDA-AWS or UK DECC studies. There are several underlying differences
23 inherent in the costs of these non-U.S. projects that suggest that the Block Island Wind Farm
24 should be a more costly project:

- 25 • The Block Island Wind Farm could be the very first offshore wind project in the U.S. In
26 contrast, this technology has a strong foothold in Europe with approximately 1,900 MW

⁵ Ernst&Young, "Cost of and financial support for offshore wind", April 27, 2009

1 expected to be in operation by the end of 2009, as mentioned above. Reductions in
2 costs due to learning curve benefits are a function of installed MWs (costs are expected
3 to decrease by "X"% each time the installed capacity doubles). Some studies suggest
4 "X" is 10% to 20% learning curve values for many key offshore project cost elements are
5 possible, but a key missing driver here is of course installed MWs.

6 • Only two of the European projects covered in the NYSERDA-AWS study are or will be in
7 water as deep as the Block Island Wind Farm.

8 • The economies of scale apply to larger projects. As noted earlier, all of these projects
9 are much larger than the Block Island Wind Farm (more than 6 times the size on
10 average), so it is likely these projects were able to take advantage of economies of scale
11 in engineering, fabrication, transportation, construction, interconnection, and project
12 development, which do not exist for the smaller Block Island Wind Farm.

13 • All but the very first European projects in the study were likely able to take advantage of
14 already existing offshore wind-specific infrastructure for equipment, transport and
15 installation expertise, which do not exist yet in the Northeast or even the U.S.

16 While it is true that the Block Island Wind Farm will benefit from some of the economies of scale
17 in the earlier projects and the industry in general (such as some turbine components), it is also
18 expected that many other components will be project-specific, with fewer economies of scale to
19 benefit this relatively small project.

20 However, further scale economies beyond where the European projects currently have
21 progressed is somewhat in question. The NYSERDA-AWS study states that "it is not conclusive
22 whether larger offshore wind projects will benefit from economies of scale with lower installed
23 per MW costs. This is due to the limited number of projects built thus far and the fact that
24 project characteristics (location, water depth, distance from shore, foundation type) significantly
25 differ from site to site". However, at more than 6 times Block Island Wind Farm's size on
26 average, there is a large gap in scale to get to the economics these projects already have.

1

2 **Q. What are the primary cost components of an offshore wind project?**

3 A. To address this, it may be useful to contrast an offshore wind project with an onshore
4 wind project which has a very different cost structure. According to the NYSERDA-AWS
5 study, the installed cost components can be compared as follows:

	Offshore	Onshore
Wind turbines	45%	64%
Installation	7%	3%
Interconnection	8%	11%
Collection System	13%	4%
Foundations	25%	16%
Other (Eng, Dev, PM)	2%	2%

6

7 Other studies from Europe show similar cost allocations. Note the differentials in the
8 installation, collection system and foundation costs – and the relative reduction in turbine costs
9 as a percent of the total. These cost elements point to the large capital and infrastructure cost
10 inherent in offshore wind.

11

12 The installation of wind turbines at sea is very different than the much simpler methods used to
13 install wind turbines on land. Offshore foundations—either monopiles, jackets or gravity-based
14 foundations—are qualitatively more complicated than the simple rebar-reinforced, inverted “t”
15 foundations made of poured concrete for land based wind turbine towers. The installation of
16 offshore foundations, towers and wind turbine generators requires the use of purpose built
17 ships with heavy lift capacity that largely do not yet exist in US markets. The submarine cable
18 required to collect electric energy from an offshore wind farm is considerably more expensive
19 than the onshore equivalent, and the installation costs for submarine cable are considerably
20 greater as well.

1 Q. Why are economies of scale important with offshore wind?

2 A. In most industries, increased scale allows for capital investments, costs to develop specially
3 trained labor and techniques, and overhead, development and permitting costs to be spread
4 over a larger unit base, of course reducing per unit costs. As not all elements of cost are subject
5 to scale reductions, the scale related economies tend to trail off at a certain point. Some data
6 suggest that the larger offshore wind projects have reached that point, and from here cost
7 reductions will mostly be the result of learning curve and efficiency improvements as more and
8 more turbines are installed and operated. With respect to the Block Island Wind Farm, there
9 are some specific elements of the cost structure that burden a small project that is the first to
10 be built – essentially creating diseconomies of scale and resulting in a relatively high installed
11 cost on a per unit capacity basis.

12

13 Q. What are some examples of how these economies of scale apply, or don't apply, to the Block
14 Island Wind Farm?

15 A. With respect to the Block Island Wind Farm, there are some specific elements of the cost
16 structure that burden a small project and that often carry a further impact as a result of being
17 the first to be built – essentially creating these diseconomies of scale and increasing installed
18 costs.

19 For example, there are numerous mobilization payments required in this kind of complicated
20 offshore construction that are essentially fixed (i.e., not a function of project size or number of
21 units installed). These include mobilization payments for the different vessels needed to install
22 the tower foundations and pin piles; the wind turbine tower; the nacelle, hub and rotor blades;
23 and the submarine cable. Different mobilization payments may also be required by the onshore
24 electrical contractor. With a smaller project, these costs are less spread out, and accrue more
25 heavily on a per unit basis.

1 As another example, some of the costs to transport the wind turbine components from Europe,
2 or the foundation components from the Gulf of Mexico to the assembly location in Rhode
3 Island, are considerably higher per unit when shipping a smaller quantity.

4 Furthermore, as discussed above, some of the vessels required to undertake this offshore
5 construction project will need to be purpose built, with higher cost consequences for the initial
6 project. And the small number of specialized tower foundations for the Block Island Wind Farm
7 will essentially be custom built, as the quantity is insufficient to justify investment in a system of
8 serial production.

9 Unlike the Block Island Wind Farm, the offshore wind projects under construction (or already in
10 operation) in Europe benefit from larger scale, a better established supply chain and proximity
11 to the source of the wind turbine components.

12
13 **Q. Does the Block Island Wind Farm project also essentially represent a new type of project**
14 **and/or technology for the region?**

15 **A.** So far, yes. A distinguishing characteristic of this project is its location in relatively deep water,
16 around 30 or more meters. This water depth is uncommon for offshore projects, even with
17 respect to the existing fleet of European projects. Of the total group of 25 European projects
18 reviewed in the NYSERDA-AWS study, only two projects have been developed at sites as deep or
19 deeper than the Block Island Wind Farm. Although this project is located relatively close to
20 Block Island in light of the Legislative intent to “enhance the electric reliability and environment
21 quality of the Town of New Shoreham” as expressed in Chapter 26.1-7 and to minimize some of
22 the controversies that have impacted other projects, sites for future U.S. development are likely
23 to be well offshore from the mainland and in deep water.

24 Offshore deep water sites typically have stronger, more consistent winds that result in higher
25 wind farm capacity factors and greater contributions to power system reliability. Sites farther
26 from shore are also less likely to be impacted by view shed concerns and to encounter the
27 associated possible delays.

1 The State's Office of Energy Resources in conducting the 2008 Rhode Island Energy
2 Independence 1 Project solicitation identified that its preferred sites were well offshore, south
3 and west of Block Island.

4 It could be inferred that the State selected Deepwater Wind as a preferred developer based in
5 part on its proposal to develop deep water sites.

6 In addition, no offshore wind projects currently in development in the U.S. incorporate the deep
7 water jacket technology intended to be used for the Block Island Wind Farm's foundations.

8 Proven in the oil and gas industry, this technology could be important to a future build-out of
9 the offshore wind in deep water.

10

11 **Q. Is there any way to quantify how the water depth at a project site impacts installed costs?**

12 A. As noted earlier, the depth of the water where the project is constructed is an important cost
13 factor. Almost all of these European projects, and the one Chinese project, discussed above are
14 sited in much shallower water than the 30-plus meter depths typical of Rhode Island Sound.
15 Shallower water allows for the use of shorter, lighter and easier to install monopile foundations,
16 saving on the cost of material, the cost to transport and the cost to install these smaller
17 structures. Projects further from the mainland are also more expensive to install, with longer
18 transits for construction and maintenance vessels and crews, and likely rougher and more
19 challenging wave and weather conditions.

20 However, it is possible to scale or adjust the installed cost of these other projects and put them
21 on a similar basis to Block Island Wind Farm relative to water depth. A recent report from the
22 European Environmental Agency⁶ (the "EEA Report") includes the results of a study on this
23 factor and its historic impact on installed project cost. These scale factors are as follows:

24

⁶ EEA Technical Report No 6/2009. "Europe's onshore and offshore wind energy potential"

Depth (m)	Factor
10-20	1.000
20-30	1.067
30-40	1.237
40-50	1.396

1
2
3 Using lineal interpolation, I have calculated the EEA Report scale factor that would be
4 appropriate for the depth of each of the projects in the NYSERDA-AWS study. Shallow water
5 projects are prevalent and accepted in Europe, and only two projects have a scale factor higher
6 than the Block Island Wind Farm, though that may point to these factors not being fully vetted
7 by many projects' worth of experience. A summary of the analysis is attached as Exhibit B.

8
9 By taking a ratio of the Block Island Wind Farm's scale factor to each other project's and
10 multiplying by their installed cost in \$/MW, we can derive an estimate of what these other
11 projects would have cost if they were built at the same depth as the Block Island Wind Farm.
12 For the 14 projects in the 2008 through 2012 timeframe we have been discussing, the MW-
13 weighted installed costs would increase from \$4.52 to \$5.01 million/MW, an increase of 11%,
14 after "normalizing" that data to account for the greater water depths of the Block Island Wind
15 Farm.

16
17 **Q. Are there any other current benchmarks for the installed cost of offshore wind projects at**
18 **different scales?**

19 A. A recent detailed study of the cost of several generation technologies was prepared for the
20 California Energy Commission in August 2009 by KEMA⁷. Their future installed cost projections
21 including an expectation of cost reductions due to learning rates for an offshore wind project in
22 a Class 5 wind regime operational in 2013 are as follows:

⁷ "Renewable Energy Cost of Generation Update", Prepared for California Energy Commission by KEMA, Inc., August 2009 CEC-500-2009-084

1		
2	350 MW	\$5.43 million/MW
3	100 MW	\$5.76
4	50 MW	\$6.95
5		

6 This projections for a 50 MW project is almost identical to the estimated installed cost of the
7 Block Island Wind Farm and with the same underlying schedule.

8 So, to summarize, we can reasonably contrast Deepwater Wind's estimated installed cost of the
9 Block Island Wind Farm of **\$6.96 million/MW** with:

- 10 A. **\$6.95 million/MW**, the KEMA estimated values for a 50 MW California project above;
11 B. **\$5.21 million/MW**, the UK DECC value for European projects financed or about to be
12 financed in early 2009;
13 C. **\$4.52 million/MW**, the MW-weighted average of 14 recent full-scale European (and one
14 Chinese) projects in the NYSERDA-AWS study with an average size of 185 MW; and
15 D. **\$5.01 million/MW**, for the same 14 recent full-scale projects in the NYSERDA-AWS study, as
16 "normalized" to put the other projects' costs on an estimated equivalent basis to the Block
17 Island Wind Farm with respect to depth.

18
19 However, note that the values identified as B, C and D likely include lower costs due to
20 economies of scale, some learning value to date, efficiency improvements, an established
21 offshore-specific supply chain, and experienced personnel, as discussed, that are possibly very
22 meaningful but cannot be readily quantified.

23
24 **Q. Based on this information and all of the reasons described that the Block Island Wind Farm's**
25 **installed cost for a newly developed renewable resource could be higher than full-scale**
26 **current projects outside of the U.S, do you consider that the project's installed costs are**
27 **commercially reasonable?**

28 A. Yes.

1

2 **IV. PPA PRICING AND PPA VALUE**

3 **Q. Have you reviewed the PPA and developed projections of the net price that would be paid by**
4 **the Company?**

5 A. Yes, I have reviewed an unexecuted copy of the final draft of the PPA. I understand that
6 Deepwater Wind is filing an executed copy of the PPA with the Commission.

7

8 **Q. How is the PPA pricing structured under the most recent version of the PPA?**

9 A. I understand that the December 9th "final" draft I reviewed was essentially the execution version
10 and that no further changes were expected with respect to pricing. Exhibit E of the PPA sets out
11 a formula based price in dollars per megawatt-hour ("\$/MWh") that is paid in a given month
12 based on the amount of energy actually produced in that month. This is an important construct
13 from the perspective of ratepayers because it leaves all operational and delivery risk with the
14 Block Island Wind Farm. The Company only pays for what is delivered. If, for whatever reason,
15 there is a problem with the generation of energy at the project, there would be no costs
16 incurred by the Company or its ratepayers.

17 This price is called the Bundled Price in Exhibit E of the PPA and is set at \$237.75/MWh, starting
18 in 2012 and then escalates at 3.5% annually on the first of January. For 2013, which I have
19 assumed as the project's first year of operation, the effective Bundled Price will be \$244/MWh.
20 In the event that Deepwater Wind elects to delay commercial operations under certain
21 provisions of the PPA, this escalation stops for the duration of the delay.

22

23 **Q. Do you consider that the Block Island Wind Farm has a credible project operation date?**

24 A. Yes, I do. Rhode Island has exhibited thoughtful leadership in laying the ground work for this
25 project and others to follow via the Wind Farm Siting Study, the SAMP process and focused
26 Legislative direction. The issues and delays often associated with conflicting state and federal

1 jurisdictional issues, differing interdepartmental objectives, and unclear legislative or executive
2 branch support have largely been or will be addressed and should greatly reduce the
3 uncertainty that those issues can contribute to the project development process. That said,
4 project development is never easy and delays and challenges often arise in the execution of any
5 project.

6 I have also reviewed a detailed project schedule provided by Deepwater Wind and the tasks and
7 durations appear reasonable. In the end if the project is delayed, payments only start with the
8 delivery of power, so as noted earlier, ratepayers are not at risk. Deepwater Wind has said it
9 expects the project to operate at 75% of expected levels for the equivalent of one quarter in
10 2012 and expects 2013 and 2014 outputs to be reduced by 15% and 5%, respectively. I've
11 discounted these assumptions somewhat and have modeled the project as starting at the very
12 end of 2012 and expect for modeling purposes no meaningful energy deliveries in 2012. Based
13 on my experience and the fact that this would be a first-in-fleet type of project, I have
14 approached these values a bit more conservatively and assumed 25% and 10% output
15 reductions in 2013 and 2014, respectively.

16 **Q. Are there any expected reductions to the Bundled Price in the PPA?**

17 **A.** There are two. The first reduction lowers the Bundled Price by the market value of capacity.
18 Under this PPA, capacity is part of the agreement but any payment for the product to the Block
19 Island Wind Farm and its value is actually settled financially. Under this structure the Block
20 Island Wind Farm retains the capacity and participates in the ISO-NE Forward Capacity Market
21 ("FCM"). Correspondingly, the Bundled Price is reduced by the market value of that capacity
22 and what the project would have been able to receive if it offered its capacity into the FCM.
23 This places on the project the risk of qualifying to participate in the FCM market and also the risk
24 of being successful in the periodic FCM auctions. Here it is assumed that capacity price is the
25 FCM clearing price, less any ISO-NE adjustments due to excess supply that clears in the FCM
26 auctions. The PPA price reductions start getting calculated in the fourth contract year, which is
27 when the project could first participate in the FCM auctions. So, functionally, as the FCM prices
28 increase, the PPA price will decrease.

1 The second reduction is called the Outperformance Adjustment Credit which is effectively a 50%
2 discount to the Bundled Price that applies to energy the project generated above an assumed
3 40% capacity factor, on a cumulative basis. Using an installed capacity of 28.8 MW, the project
4 in a typical year would generate 100,925 MWh at a 40% capacity factor (28.8 MW x 8,760 hrs x
5 .40). This becomes an annual target output and to the extent over the term of the contract the
6 actual cumulative generation exceeds the amount of the cumulative target, a production surplus
7 is calculated. Half of this surplus then becomes a credit at the then current Bundled Price in
8 \$/MWh, as adjusted for the FCM payments.

9 The site's offshore wind resource has been estimated, but when this project goes into
10 operation, it can be accurately measured and demonstrated. Deepwater Wind's estimates of
11 production may prove to be conservative. The net effect of the PPA and this credit is that the
12 project takes the risk of energy deliveries being less than the 40% projected, as payments are
13 not made unless energy is delivered, and ratepayers share in the value of the project generating
14 more electricity than expected via a 50% price credit.

15 There is also an allocation in the PPA of the Bundled Price between energy and RECs, with RECs
16 priced at the Alternative Compliance Payment Rate in effect under the Renewable Energy
17 Standard. This allocation has no impact on the overall rate actually paid.

18
19 **Q. What assumptions are used in your calculation of the effective PPA price?**

20 **A.** I assumed that the project begins commercial operation at the very end of 2012. For modeling
21 purposes, any energy deliveries start in 2013. Later as sensitivity cases, one and two year delays
22 are evaluated.

23 Next, the project's capacity value for FCM purposes was determined. Based on an estimated
24 hourly production profile developed for the project by AWS TrueWind, the project's output in
25 certain key hours of each summer and winter day is determined in accordance with ISO-NE
26 rules. This output profile is for energy at the delivery point and is inclusive of electrical losses to
27 the delivery point, any wake or array losses from the configuration of the turbines in the wind

1 farm, and average forced and maintenance outages. While the expected overall annual capacity
2 factor is 40% on an energy basis, for FCM purposes the project has a 36.1% capacity factor in the
3 summer (June through September under ISO-NE rules) and a 50.0% winter value. On a
4 seasonally weighted basis the capacity factor is 45.3% and multiplied by 28.8 MW, the project's
5 FCM value is about 13 MW.

6 Then a forecast of FCM prices was developed. This was initially based on a detailed publicly
7 available capacity price forecast in the Synapse Energy Economics, Inc. "Avoided Energy Supply
8 Cost in New England: 2009 Report"⁸ (the "AESC 2009"). However, since this report was issued
9 there have been some important developments in the FCM market that led to some substantial
10 changes to that model. First, the third Forward Capacity Auction ("FCA") has been concluded so
11 there is one more year of auction results with actual data on delisted bids, surplus amounts and
12 the clearing and prorated prices. Second, ISO-NE has issued the most recent Regional System
13 Plan which includes an updated estimate of the Net Installed Capacity Requirement, or capacity
14 need that the FCAs are conducted to meet. Third, the NEPOOL Participants Committee has
15 voted in favor of a set of changes to the FCM market rules that would, among other things,
16 continue an effective floor on the FCM price that can result from the FCAs. These changes,
17 while still being refined in the NEPOOL Markets Committee, are the result of recommendations
18 from the ISO's Internal Market Monitoring Unit following a review of the results of FCA 1 and
19 FCA 2 and subsequent negotiations among the market participants. They are expected to be
20 filed at FERC sometime in the first quarter 2010. Here it is assumed that FERC will accept the
21 modifications and that they will be in effect for FCA 4 which will be conducted in August 2010
22 for the capacity needed for the one year period beginning June 1, 2013.

23 Essentially this forecast assumes that the new floor structure will set the FCM price in FCA 4, 5
24 and 6 and then end per the proposed new rule changes. During this 3 year period, the current
25 level of excess capacity is assumed to remain in the market with some new additions of
26 renewables needed to meet escalating regional Renewable Energy Portfolio Standards ("RPS")

⁸ Synapse Energy Economics, Inc., "Avoided Energy Supply Cost in New England: 2009 Report", Revised October 23, 2009

1 and minor additions for demand resources, import and other new generation. In FCA 3, new
2 demand additions exceeded demand resources leaving the market (via delisting) by about 50
3 MW. Any other additions above this level are assumed to result in an equal amount of market
4 exit through delisting. Prices fall after the floor ends as capacity leaves the market and supply
5 demand equilibrium is assumed to be reached in three years, at which point capacity prices start
6 to build towards the cost of new entry. The FCM forecast utilized and the detailed assumptions
7 are shown in Exhibit C.

8 To adjust the Block Island Wind Farm Bundled Price, the payments expected from FCM
9 participation are calculated and then converted to a \$/MWh value based on assumed project
10 energy production in that year.

11 Finally, the reduction for the Outperformance Adjustment Credit is determined. At the base
12 case assumed capacity factor of 40%, this credit is zero. The value of this credit at a 41%
13 capacity factor is also calculated later in the sensitivity cases.

14
15 **Q. Can you summarize your assumptions about the project's energy deliveries?**

16 A. Yes. As discussed above, the key assumptions are a January 1, 2013 project start date, a 20 year
17 term, a 28.8 MW nameplate rating, a 40% net capacity factor and assumed 25% and 10% output
18 reductions in 2013 and 2014, respectively, due to typical project startup issues that will be
19 resolved and addressed during this period.

20
21 **Q. Combining the expected PPA pricing and energy deliveries, what are the projected payments
22 under the PPA?**

23 A. Because this project has a start date in the future, a 20 year term and price streams that vary
24 over time, it is useful and appropriate to present value these future payment streams and
25 consider them on a consistent basis. The PPA payments and the associated market value of the
26 all the products provided under the PPA at the delivery point have been present valued to

1 January 1, 2013. The levelized price of the PPA and associated market value of all the products
2 delivered has also been calculated.

3 The discount rate used in these calculations was assumed at the Company's proposed overall
4 cost of capital of 8.98% as shown on page 1 of Schedule NG-PRM-9 in Commission Docket 4065.
5 While the Commission has not issued a decision in this Docket to date, this estimate of the
6 Company's cost of capital reasonably reflects market conditions and expectations. Some rating
7 agencies have inferred an impact on the PPA purchaser's borrowing capacity from contracts like
8 these. However, the incentive to the Company included in the legislation of 2.75% of the actual
9 annual PPA payments is assumed to offset any potential impairment or impact on the
10 Company's cost of capital associated with this PPA.

11 Under the base case assumptions we have developed, the present value cost of the PPA is
12 \$274.3 million, with a levelized price of \$306/MWh, both as of January 1, 2013.

13
14 **V. PPA Value Determination**

15 **Q. What products are delivered under the PPA?**

16 A. The products provided under the PPA and evaluated at the delivery point are energy and RECs.
17 While capacity is part of the contract, the product is actually retained by the project and the
18 capacity is valued via financial settlement and as a direct reduction of the Bundled Price as
19 described above.

20
21 **Q. What is your projection of the value of the energy being provided under the PPA at the
22 delivery point, before the consideration of REC values and the possible impacts of carbon
23 policy energy prices?**

24 A. The value of the energy delivered has been derived based on the following methodology and
25 steps:

-
- 1 • Based on the very high correlation between natural gas and electricity prices in New England,
2 the energy price forecast is built up from a forecast of annual average natural gas prices in
3 dollars per MMBtu and then multiplied by the market's marginal heat rate in MMBtu/MWh.
- 4 • Two gas price forecasts were used. NYMEX Henry Hub futures prices anchor the near term
5 forecast starting in 2013 and the projection blends into the Energy Information Administration's
6 ("EIA") longer term Annual Energy Outlook ("AEO") projection for Henry Hub by 2019. The EIA
7 forecast is increased slightly to account for the typical premium that NYMEX trades at relative to
8 the corresponding AEO. The most recent annual analysis⁹ from Lawrence Berkeley Lab of this
9 effect, essentially the value of being able to lock-in prices via a futures contract, is
10 \$0.16/MMBtu.
- 11 • Then the natural gas basis from Henry Hub to New England is added. Here a recent study of
12 basis from the AESC 2009 Report was utilized. Average monthly basis differentials were
13 calculated from Henry Hub to Tennessee Zone 6 and the Algonquin City Gate and expressed as a
14 multiplier. The average is 1.15, very close to the same value in 2007.
- 15 • The resultant annual New England gas price is multiplied by the New England marginal heat rate
16 of 8,095 Btu/kWh from the ISO-NE 2007 NE Marginal Emissions Rate Analysis Report issued in
17 July 2009. As a check, these prices were then compared to the NYMEX electricity price for the
18 ISO-NE Internal Hub Swap Futures.
- 19 • Next, the \$/MWh price in each year is multiplied by a factor that represents the Block Island
20 Wind Farm's expected equivalent production factor in each year. To develop this, the expected
21 hourly generation from the project as estimated by AWS TrueWind was multiplied by the
22 corresponding day ahead and real time locational marginal prices ("LMPs") from ISO-NE in the
23 Rhode Island Load Zone for each hour of 2006, 2007, 2008 and through October 2009. The
24 product is then divided by the total annual energy delivered each respective year to get a
25 production weighted annual average price. This is then divided by the respective all hours
26 annual average day ahead and real time LMPs to get a factor. The average of these factors is
27 1.022. This indicates that the project's production weighted value of the energy is projected to

⁹ LBNL Memorandum, Bolinger and Wiser, "Comparison of AEO 2009 Natural Gas Price Forecast to NYMEX Futures Prices", February 4, 2009

1 be worth more than the annual average market price by a factor of 1.022. This is multiplied by
2 the energy price in the model. The concept that the project could be valuable during peak
3 periods is supported by a recent ISO-NE study (as part of its ongoing Wind Integration Study)
4 showing a very high coincidence expected between offshore wind generation and load during
5 the 20 highest peak historical hours on the ISO-NE system a three year period from 2004
6 through 2006. While not specific to Rhode Island, the offshore Massachusetts data is
7 illustrative and would be expected to have a similar profile. See Exhibit D.

- 8 • And finally, the price is adjusted to account for the difference in value of the energy to the
9 Rhode Island Zone. This is calculated based on the annual average difference between the
10 hourly day ahead and real time LMPs for the ISO-NE control area and the Rhode Island Load
11 Zone. That average from 2006 through October 2009 is 2.0%.
- 12 • Next, a value of carbon to be included in the market price is determined.

13
14 **VI. GREENHOUSE GAS REGULATION - PPA VALUE IMPACT**

15 **Q. What is the role of greenhouse gas regulation on the market value of products purchased by**
16 **National Grid under the proposed Deepwater PPA?**

17 **A.** The Regional Greenhouse Gas Initiative (“RGGI”) currently in effect throughout the northeast is
18 a ‘cap and trade’ regulation requiring emitters of carbon dioxide (“CO₂”) and other greenhouse
19 gases to purchase allowances to emit greenhouse gases, under an industry-wide carbon cap.
20 Federal greenhouse gas cap regulations passed by the U.S. House of Representatives and being
21 considered by the U.S. Senate at this time would impose tighter carbon limitations, expected to
22 result in higher CO₂ allowance prices. Because fossil fueled generators in the ISO New England
23 market constitute the marginal generators, and must purchase emission allowances to operate
24 under a cap and trade, the cost of CO₂ allowances represents an increase in marginal costs, to
25 be reflected as increased bids in the ISO day-ahead and real-time markets. The net effect is the
26 translation of prevailing CO₂ allowance prices into higher locational marginal energy prices
27 (LMPs) than would have otherwise prevailed in the absence of a greenhouse gas cap and trade
28 regime.

1 **Q. What are your assumptions regarding CO₂ allowance prices?**

2 A. At this juncture, there is considerable uncertainty as to the future CO₂ allowance prices that will
3 prevail in the region. While RGGI is the current law of the land, it is reasonable to assume, given
4 the priority placed on addressing global climate change concerns by both the administration and
5 Congress, that a more aggressive Federal greenhouse gas cap and trade will be adopted. What
6 is more uncertain is the timing and stringency of any cap. I have examined the projections from
7 several sources of projected CO₂ allowance prices, including a 'study of studies' conducted by
8 Synapse Energy Economics in July 2008¹⁰, the AESC 2009, and the Energy Information
9 Administration's August 4, 2009 Energy Market and Economic Impacts of H.R. 2454, the
10 American Clean Energy and Security Act of 2009.¹¹ I have also examined recent prices for RGGI
11 futures on the Chicago Climate Futures Exchange. Based on this examination, I believe the AESC
12 2009 Reference Allowance Case, the Synapse 2009 High CO₂ Allowance Case, and the EIA 'Basic
13 Case' Forecast of Markey Waxman Climate Bill all represent reasonable futures. I have
14 developed and included projections of the LMP price impact of each of these cases, along with
15 the AESC 2009 RGGI Only Case for comparison purposes. These alternative futures are depicted
16 below in Figure 1.

¹⁰ Schlissel, D., et al, Synapse 2008 CO₂ Price Forecasts, Synapse Energy Economics, Inc., July 2008.

¹¹ See <http://www.eia.doe.gov/oiaf/servicerpt/hr2454/index.html>

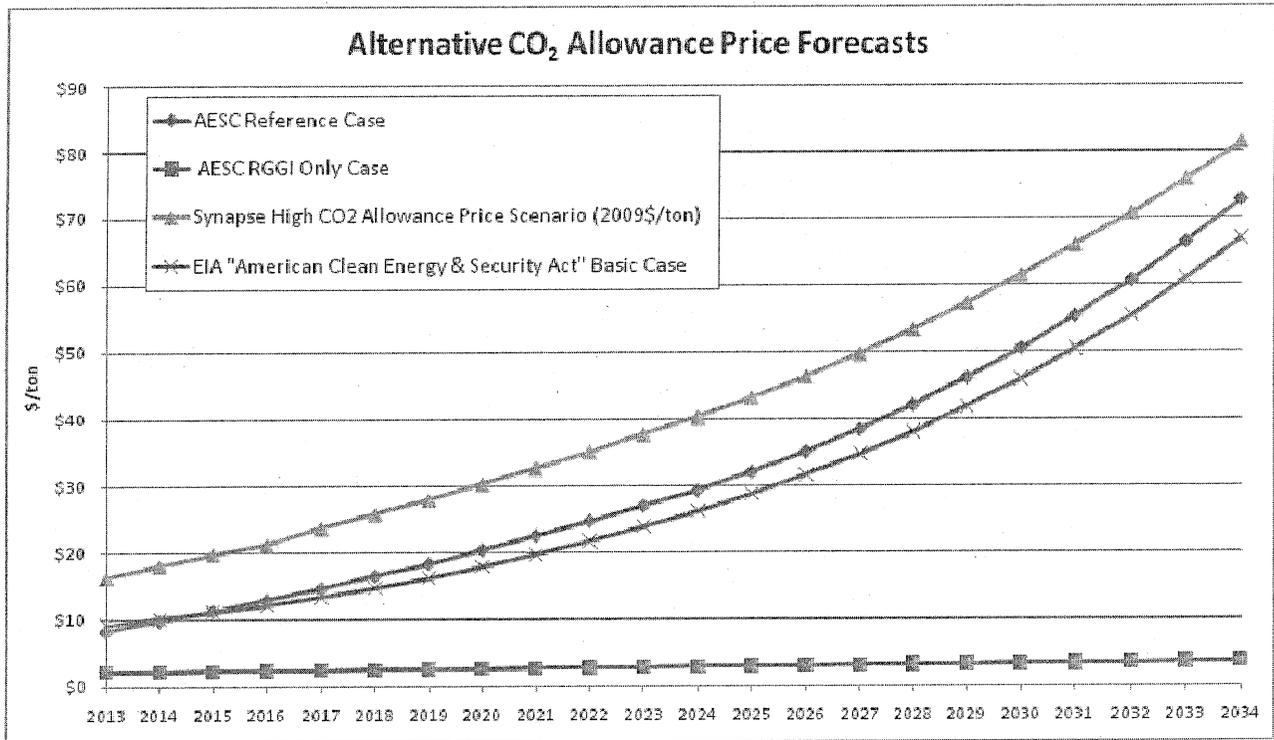


Figure 1

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Q. How do these allowance price assumptions translate into LMP prices?

A. A \$/MWh adder to the electric energy price forecasts derived via a natural gas trend methodology as described was created by translating the nominal dollars per ton (\$/ton) CO₂ price forecast using the ISO New England 2008 average all-hours marginal CO₂ emission rate of 964 lbs/MWh.¹² This methodology, using the AESC 2009 RGGI Only Case, was benchmarked against the NYMEX electricity futures market, which would be expected to reflect RGGI allowance requirements. The results aligned quite well. My assumptions are summarized in Exhibit E.

¹² ISO New England's most recent marginal emissions analysis (footnote: ISO New England Environmental Advisory Group (EAG) Teleconference, Final Draft Slides 12-02-09, slide 69.

1 **Q. For just Rhode Island, the AESC 2009 Report avoided electricity supply costs assumed carbon**
2 **regulation according to only RGGI for the entire study period. Avoided costs for all other**
3 **states were based on the Reference Allowance Case. Why is it appropriate to consider a**
4 **Federal CO₂ cap and trade for the purposes of this testimony?**

5 A. As noted earlier, the U.S. House of Representatives has passed a greenhouse gas cap and trade
6 bill and the Senate is considering alternatives. Reflecting the administration's priorities, the U.S.
7 Environmental Protection Agency (EPA) has taken steps - starting with proposed new thresholds
8 for greenhouse gas emissions at large industrial facilities - to assure that greenhouse gases can
9 be regulated in the event that a cap and trade bill is not adopted. Recent press reports indicate
10 that EPA plans to officially declare, as soon as this week, that CO₂ is a public danger, a trigger
11 that could mean regulation for emitters across the economy. According to a Wall Street Journal
12 article, EPA Administrator Lisa Jackson has said it could also mean large emitters such as power
13 stations would have to curb their greenhouse gas output.¹³ In this context, any assessment of a
14 commercially reasonable commitment to new electricity generation resources must consider
15 the likelihood, if not the inevitability, of greenhouse gas regulation at the Federal level.

16 Furthermore, the Legislative Findings in §39-26-1, of R.I. Gen. Laws § 39-26 (the Renewable
17 Energy Standard), within which the enabling statute governing the Block Island Offshore Wind
18 contract has been codified as law (R.I. Gen. Laws § 39-26.1 et seq, Ch. 26.1 (LONG-TERM
19 CONTRACTING STANDARD FOR ENEWABLE ENERGY), specifies that "(c) Increased use of
20 renewable energy can reduce air pollutants, including carbon dioxide emissions, that adversely
21 affect public health and contribute to global warming".

22

23 **Q. What is the interaction of REC and CO₂ allowance prices?**

24 A. The Long-term REC cost of entry is driven by the revenue needs of the marginal eligible
25 renewable energy resource: any shortfall in revenues available through other markets must be
26 made up with by REC revenues, or the marginal, or next lowest cost, resource available required

¹³ EPA Poised to Declare CO₂ a Public Danger, Wall Street Journal, December 5, 2009.

1 to meet demand will be unlikely to attract capital and be developed. As stated in AESC 2009 (at
2 p. 6-42), the “levelized REC premium for market entry by subtracting the nominal levelized value
3 of production consistent with the AESC 2009 projection of wholesale electric energy prices from
4 the nominal levelized cost of marginal resources”. As indicated earlier, CO₂ allowance prices will
5 increase energy prices (LMPs). If CO₂ allowance prices are high, all else equal, REC prices will be
6 lower because the revenue gap between cost and commodity electric market revenues will be
7 lower. Likewise, holding all else constant, if CO₂ allowance prices are low, REC prices would be
8 expected to be higher. I would expect that in or near equilibrium, REC and CO₂ allowance prices
9 would tend to move in opposite directions, at or near a one-to-one basis. As I will describe
10 more fully below, this relationship would be unlikely to hold in short-term markets in which
11 supply is inadequate – prices in a shortage will still rise to near the ACP - and to be dampened
12 when there is a supply surplus. (The same can be said for the relationship between natural gas
13 & electricity prices, and RECs)

14 It is important for the purposes of this testimony to observe that, all else equal and with today’s
15 recession-suppressed energy prices, it would be unlikely for the absence of a Federal
16 greenhouse gas cap and trade and lower REC prices to coexist, because RGGI CO₂ allowance
17 prices alone tend to leave a large revenue gap for most newly developed renewable energy
18 resources. Conversely, an aggressive Federal greenhouse gas cap and trade would be likely to
19 reduce REC prices from the level that might otherwise prevail.

20 21 **VII. RENEWABLE ENERGY CREDITS AND IMPACTS ON PPA VALUE**

22 **Q. What is the role of Renewable Energy Credits in the value of the Block Island Wind Farm PPA?**

23 A. Renewable Energy Credits (“REC”), or to be more specific, NEPOOL Generation Information
24 System (“GIS”) Certificates, are credits tradable together with or separately from the associated
25 energy, according to the NEPOOL GIS operating rules. One REC is created for each megawatt
26 hour (MWh) generated. RECs associated with eligible generation are required by obligated
27 entities – the retail load-serving entities - for compliance with the PUC’s Renewable Energy
28 Standard rules. As such they have a market value. The Block Island Wind Farm RECs will be

1 eligible for Rhode Island's New Renewables requirement, as well as the "Class I" requirements in
2 Massachusetts, Connecticut, New Hampshire and Maine.

3
4 **Q. What information is available regarding the market value of Renewable Energy Credits?**

5 A. The REC market can be thought of as a spot market, associated with trading within each
6 calendar quarter's GIS trading period, and a longer-term market in which RECs may be
7 transacted over one to several years. Due to a range of factors including regulatory uncertainty,
8 credit requirements, risk profiles, customer migration risk, and lack of regulatory incentives,
9 there are very few long-term transactions exceeding a few years.

10 Rhode Island's REC market is a small and illiquid market: the REC volumes are small, and there
11 are few buyers, shopping sporadically (for instance, via the Company's periodic REC requests for
12 proposals). REC price visibility is limited. There is no central exchange; rather, RECs are
13 typically traded via the bilateral, "over the counter" market directly or through REC brokers.
14 The primary avenue of price discovery is via broker quotes made available to market
15 participants, either on a subscription basis (for a fee), or provided to registering entities for their
16 own use only. These REC broker quotes can provide some visibility to the spot market's short-
17 term valuation, as well as expectations for the next few years. Frequently, brokers list 'bid' and
18 'ask' prices without recent trade prices due to the lack of market liquidity; in such cases, an
19 average between the bid and ask prices over a period of time is the best indication of market
20 prices, as weeks or months can sometimes pass between a broker's settled transaction.
21 Beyond two to three years from the current compliance year, there are very few if any
22 transactions, with negligible liquidity and visibility.

23 Because of the small size and illiquidity of the Rhode Island REC market, few brokers offer Rhode
24 Island REC price quotes. Due to similar eligibility, Rhode Island Class I REC market spot prices
25 have historically closely tracked the larger market in Massachusetts, and to a lesser extent the
26 New Hampshire and Maine Class I markets. The Rhode Island New REC market price correlation
27 with Connecticut Class I REC prices has been weaker, due to differing eligibility, the lack of a

1 “new” commercial operation date threshold, and the lack of banking to keep prices from falling
2 (although, Connecticut is on the verge of adopting REC banking regulations similar to those in
3 Rhode Island and elsewhere).

4 The Massachusetts RPS eligibility and rules are very similar to those for the Rhode Island RES,
5 and as such, Massachusetts REC prices represent a good and more available proxy for Rhode
6 Island New RECs. The Massachusetts Class I market is larger, with somewhat more liquidity and
7 price visibility; as a result, there are more brokers trading in the Massachusetts Class I REC
8 product, and a futures market has been at the Chicago Climate Futures Exchange. The CCFE
9 currently trades Massachusetts Class I RECs through 2015.

10 For the longer-term REC market, transactions are few, tend to be non-standardized, and
11 transaction price discovery beyond a few years is negligible. In addition, when they happen,
12 longer-term REC transactions may often convey electricity commodities bundled with RECs
13 when they do occur, making explicit REC values dependent on one’s view of the commodity
14 market value. There are few available perspectives on longer-term REC price trends beyond
15 consideration of market fundamentals, such as may be offered via proprietary forecasts
16 available through industry consultants. The AESC 2009 involved a projection of REC prices based
17 on a fundamentals analysis of supply, demand and cost for a single set of input assumptions,
18 through 2024 (while the report shows prices beyond 2024, the post 2024 prices have no
19 analytical basis, but are extrapolations).

20
21 **Q. Please explain your assumptions regarding the value of Renewable Energy Credits.**

22 **A.** While Rhode Island’s Renewable Energy Standard is still relatively new, we now have several
23 years of experience to observe the behavior of REC prices in the ISO New England marketplace,
24 and confirm that the market appears to behave as one would expect, like electricity, capacity or
25 other markets in the broader economy subject to similar rules, dynamics and constraints. For
26 example, empirical evidence has shown that in time of shortage, spot REC prices shoot up to a
27 level just under the applicable price cap (in Rhode Island and several other states, this is the

1 level of the 'alternative compliance payment', or ACP). In shortage, prices have tended to fall
2 below the ACP by an amount reflective of transaction costs: Since obligated entities may comply
3 by paying the ACP, in order for generators to sell their RECs, they must, even in shortage, reduce
4 their price by enough to entice obligated entities to negotiate and enter a contract, a more
5 costly exercise than simply writing a check.

6 Similarly, we are now experiencing the third year in a row of RPS regional surplus, indicated by
7 softening prices and the use of REC banking, where allowed, on a growing basis. Prices during
8 this period of surplus have been between the mid-\$30s/MWh and the high \$20/MWh, with the
9 most recent RI New broker quotes suggesting a price of approximately \$28.75/MWh. Without
10 the ability to bank, a material REC surplus will tend to drive spot REC prices towards zero, likely
11 hitting a floor in the range of \$1-3/MWh which has been seen in other REC markets with
12 substantial surplus. With banking, however, the value of RECs is determined, in principle, by the
13 future value attributable to purchasing RECs today as insurance against paying higher prices in
14 the future. Prices expected would represent effectively a discount to the shortage price to the
15 extent that the market perceives an impending shortage, or otherwise, the cost of entry. The
16 discount would represent the time value of money, and some expected savings compared to the
17 expected future REC cost.

18 Market imperfections can lead to under-utilization of banking, allowing REC prices to fall below
19 prices an experienced power market analyst would expect to see. Anecdotal evidence suggests
20 that the current market structure contains disincentives for obligated entities to bank the full
21 degree of surplus, artificially suppressing REC prices below what market fundamentals would
22 suggest, and below what would be suggested by consumer/ratepayer discount rates. A
23 consideration of the incentives and costs associated with REC banking shed light on this effect.
24 Banking comes at a cost to competitive retail electricity suppliers, tying up their scarce capital.
25 Combined with the exposure to customer migration risk, it appears that there are few
26 competitive buyers and limited appetite for banking among those who do bank. Similarly,
27 RPS/RES compliance reports show that regulated entities throughout the region are banking at a
28 lower rate than their competitive counterparts, not banking RECs in any significant amounts.

1 This behavior is consistent with the lack of commercial incentive or regulatory impetus or
2 imperatives to take risk in order to minimize ratepayer REC cost. Finally, Connecticut has not
3 had REC banking, but new banking regulations are about to go into effect within the next
4 month.

5 In addition, it appears, based on the spot market price trajectory over time of Massachusetts
6 REC prices in the 2008 compliance period, that banking may often be put off until the very end
7 of the year, causing a mid-year drop (when sellers are willing to sell but buyers hold out) with a
8 bounce-back late in the year, as buyers re-enter the market. This suggests that spot prices
9 currently observed in the market are likely to again be surpassed by the quarter four 2009
10 trading period.

11 Long-term REC price trends will be influenced by the cost of entry - the revenue shortfall after
12 considering commodity electricity revenue (which I'll call the REC premium) for the marginal, or
13 next least expensive, eligible renewable energy resource required to fulfill demand. The
14 marginal resource is dictated by the cost and quantity of eligible resources available to the
15 region. Eligible resources can be considered in a 'supply curve', a depiction of the REC revenue
16 requirements and cumulative quantities of various available eligible resources, sorted from low
17 to high REC premium.¹⁴ This analysis, while exploring the renewable energy development
18 implications of policies above and beyond regional RPS requirements currently in effect, uses an
19 approach similar to that used for Renewable Portfolio Standard cost analyses in Massachusetts,
20 New York and elsewhere. The implied REC cost of entry can be found at the intersection of
21 demand (which is fixed as a percentage of load, represented by a vertical line) and the
22 incremental supply curve made up of remaining undeveloped resources available to be
23 developed during the year in question.

24 Over time, the market is likely to vacillate between periods of surplus and shortage, centered
25 around a long-term trend influenced by the cost of entry, with short-term REC prices likely to

¹⁴ An example of a New England REC supply curve can be found in an October 30, 2007 presentation of the results of a New England REC supply curve analysis, the only recent public analysis of this type that I am aware of. See: [http://www.maine.gov/doc/rmfs/windpower/meeting_summaries/103007_summary_files/Grace Wind Task Force 103007.pdf](http://www.maine.gov/doc/rmfs/windpower/meeting_summaries/103007_summary_files/Grace_Wind_Task_Force_103007.pdf)

1 fluctuate between a high capped by ACP, during times of shortage, and low-end consistent with
2 a temporary surplus and banking environment.

3
4 **Q. What prices should be expected in shortage?**

5 A. As described above, during a shortage I would expect prices to fall just below the applicable ACP
6 rate by an amount indicative of buyer transaction costs. Rhode Island's ACP is \$60.92 per MWh
7 in 2009, which escalates with the Consumer Price Index over time. Observed REC market prices
8 of approximately \$54.50/MWh when the ACP was \$57.12 during the last period of perceived
9 shortage (early 2007, just before spot REC prices fell) suggest an approximate value indicative of
10 transaction costs of \$2.63/MWh. A projection of REC prices expected in shortage conditions is
11 shown in Exhibit F, using the CPI projection from EIA's 2009 post-stimulus Annual Energy
12 Outlook as an escalator. This trajectory represents a high case for REC prices.

13
14 **Q. What prices should be expected in surplus?**

15 A. For the reasons discussed above, the lower end of what we've seen recently, absent major shifts
16 in incentives or energy prices, represents the best empirical evidence for the conditions of a
17 several-year surplus and as such represent a reasonable low case, due to the under-utilization of
18 banking. So long as such surplus-induced prices fall below the marginal cost of entry, prices are
19 unlikely to go much lower, as investment will slow until costs rise to the cost-of-entry with rising
20 demand. A projection of REC prices expected in periods of surplus, representing a low case for
21 REC prices, is shown in Exhibit F. These values are escalated at the same CPI rate as the High
22 REC case.

23
24 **Q. What are your expectations for the REC cost of entry, or long-term REC price trend?**

25 A. There are many factors that I would expect to influence the long-term REC price trend. Some of
26 these factors work in opposing directions. For instance, technological improvement would be
27 expected to reduce the cost of less mature technologies over time, such as solar and offshore

1 wind, relative to more mature generation types such as biomass combustion and conventional
2 hydro.

3 On the other hand, renewable resources are by their nature resource limited. There are
4 locations with the best characteristics, and those with less desirable characteristics. For
5 instance, with onshore wind power, the best sites are large, windy, and located close to
6 transmission. But the number of the developable best sites (typically mountain tops and
7 shorelines) is limited, and as these are exploited, developers must make do with sites with
8 poorer economies of scale, high transmission costs and/or weaker winds. Similar limitations
9 apply to most other resources. Where possible (and there are many factors – such as permitting
10 constraints - which cause building out of this economic order), the marketplace will build the
11 least expensive first. The transition from best resources to those with diminishing returns in a
12 supply curve means that supply curves have an ascending slope... the more resource demanded,
13 the higher the cost.

14 The aforementioned study performed for the Maine Wind Energy Task Force¹⁵ at the end of
15 2007 sheds light on the shape, content and depth of the New England REC supply curve. The
16 study contains REC supply curves. These are illustrative, for the purposes of this testimony, in
17 that the cost per MWh is not shown (the study's purpose was to focus on what resources would
18 be built where based on available supply and relative cost). The blend and relative cost shown
19 sheds light on what would be built and where, as well as sensitivity to variables such as Federal
20 Incentives. The study was performed at a time of higher LMPs, suggesting lower REC prices than
21 currently anticipated. The supply curve indicates that onshore and offshore wind represent the
22 largest resource categories available, with very limited incremental hydro and negligible
23 incremental landfill gas. Most commercial-scale onshore wind resources are expected to be
24 tapped out at some level of demand, and the study shows incremental biomass and offshore
25 wind to be the next most voluminous resources in the supply curve, whose prices become
26 competitive with each other in the 2015-2020 timeframe.

15

http://www.maine.gov/doc/mfs/windpower/meeting_summaries/103007_summary_files/Grace_Wind_Task_Force_103007.pdf (see slides 35 and 36)

1 The study highlights one of the key uncertainties influencing the REC cost of entry, that is, how
2 much of the land-based wind technical potential can ultimately be developed? While the
3 developable quantity is certainly less than the potential, increasing pressures and resistance by
4 abutters to land-based wind projects may lead to practical limits more or less stringent than
5 assumed for purposes of that study.

6 Another factor influencing the anticipated supply curve for REC cost of entry is the role of
7 biomass. A letter¹⁶ issued by the Massachusetts Department of Energy Resources (“DOER”) on
8 December 3, 2009 announced DOER’s suspension of considerations of pending or new
9 Statements of Qualification for biomass plants until after development of an independent report
10 to examine the sustainability and carbon-neutrality of biomass, and a subsequent rulemaking to
11 implement changes to RPS eligibility.

12 The market’s reaction to this announcement by the largest available market for biomass plants
13 (Connecticut is largely committing to in-state biomass through its Project 150 contracts) is that
14 investment in biomass development throughout the region is likely to stall, pending resolution
15 of this substantial regulatory uncertainty. Projects will be delayed, missing opportunities to
16 secure long-term contracts under the pending Massachusetts long-term renewable energy
17 contracting pilot program (DPU Docket 08-88 and 09-77) and potentially causing projects to miss
18 out on the window for a variety of expiring Federal incentives (PTC, ITC, loan guarantees, etc.).
19 It is reasonable to expect that this DOER policy statement, along with any narrowing of eligibility
20 to come out of the anticipated rulemaking, will severely curtail the future role of biomass-to-
21 electricity.

22 Prior to the potential for severe biomass restrictions, the supply curve shows marginal resources
23 tend to be moderate size/wind onshore wind in the near-term (the best wind sites tending to be
24 submarginal or fully exploited early), and as these are used up, more marginal onshore wind,
25 biomass repowering, poorer onshore wind resources, Greenfield biomass and ultimately,
26 offshore wind. The Maine study (slide 43) shows 242 MW and 1820 GWh per year of new

¹⁶ (see <http://www.mass.gov/Eoeea/docs/doer/rps/Mass%20Biomass%20Energy%20Stakeholders.pdf>)

1 biomass by 2020 to meet the study's demands; the AESC 2009 report (see AESC 2009 Exhibit 6-
2 29) shows 4654 GWh/yr of new biomass contributions to meeting the regional RPS demand
3 (equivalent to about 590 MW of biomass supply). I would expect these recent biomass
4 restrictions to have the potential to remove much of the biomass from the supply curve,
5 hastening the likelihood and date by which, if RES/RPS demand is to be met with in-region
6 resources (as opposed to accessing distant resources from the Midwest or eastern Canada via
7 new transmission investment), substantial offshore wind will be required.

8 Prior to the DOER announcement, I accessed the Massachusetts Class I REC futures prices on the
9 Chicago Climate Futures Exchange ("CCFE"). As noted earlier, this price is a good proxy for
10 Rhode Island new renewables REC price. The CCFE futures trajectory, available through 2015,
11 represents one of the few publically available indicators of market trend expectations, and in
12 the absence of a current publically available REC market price analysis, is a reasonable proxy for
13 the cost of entry absent major shifts in factors that would alter REC prices (discussed further
14 below). Exhibit F shows the CCFE REC Futures price as of 12/2/09, escalated at CPI. While at the
15 time of this testimony I would expect this to be a reasonable proxy for the cost of entry, I would
16 expect upward pressure on these prices as the market internalizes the implications of the new
17 biomass restrictions, and that the removal or delay of such a large quantity of resources from
18 the supply curve may tend to (a) counteract to an unknown degree the downward cost pressure
19 from technological advance, and (b) increase the likelihood of shortage.

20
21 **Q. What factors can influence REC prices, and how?**

22 **A.** The following table summarizes a range of factors that can influence REC prices, and their
23 directionality.

24

25

Varying....	Implications
<ul style="list-style-type: none"> • Energy, carbon or FCM price down • Project or finance costs higher, inflation higher • Less imports into ISO NE • Project delays • High demand • Transmission expansion not completed or delayed • Regional offshore wind project commercial operation delayed • Biomass-to-electricity restrictions and delays • Restrictions/limitations on developing wind power on windy land 	<p>REC Price up</p>
<ul style="list-style-type: none"> • Energy, carbon or FCM price up • More imports into ISO NE • Project or finance costs lower, inflation lower • Disincentives to bank (lower in short-term, but suppress supply investment in longer term) • Low demand • Transmission expansion accelerated, or new transmission ties built to neighboring control areas • Regional offshore wind commercialization accelerated • Production Tax Credits, Investment Tax Credits, Federal Stimulus Grants and/or Loan Guarantees extended beyond current expirations 	<p>REC Price down</p>

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Q. In your opinion, what is the probability that REC prices will be at each of the trajectories identified in Exhibit F?

A. In the absence of physical limits on available resources, I would expect volatility, but a tendency towards reversion to the marginal cost of entry, like other markets. This is particularly true in a market where demand is escalating annually by a substantial percentage, where the market is unlikely to get overbuilt and then stagnate. If prices stayed lower than the cost of entry for a substantial period of time, then investment will be delayed/curtailed until surpluses abate; if REC prices stayed higher, this would attract investment until shortage is suppressed, so long as sufficient resources were available and developable in a timely manner to keep up with escalating demand.

1 As an alternative scenario, I have created a set of probabilities to apply to each of the three REC
2 price trajectories described above, shown in Exhibit F. Given the current surplus, I have started
3 with a probability weighting of 45% for the Low trajectory and 45% for the Current Futures
4 trajectory, with the remaining 10% for the High Trajectory. Over time, I have migrated these
5 probability weights by 2018 to 25% Low, 25% for Current Futures trajectory, and 50% for High.
6 While these weightings are necessarily subjective, there are many possible futures and many
7 arguments that could be made for a different probability weighting by an experienced analyst, I
8 believe these are consistent with the prior discussion including on-shore wind siting limitations,
9 biomass restrictions, and the ultimate characteristics of the supply curve. While additional
10 imports from outside of New England over newly constructed ties could allow access to
11 additional supply which may broaden the supply curve and yield somewhat lower REC prices,
12 such a future is not consistent with the intent and purposes of statute governing the Block
13 Island Wind Farm PPA. I have included a Probability-Weighted trajectory, bases on these
14 probabilities, shown in Exhibit F.

15
16 **Q. If a Federal CO₂ Cap and Trade regime was passed into law, how would that impact REC**
17 **prices?**

18 A. I would expect only the non-shortage trajectories; a market short on supply would still gravitate
19 towards the High Trajectory. For non-shortage trajectories, there are many possible futures. In
20 the event of an aggressive Federal CO₂ Cap and Trade regime, I believe it is unlikely that the
21 current tax-based incentives (Production Tax Credit (PTC), Investment Tax Credit in lieu of PTC,
22 etc.) would continue indefinitely, especially once the value of carbon allowances outstripped the
23 value of the PTC. One credible case would be a 10-year phase-out of the PTC after 2013 (AESC
24 used a 5-year phase-out, which would result in higher REC prices than indicated here), in concert
25 with a cap and trade regime consistent with the AESC 2009 Reference Case CO₂ allowance price
26 forecast. I have modeled the projected impact of these shifting incentives, by subtracting the
27 difference between the full PTC and the LMP impact of the AESC 2009 Reference Case CO₂
28 allowance price, from the REDC price (recalling, that reducing the gap between cost and market

1 electricity revenue would yield lower REC prices), as shown in Exhibit F. The resultant Low,
2 High, Current Futures, and Probability-weighted Trajectories are reproduced under these
3 assumptions, in Exhibit F.

4
5 **Q. Are the REC prices developed for the AESC 2009 study appropriate for this purpose?**

6 A. No. While the analytical methodology is sound, and consistent with my description of REC
7 markets, the analysis depends on the underlying assumptions, and was created under a
8 different set of assumptions. More importantly, conditions have changed. The underlying
9 natural gas price trajectory differs. At the time of the AESC analysis, the project finance market
10 was essentially broken, with no financing taking place. Now, the impact of the recession is
11 clearer, with financing more expensive and restrictive, and the availability of Federal stimulus
12 incentives more difficult to qualify for. Federal carbon legislation has not moved as quickly as
13 envisioned at the time. Purchases power agreements have become scarcer, delaying financing
14 of projects otherwise ready to move forward until such PPAs can be secured. Wind projects are
15 increasingly being delayed through appeal, and, as discussed above, development of most
16 biomass plants is grinding to a halt, at least for now. The FCM market has undergone a major
17 change (as described herein). If the same analysis were conducted today, eight months later
18 than the underlying REC analysis in the AESC report, I believe it would yield higher REC prices as
19 a result of changes merited in underlying assumptions.

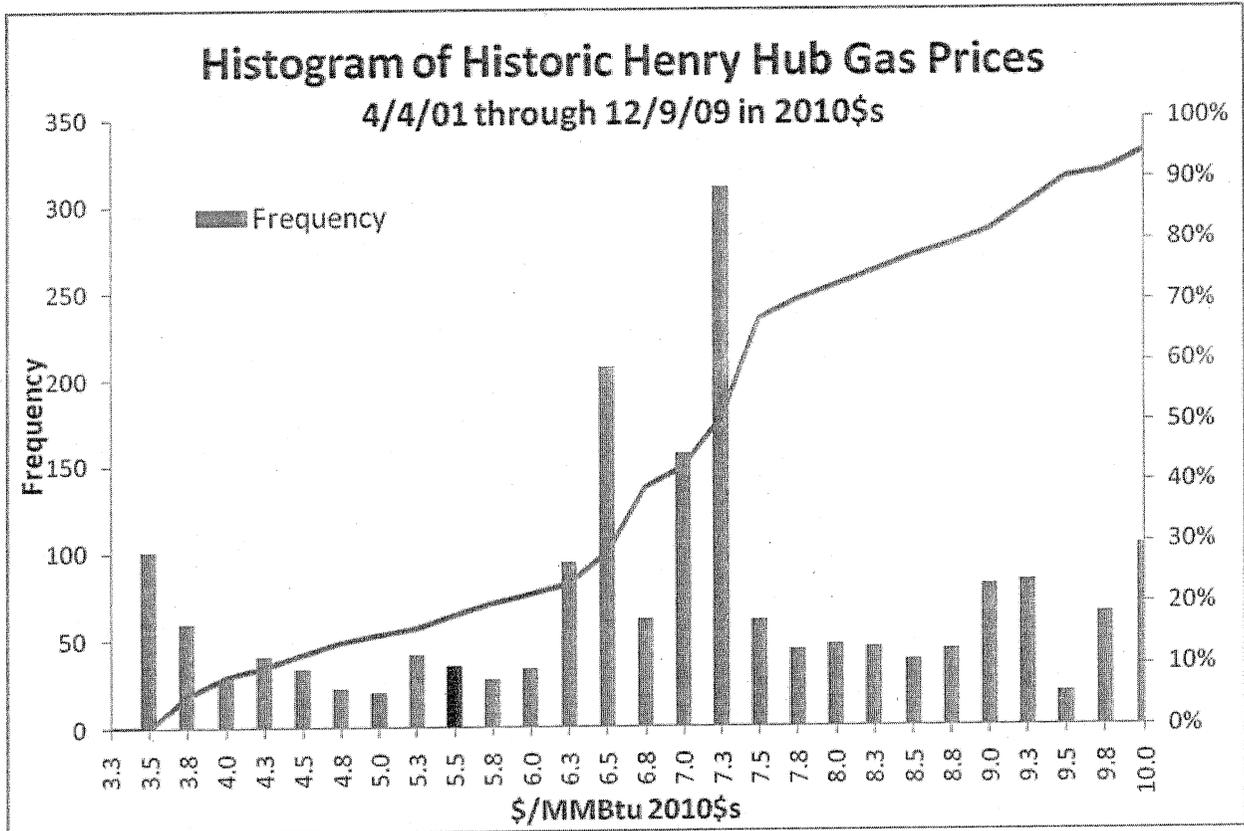
20
21 **VIII. PPA VALUE UNDER DIFFERENT SCENARIOS**

22 **Q. What different scenarios were evaluated and what were the key outcomes?**

23 A. The different scenarios and the key outcomes are set forth in the table below. In addition, see
24 Exhibit G, which shows the base case.

Assumptions				Market Value		Above-Market Value	
Case	Natural Gas	Carbon	REC	Levelized Price as of 1/1/2013 (\$/MWh)	NPV (2013\$, 000)	Levelized Price as of 1/1/2013 (\$/MWh)	NPV (2013\$, 000)
Base	Base	AESC Reference	Prob-Wtd + PTC Phase-Out+Reference Carbon	\$166	\$149,893	\$139	\$124,423
High Gas	High	AESC Reference	Prob-Wtd + PTC Phase-Out+Reference Carbon	\$195	\$175,572	\$111	\$98,744
Low Gas	Low	AESC Reference	Prob-Wtd + PTC Phase-Out+Reference Carbon	\$158	\$142,556	\$148	\$131,760
High Gas+Carbon	High	AESC High CO2 Allowance Case	Prob-Wtd + PTC Phase-Out+Reference Carbon	\$176	\$157,943	\$130	\$116,374
High Gas+Carbon+REC	High	AESC High CO2 Allowance Case	High Case - Shortage (ACP less transaction costs)	\$197	\$176,939	\$109	\$97,377
High REC (Shortage)	Base	AESC Reference	High Case - Shortage (ACP less transaction costs)	\$188	\$168,889	\$118	\$105,427

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Q. What if the project were delayed? What is the impact on the present value cost of the project to the Company?

A. Under the PPA, in the event of a delay, the fixed escalation of the Bundled Price is stopped for the duration of the delay, which is modeled. Also, there is no price reduction for the value to

1 capacity in the first three years of the contract, so the start of those reductions is also pushed
2 back. On that basis, the impacts of delays are as follows:

3 PV Above Market Cost (2013\$)

4 Base case	\$124.4 million
5 One year delay	\$106.7 million
6 Two year delay	\$90.7 million

7
8 **IX. TERMS AND CONDITIONS**

9 **Q. Are the terms and conditions of this PPA reasonable?**

10 A. Yes. From a commercial perspective (and not a legal one) the PPA terms are reasonable. The
11 important terms that dictate how the payments would (or would not) flow through the PPA are
12 reasonably structured and most are customary. It could be clearer that the project is not
13 actually delivering Capacity to the Company, but a careful reading of Section 4.10 clarifies that
14 issue. The draft I have reviewed still has some different positions on issues noted in footnotes. I
15 have not had the opportunity to review how those issues were resolved.

16
17 **Q. How can a PPA with a RE project with cost exceeding market-based pricing be considered**
18 **commercially reasonable?**

19 A. Based on today's market price of electricity, capacity and RECs, if the decision were between
20 contracting for the output and RECs from the Block Island Wind Farm versus the least-cost
21 newly developed renewable energy alternative available today (likely the production from a
22 large-scale wind farm several states or provinces away), without any further considerations, a
23 determination of commercial reasonableness may be different in this instance. However, there
24 are several statutory and policy considerations which must be assessed in determining what is
25 commercially reasonable.

26 The governing statute - S0111 and H 5002 Substitute A as Amended – identified a series of
27 additional goals, including stabilizing long-term energy prices, enhancing environmental quality,

1 creating jobs in Rhode Island in the renewable energy sector, and facilitating the financing of
2 renewable energy generation within the jurisdictional boundaries of the state or adjacent state
3 or federal water or providing direct economic benefit to the state. In addition, the contract
4 must enhance the electric reliability and environmental quality of the Town of New Shoreham.
5 These goals must be factored in to an evaluation of commercial reasonableness for a newly
6 developed renewable energy project. More broadly, the state has established a comprehensive
7 set of policy initiatives to encourage, enable and grow the offshore wind industry, the support
8 infrastructure and associated economic development. To the extent that the Block Island Wind
9 Farm will help initiate the development of the necessary infrastructure, experience and learning
10 to enable the broader offshore energy goals, then those goals must be factored into the criteria.
11 It should be expected that, over time, the overall costs of offshore wind generation available to
12 the state and the region will come down with experience, scale, and the development of
13 necessary infrastructure.

14
15 While Deepwater Wind and National Grid have had differences during the negotiation of the
16 PPA, it is expected that the parties can agree on the challenges faced by newly developed
17 renewable energy projects. Earlier this year, National Grid made arguments similar to those set
18 forth by Deepwater Wind with another emerging technology of similar scale and expense, in a
19 filing before the Massachusetts Department of Public Utilities, within the context of statutory
20 directives and administration initiatives. In April, National Grid filed for approval to construct,
21 own and operate 5 MW of solar photovoltaic generation at several of its facilities. In seeking the
22 DPU's approval, National Grid:

- 23
- 24 • Indicated its general support for signing long term power purchase agreements for
25 renewable generation (testimony of Testimony of Edward H. White, Jr., p. 11);
 - 26 • Indicated its belief that development of solar generation needs to be one of many efforts to
27 lower harmful emissions and reduce dependence on fossil fuel generation (white, p. 7);
 - 28 • Stated that "this initiative is being proposed to help move and grow the solar generation
market in the Commonwealth. It is National Grid's expectation that, over time, the overall

1 costs of solar generation will come down. However, foundational market action is needed to
2 advance the solar generation market, including investment in the local solar industry.

3 National Grid hopes that by entering the market, the Company will have a positive impact
4 on the establishment of a long-term solar industry. (White, p. 12)

- 5 • In response to the question of whether, given the market price of electricity today, the
6 Company's proposal is cost effective, by stating that "If the Company were making a
7 decision to build solar generation versus buying fossil fueled power for our customers, and
8 there were no other considerations, the solar projects would not be cost effective. However,
9 there are other considerations that need to be taken into account", including statutory
10 framework of the Green Communities Act which set forth a comprehensive state policy to
11 encourage solar the development, even though it cannot compete against current market
12 prices. (White, p. 16)
- 13 • Stated it belief that "the driving force behind such policy is the environmental benefit and
14 the need to transform the energy industry. This is difficult to quantify in traditional terms.
15 However, the Company believes five megawatts is a modest amount to contribute toward
16 jumpstarting this important policy initiative." (White, p. 17); and
- 17 • Acknowledged that while "National Grid ultimately does not know with certainty how
18 energy prices will change over the long term", it "believes that over time energy purchased
19 from traditional fossil fueled generation is likely to become more and more expensive, as
20 environmental policy evolves to address climate change. In turn, this may mean that
21 renewable generation will become less expensive as technology improves. However, it is not
22 possible to say today when solar generation will be less costly than the market price of
23 electricity from the prevailing fossil-fuel driven market. But what is most important is taking
24 initial steps to utilize new technologies that prepare us for a cleaner energy future, and solar
25 can be an important part of that societal preparation." (White, p. 17)

26
27 The DPU determined National Grid's proposal to be in the public interest, acknowledging the
28 "benefits of the Company's solar proposal which include (1) producing electricity without
29 emissions, thus avoiding future costs to electric consumers associated with the control of

1 greenhouse gas emissions, (2) stimulating markets forces in creating additional solar generation
2 in the Commonwealth, and (3) producing valuable information on the costs and benefits of
3 installing solar generation facilities in Massachusetts.” (DPU Oder in Docket 09-38, p. 35) While
4 the actions of the DPU certainly create no precedent for the Commission, the analogies are hard
5 to ignore. The words “offshore wind” could be substituted for “solar” and, as they apply to the
6 statutory and policy regimes in Rhode Island, would be equally applicable.¹⁷

7
8 **Q. Electricity and natural gas price suppression benefits are often cited as benefits of new adding**
9 **low-marginal cost renewable energy generation. What is the potential impact of these**
10 **benefits?**

11 A. Because the marginal cost of wind power is at or near zero, wind generators typically enter the
12 market as a price taker, displacing more costly fossil-fuel fired generation at the margin,
13 effectively pushing some of the most costly generation off the top of the bid stack. A recent New
14 York Department of Public Service report described the applicable theory, the conventional
15 methodology for estimating this benefit, and the impact of their recent analysis for New York.¹⁸

¹⁷ Note that the approximate per-unit cost of the solar installations indicated in National Grid’s filing, \$300/MWh, is in the same order of magnitude as the pricing in the Block Island Wind Farm contract. However, the method of derivation of costs in the National Grid filing, not being defined or calculated in a comparable manner, cannot be directly compared to the Block Island Wind Farm contract pricing.

¹⁸ *The Renewable Portfolio Standard: Mid Course Report*, prepared by the New York State Department of Public Service Staff, October 26, 2009. See:
<http://documents.dps.state.ny.us/public/Common/ViewDoc.aspx?DocRefId={230CE88F-60A5-475B-A24A-6FC9B2780DEF}> (pp. 80-81)

1 ISO New England recently performed an analysis of different wind power scenarios¹⁹, which
2 provides a basis for estimating the price suppression benefit to Rhode Island from the Block
3 Island Wind Farm. Considering a scenario exploring the impact of an increment 4000 MW of
4 offshore wind above a base case with 4000 MW of onshore wind, compared to the base case,
5 shows a reduction in regional energy LMP from \$75.76/MWh to \$73.12/MWh. Prorating this
6 impact for a 30 MW offshore project yields an estimated impact of \$0.0198/MWh (IN today's
7 dollars), which would apply across all of the load in the region. Escalated with the price of
8 electricity projected in my model, and applied to the Rhode Island wholesale load of
9 approximately 8,280,000 MWh/yr²⁰, I calculate a savings of \$164,000 per year for Rhode Island.
10 Over the life of the project the net present value of this benefit would be almost \$2.5 million for
11 Rhode Island ratepayers, and a much larger figure for the region as a whole.

12 Similarly, wind power is expected to displace primarily natural gas-fired generation in ISO New
13 England. Based on microeconomic theory, one would expect reduced demand to lower the
14 price of natural gas. This presumption has been studied extensively. Ryan H. Wiser of Lawrence
15 Berkeley National Labs has studied this phenomenon. Testimony prepared for the Senate
16 Committee on Energy and Natural Resources²¹ describes the economic theory, and makes the
17 following conclusion:

18 *"We find that, by displacing natural-gas-fired electricity generation, increased levels of*
19 *renewable energy and energy efficiency will reduce demand for natural gas and thus put*
20 *downward pressure on gas prices. These price reductions hold the prospect of providing*
21 *consumers with significant natural gas bill savings. In fact, although we did not analyze*

¹⁹ Draft New England 2030 Power System Study Report to the New England Governors 2009 Economic Study: Scenario Analysis of Renewable Resource Development (ISO New England Inc. September 8, 2009) http://www.nescoe.com/uploads/iso_eco_study_report_draft_sept_8.pdf. (for example, Figure 5 and Table 7 shows the reduction to average clearing prices from the addition of large quantities of on-shore and/or offshore wind)

²⁰ Retail load of 7,662,969 MWh from recent rate case filing, grossed up by 8% to approximate losses).

²¹ Wiser, Ryan. (2005). *Easing the Natural Gas Crisis: Reducing Natural Gas Prices Through Electricity Supply Diversification -- Testimony*. Lawrence Berkeley National Laboratory: Lawrence Berkeley National Laboratory. Retrieved from: <http://www.escholarship.org/uc/item/7j57w7kt>

1 *in detail the electricity price impacts reported in the studies, the studies often show that*
2 *any predicted increase in the price of electricity caused by greater use of renewable*
3 *energy or energy efficiency is largely or completely offset by the predicted natural gas*
4 *price savings. We conclude that policies to encourage fuel diversification within the*
5 *electricity sector should consider the potentially beneficial cross-sector impact of that*
6 *diversification on natural gas prices and bills.”*

7
8 The dataset studied includes all such studies performed at that time, including studies
9 performed by Tellus Institute for the Rhode Island Greenhouse Gas Working Group under
10 contract to DEM. Without further analysis, I cannot at this time venture an estimate to quantify
11 this benefit, other to observe that in many of the cited studies in the Wisser testimony, this
12 benefit wholly or partially negated the cost of the RPS being studied, and therefore may be
13 substantial.

14 **X. Commercially Reasonable**

15
16 **Q. Based on your review of the Block Island Wind Farm project, do you find that the PPA**
17 **submitted by Deepwater Wind and National Grid to be “commercially reasonable” as defined**
18 **by R.I.G.L. § 39-26.1-2 (1)**

19 A. Yes I do.

20
21 **Q. Can you summarize the basis for your opinion?**

22 A. Yes. My opinion is based on the factors set forth herein above in my testimony, which include
23 my review of this project, the PPA, its pricing, the installed cost of the project compared to other
24 similar projects, the market value for the products being purchased and the underlying Rhode
25 Island legislation.

26
27 Thus, when considering all the aspects of this project, the proposed PPA is commercially
28 reasonable. Initially, compared to current energy-only wholesale market prices, the project

1 appears expensive. When the expected PPA pricing is compared to total delivered value of the
2 products the differential becomes more reasonable as shown and the above market net result is
3 approximately \$95.9 million in 2010 dollars or about \$107/MWh in the same year. The known
4 structured price provides a hedge against possible high energy prices, whether due to high REC
5 prices in the event of tight supply in that market, high carbon prices as a result of carbon policy
6 initiatives, or high gas prices twice that level assumed. While this seems unlikely today, recall
7 that average 2008 prices were more than twice where they are currently. Because of the credit
8 in the price structure for the market value of capacity, the price actually decreases in the future
9 as capacity prices rise.

10 The project's costs on an installed \$/MW basis are almost identical to costs projected in a study
11 for the California Energy Commission for a small 50 MW offshore wind project. The small scale
12 of this project creates diseconomies of scale that are very intuitive to acknowledge and
13 describe, but with no other recent projects in this size range anywhere in the world, the
14 comparable actual project data to confirm this is just not available.

15

16 **Q. Does this conclude your testimony?**

17 **A.** Yes. Aside from reviewing testimony from the Division or any other party in this Docket, yes it
18 does.

19

CERTIFICATION

I hereby certify that on December 9, 2009, I sent a copy of the within to all parties set forth on the attached Service List by electronic mail and copies to Luly Massaro, Commission Clerk, by electronic mail and regular mail.

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EXHIBIT A

Northeastern Spot Prices and Basis

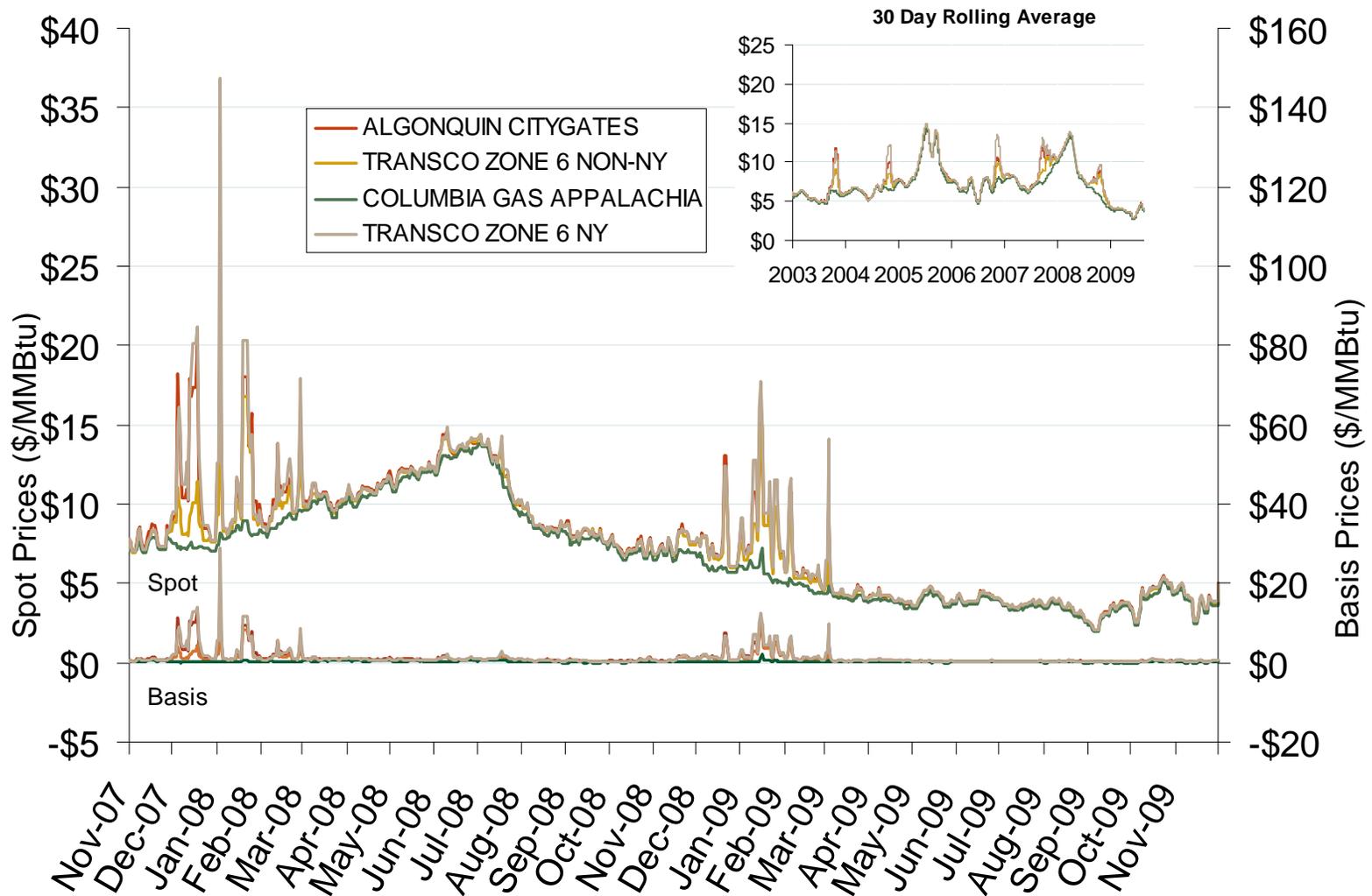


EXHIBIT B

Offshore Wind Project Installed Costs and Statistics

MREG LLC 12/9/09

Source:

From a pre-release draft of upcoming study prepared by AWS Truewind, LLC for New York State Energy Research and Development Authority

"NY's Offshore Wind Energy Development Potential in the Great Lakes"

Dated December 2009

Used with permission

Project Name	Country	Status	Operating Year	Project Cost (\$M)	Project Capacity (MW)	Project Cost per MW (\$M)	No. of Turbines	Turbine Size (MW)	Turbine Model	Water Depth (m)	Distance from Shore (km)	Interpolation Input		Scale Factor	Project Cost per MW On same basis as Deepwater (\$M)	Updated Project Cost (\$M)
												Water Depth (m)	Scale Factor			
Middelgrunden	Denmark	Commissioned	2001	\$51	40.0	\$1.28	20	2	Bonus_2_MW	5 to 10	2 to 3	7.5	1.000	\$1.47	\$59	
Horns_Rev	Denmark	Commissioned	2002	\$295	160.0	\$1.84	80	2	Vestas_V80	6 to 14	14 to 17	10	1.000	\$2.12	\$339	
North_Hoyle	United_Kingdom	Commissioned	2003	\$138	60.0	\$2.30	30	2	Vestas_V80	5 to 12	7.5	8.5	1.000	\$2.65	\$159	
Nysted	Denmark	Commissioned	2004	\$316	165.6	\$1.91	72	2.3	Siemens_2.3	6 to 10	6 to 10	8	1.000	\$2.20	\$364	
Scroby_Sands	United_Kingdom	Commissioned	2004	\$136	60.0	\$2.27	30	2	Vestas_V80	2 to 10	3	6	1.000	\$2.62	\$157	
Kentish_Flats	United_Kingdom	Commissioned	2005	\$179	90.0	\$1.98	30	3	Vestas_V90	5	8.5	5	1.000	\$2.28	\$205	
Barrow	United_Kingdom	Commissioned	2006	\$172	90.0	\$1.91	30	3	Vestas_V90	15	7	15	1.000	\$2.20	\$198	
Burbo_Bank	United_Kingdom	Commissioned	2007	\$170	90.0	\$1.89	25	3.6	Siemens_3.6	10	5.2	10	1.000	\$2.18	\$196	
Egmond_aan_Zee	Netherlands	Commissioned	2007	\$300	108.0	\$2.77	36	3	Vestas_V90	17 to 23	8 to 12	20	1.034	\$3.09	\$333	
Inner_Dowsing	United_Kingdom	Commissioned	2008	\$289	97.2	\$2.97	27	3.6	Siemens_3.6	10	5.2	10	1.000	\$3.42	\$333	
Lillgrund	Sweden	Commissioned	2008	\$254	110.4	\$2.30	48	2.3	Siemens_2.3	2.5 to 9	10	5.75	1.000	\$2.65	\$293	
Princess_Amalia	Netherlands	Commissioned	2008	\$582	120.0	\$4.85	60	2	Vestas_V80	19 to 24	>23	21.5	1.044	\$5.35	\$642	
Alpha_Ventus	Germany	Under_construction	2009	\$350	60.0	\$5.83	12	5	Multibrid&REpower	30	45	30	1.152	\$5.83	\$350	
Gunfleet_Sands_I	United_Kingdom	Under_construction	2009	\$406	108.0	\$3.76	30	3.6	Siemens_3.6	2 to 15	7	8.5	1.000	\$4.33	\$468	
Horns_Rev_Expansion	Denmark	Under_construction	2009	\$854	209.3	\$4.08	91	2.3	Siemens_2.3	9 to 17	30	13	1.000	\$4.70	\$984	
Rhyl_Flats	United_Kingdom	Under_construction	2009	\$358	90.0	\$3.98	25	3.6	Siemens_3.6	8	8	8	1.000	\$4.58	\$413	
Robin_Rigg	United_Kingdom	Under_construction	2009	\$651	180.0	\$3.62	60	3	Vestas_V90	>5	9.5	6	1.000	\$4.17	\$751	
Gunfleet_Sands_II	United_Kingdom	Financing_secured	2010	\$275	64.8	\$4.24	18	3.6	Siemens_3.6	2 to 15	7	8.5	1.000	\$4.88	\$317	
Nordergrunde	Germany	Financing_secured	2010	\$440	90.0	\$4.89	18	5	Repower_5M	4 to 20	30	12	1.000	\$5.63	\$507	
Sea_Bridge	China	Under_construction	2010	\$345	102.0	\$3.38	34	3	Sinovel_3_MW	8 to 10	8 to 14	9	1.000	\$3.89	\$397	
Walney	United_Kingdom	Financing_secured	2010	\$746	151.2	\$4.93	42	3.6	Siemens_3.6	20	7	20	1.034	\$5.50	\$831	
Belwind	Belgium	Financing_secured	2011	\$897	165.0	\$5.44	55	3	Vestas_V90	20 to 35	46	27.5	1.110	\$5.65	\$932	
Thanet	United_Kingdom	Financing_secured	2011	\$1,200	300.0	\$4.00	100	3	Vestas_V90	20 to 25	7 to 8.5	22.5	1.050	\$4.39	\$1,316	
London_Array	United_Kingdom	Financing_secured	2012	\$3,095	630.0	\$4.91	175	3.6	Siemens_3.6	23	>20	23	1.054	\$5.37	\$3,382	
Sheringham_Shoal	United_Kingdom	Financing_secured	2012	\$1,500	316.8	\$4.73	88	3.6	Siemens_3.6	16 to 22	17 to 23	19	1.027	\$5.31	\$1,681	
Recent projects after reflecting current cost levels after mid '08 changes		2008 thru 2012	14	\$11,699	2587	\$4.52	808								\$5.01	\$12,970
		Average			185		58								10.9%	
		Relative to DW			6.4 times											
For Comparison																
Deepwater Wind BI	Rhode Island, USA	In Development	2013	\$200	28.8	\$6.96	8	3.6	3.6 MW vendor TBD	27 to 33	29	30	1.152	\$6.96	\$200	
Deepwater cable length is planned to be 29 miles (47 km), ignoring BI, Deepwater's distance to the mainland is about 18 miles (29 km)																

Scale Factors for Cost Increases as a Function of Water Depth

Source:

European Environmental Agency Technical Report

"Europe's onshore and offshore wind energy potential"

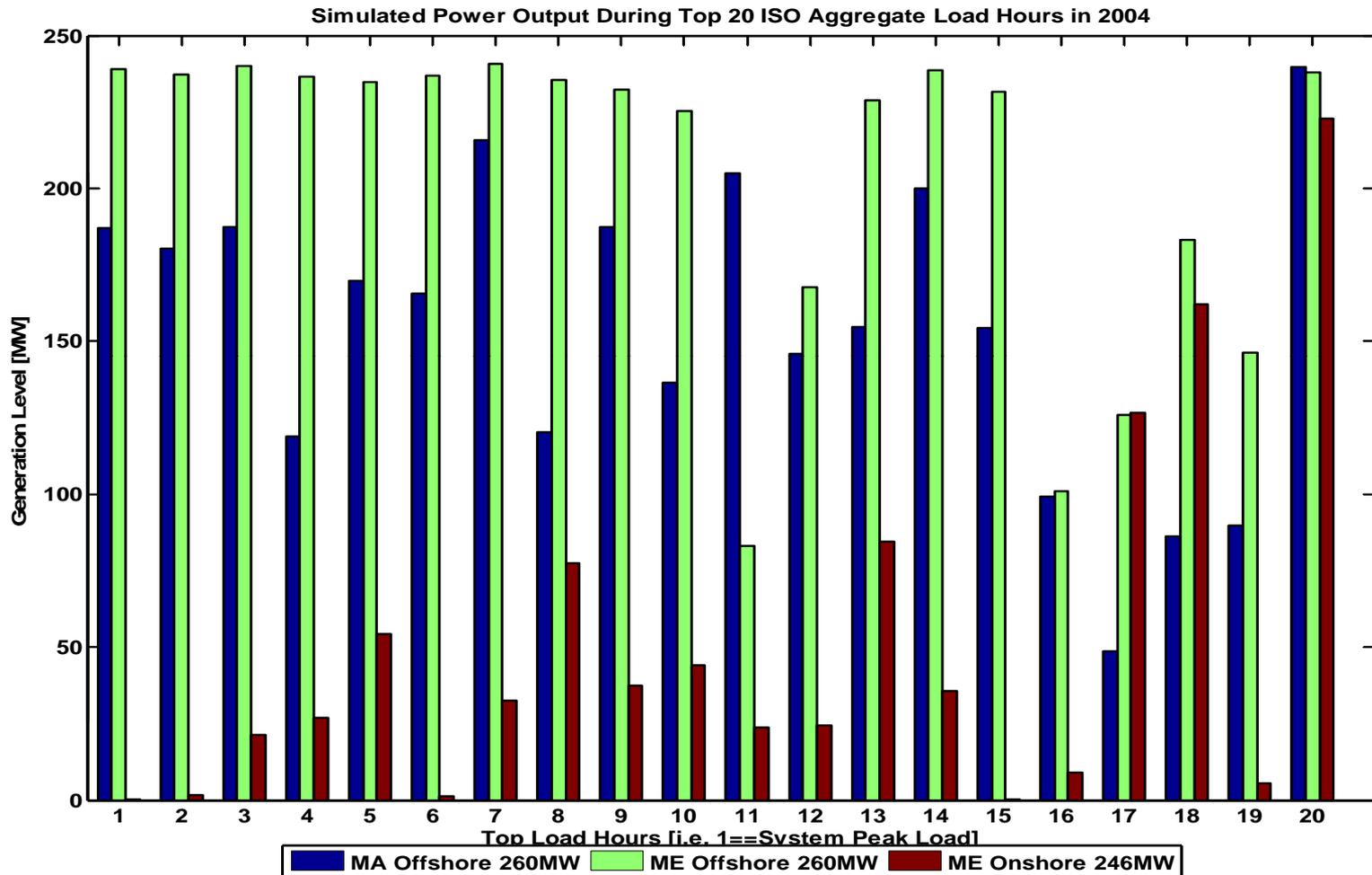
2009

Depth (m)	Factor
0	1.000
15	1.000
25	1.067
35	1.237
45	1.396

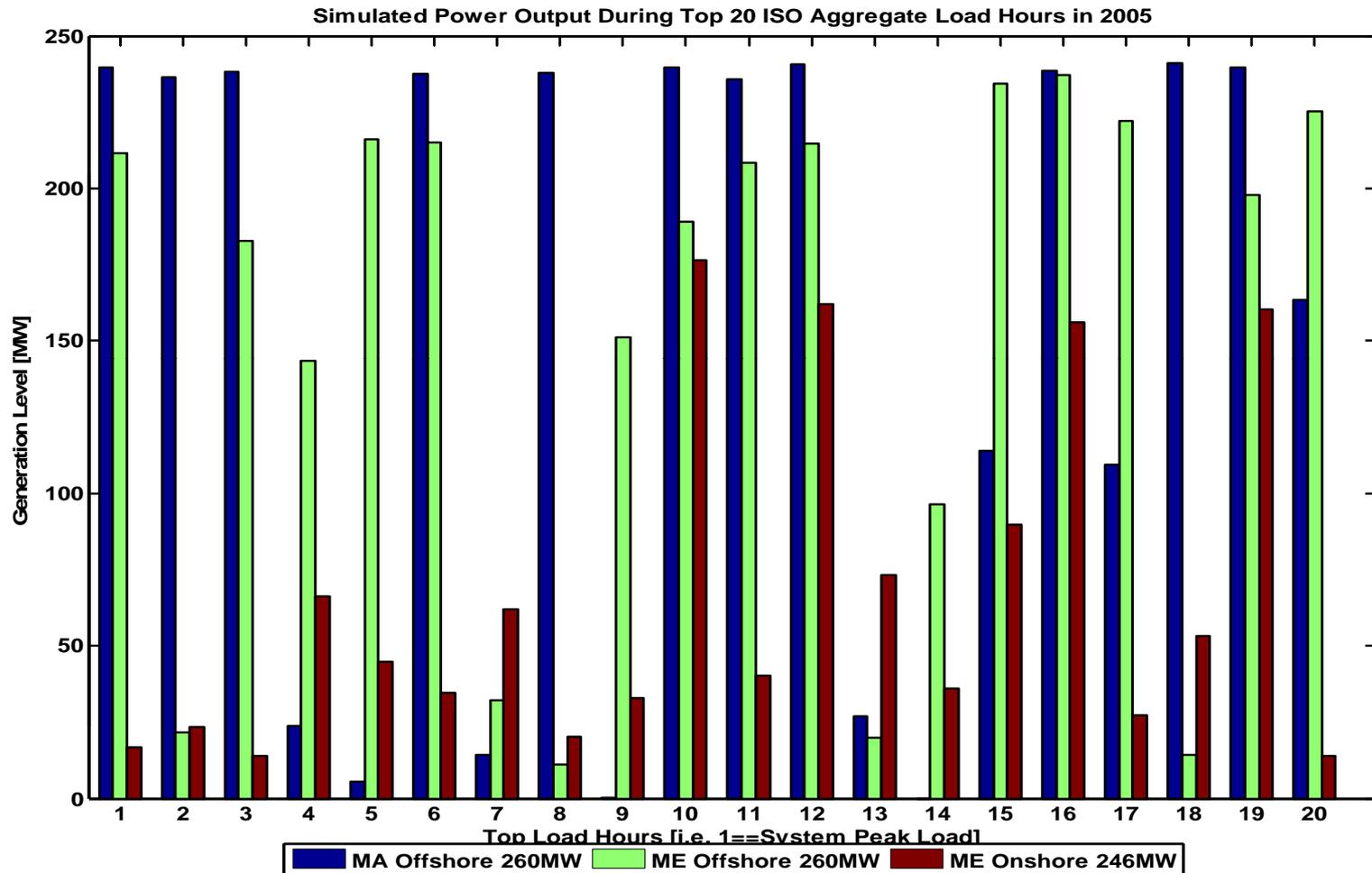
EXHIBIT C

EXHIBIT D

Offshore Load Correlation On Peak (2004 preliminary)



Offshore Load Correlation On Peak (2005 preliminary)



Offshore Load Correlation On Peak (2006 preliminary)

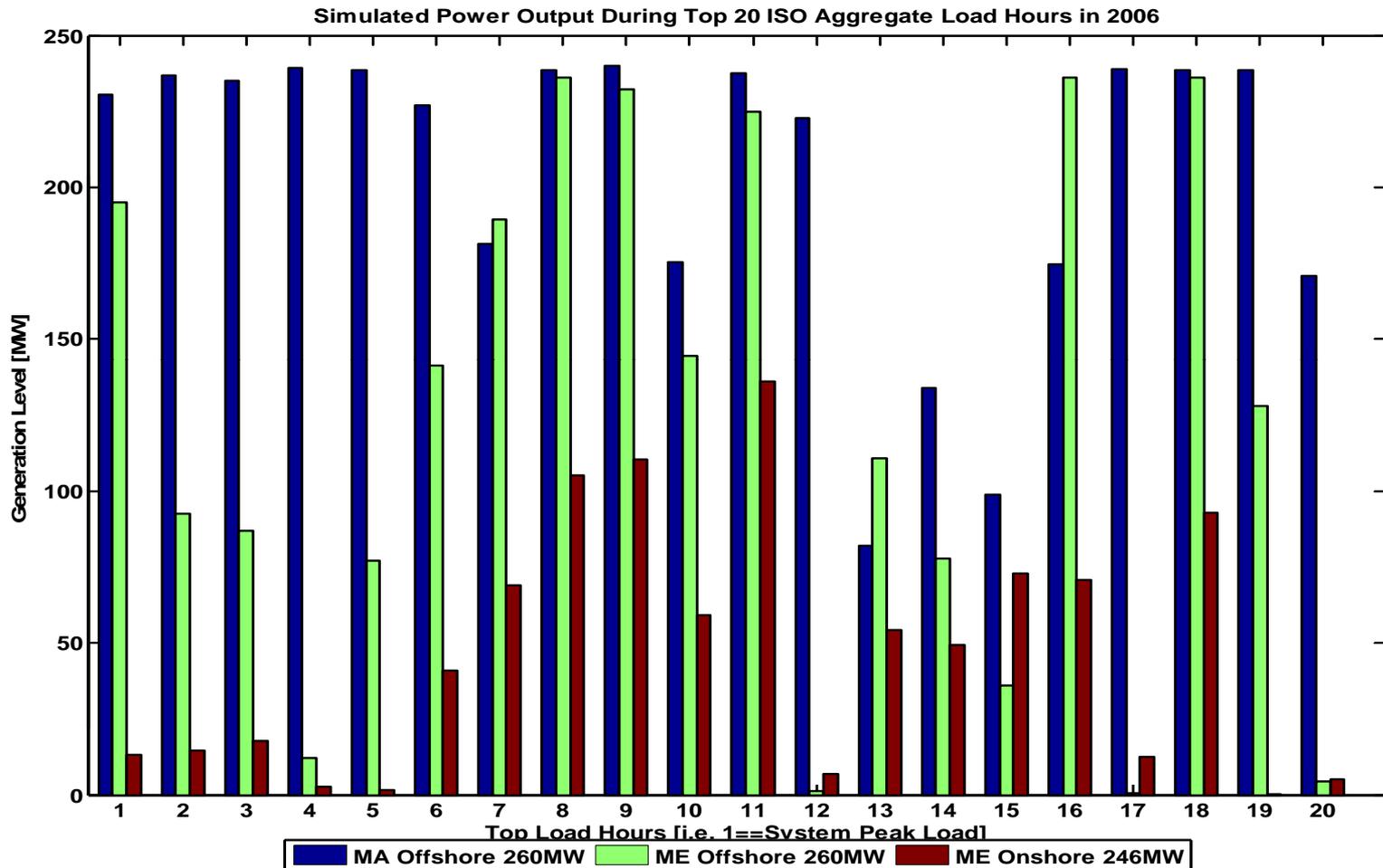


EXHIBIT E

Carbon Adder

Raw Data										Nominal \$/ton						2008 NEPOOL Marginal CO ₂ Emission Rate (lbs/MWh)	Nominal \$/MWh Carbon Adder										
AESC 2009 Carbon Dioxide Price Sensitivity Scenarios (from Exh. 7-4)										AESC 2009 Carbon Dioxide Price Sensitivity Scenarios (from Exh. 7-4)							AESC 2009 Carbon Dioxide Price Sensitivity Scenarios (from Exh. 7-4)										
Synapse High CO ₂ Allowance Price Scenario (2009\$/ton)					Chicago Climate Futures Exchange					Synapse High CO ₂ Allowance Price Scenario (2009\$/ton)			Chicago Climate Futures Exchange				Synapse High CO ₂ Allowance Price Scenario (2009\$/ton)			Chicago Climate Futures Exchange							
AESC Reference Case (2009\$/ton)	Real Escalation	AESC RGGI Only Case (2009\$/ton)	Real Escalation	Real Escalation	Real Escalation	Real Escalation	Real Escalation	Real Escalation	Real Escalation	AESC Reference Case (2009\$/ton)	AESC RGGI Only Case (2009\$/ton)	Price Scenario (2009\$/ton)	RGGI Futures 12/3/09 prices Nominal \$	EIA "American Clean Energy & Security Act" Basic Case (\$/ton CO ₂) Nominal	2008 NEPOOL Marginal CO ₂ Emission Rate (lbs/MWh)	AESC Reference Case	AESC RGGI Only Case	Price Scenario (2009\$/ton)	RGGI Futures 12/3/09 prices	EIA "American Clean Energy & Security Act" Basic Case (\$/ton CO ₂)	AESC Reference Case	AESC RGGI Only Case	Price Scenario (2009\$/ton)	RGGI Futures 12/3/09 prices	EIA "American Clean Energy & Security Act" Basic Case (\$/ton CO ₂)		
2007															964												
2008															964												
2009	\$3.85		\$3.85		\$3.85		\$2.11			\$ 3.85	\$ 3.85	\$ 3.85	\$2.11	\$0.00	964	\$1.86	\$1.86	\$1.86	\$1.02	\$0.00							
2010	\$3.91	1.6%	\$3.91	1.6%	\$3.91	1.6%	\$2.13			\$ 3.96	\$ 3.96	\$ 3.96	\$2.13	\$0.00	964	\$1.91	\$1.91	\$1.91	\$1.03	\$0.00							
2011	\$4.02	2.8%	\$4.02	2.8%	\$4.02	2.8%	\$2.26			\$ 4.17	\$ 4.17	\$ 4.17	\$2.26	\$0.00	964	\$2.01	\$2.01	\$2.01	\$1.09	\$0.00							
2012	\$4.00	-0.5%	\$4.00	-0.5%	\$4.00	-0.5%	\$2.06	\$17.34		\$ 4.23	\$ 4.23	\$ 4.23	\$2.06	\$17.34	964	\$2.04	\$2.04	\$2.04	\$0.99	\$8.36							
2013	\$15.63	290.8%	\$4.00	0.0%	\$31.26	681.5%		\$18.98	9.5%	\$ 16.93	\$ 4.33	\$ 33.86		\$18.98	964	2013	\$8.16	\$2.09	\$16.32		\$9.15						
2014	\$18.03	15.4%	\$4.00	0.0%	\$33.66	7.7%		\$20.86	9.9%	\$ 20.05	\$ 4.45	\$ 37.42		\$20.86	964	2014	\$9.66	\$2.14	\$18.04		\$10.05						
2015	\$20.32	12.7%	\$4.00	0.0%	\$35.95	6.8%		\$22.93	9.9%	\$ 23.23	\$ 4.57	\$ 41.09		\$22.93	964	2015	\$11.20	\$2.20	\$19.81		\$11.05						
2016	\$22.72	11.8%	\$4.00	0.0%	\$37.31	3.8%		\$25.21	10.0%	\$ 26.71	\$ 4.70	\$ 43.86		\$25.21	964	2016	\$12.87	\$2.27	\$21.14		\$12.15						
2017	\$25.01	10.1%	\$4.00	0.0%	\$40.64	8.9%		\$27.73	10.0%	\$ 30.23	\$ 4.84	\$ 49.12		\$27.73	964	2017	\$14.57	\$2.33	\$23.68		\$13.37						
2018	\$27.41	9.6%	\$4.00	0.0%	\$43.04	5.9%		\$30.52	10.1%	\$ 34.10	\$ 4.98	\$ 53.54		\$30.52	964	2018	\$16.44	\$2.40	\$25.81		\$14.71						
2019	\$29.70	8.4%	\$4.00	0.0%	\$45.33	5.3%		\$33.60	10.1%	\$ 38.00	\$ 5.12	\$ 57.99		\$33.60	964	2019	\$18.31	\$2.47	\$27.95		\$16.19						
2020	\$32.10	8.1%	\$4.00	0.0%	\$47.73	5.3%		\$37.02	10.2%	\$ 42.24	\$ 5.26	\$ 62.81		\$37.02	964	2020	\$20.36	\$2.54	\$30.28		\$17.84						
2021	\$34.49	7.4%	\$4.00	0.0%	\$50.13	5.0%		\$40.79	10.2%	\$ 46.66	\$ 5.41	\$ 67.82		\$40.79	964	2021	\$22.49	\$2.61	\$32.69		\$19.66						
2022	\$36.79	6.7%	\$4.00	0.0%	\$52.42	4.6%		\$44.93	10.1%	\$ 51.19	\$ 5.57	\$ 72.93		\$44.93	964	2022	\$24.67	\$2.68	\$35.15		\$21.65						
2023	\$39.18	6.5%	\$4.00	0.0%	\$54.82	4.6%		\$49.41	10.0%	\$ 55.95	\$ 5.71	\$ 78.28		\$49.41	964	2023	\$26.97	\$2.75	\$37.73		\$23.82						
2024	\$41.48	5.9%	\$4.00	0.0%	\$57.11	4.2%		\$54.29	9.9%	\$ 60.72	\$ 5.86	\$ 83.61		\$54.29	964	2024	\$29.27	\$2.82	\$40.30		\$26.17						
2025	\$44.35	6.9%	\$4.00	0.0%	\$59.81	4.7%		\$59.64	9.9%	\$ 66.42	\$ 5.99	\$ 89.58		\$59.64	964	2025	\$32.01	\$2.89	\$43.18		\$28.75						
2026	\$47.41	6.9%	\$4.00	0.0%	\$62.64	4.7%		\$65.50	9.8%	\$ 72.74	\$ 6.14	\$ 96.10		\$65.50	964	2026	\$35.06	\$2.96	\$46.32		\$31.57						
2027	\$50.69	6.9%	\$4.00	0.0%	\$65.60	4.7%		\$71.91	9.8%	\$ 79.62	\$ 6.28	\$ 103.04		\$71.91	964	2027	\$38.38	\$3.03	\$49.67		\$34.66						
2028	\$54.19	6.9%	\$4.00	0.0%	\$68.70	4.7%		\$78.98	9.8%	\$ 87.26	\$ 6.44	\$ 110.62		\$78.98	964	2028	\$42.06	\$3.10	\$53.32		\$38.07						
2029	\$57.94	6.9%	\$4.00	0.0%	\$71.95	4.7%		\$86.77	9.9%	\$ 95.60	\$ 6.60	\$ 118.73		\$86.77	964	2029	\$46.08	\$3.18	\$57.23		\$41.82						
2030	\$61.94	6.9%	\$4.00	0.0%	\$75.36	4.7%		\$95.23	9.8%	\$ 104.69	\$ 6.76	\$ 127.35		\$95.23	964	2030	\$50.46	\$3.26	\$61.38		\$45.90						
2031	\$66.23	6.9%	\$4.00	0.0%	\$78.92	4.7%		\$104.58	9.8%	\$ 114.66	\$ 6.93	\$ 136.64		\$104.58	964	2031	\$55.27	\$3.34	\$65.86		\$50.41						
2032	\$70.80	6.9%	\$4.00	0.0%	\$82.65	4.7%		\$114.84	9.8%	\$ 125.58	\$ 7.09	\$ 146.60		\$114.84	964	2032	\$60.53	\$3.42	\$70.66		\$55.35						
2033	\$75.70	6.9%	\$4.00	0.0%	\$86.56	4.7%		\$126.11	9.8%	\$ 137.55	\$ 7.27	\$ 157.29		\$126.11	964	2033	\$66.30	\$3.50	\$75.61		\$60.78						
2034	\$80.93	6.9%	\$4.00	0.0%	\$90.66	4.7%		\$138.48	9.8%	\$ 150.65	\$ 7.45	\$ 168.75		\$138.48	964	2034	\$72.61	\$3.59	\$81.34		\$66.75						

EXHIBIT F

Analysis of REC Future Values - Status Quo Federal Incentives

Scenario	ACP	High	Low	Current Futures
----------	-----	------	-----	-----------------

High	Low	Current Futures	Probability-Weighted Avg.
------	-----	-----------------	---------------------------

Shortage Surplus & Banking

ACP ACP less Transaction Cost Recent Spot Esc. @ CPI Chicago Climate Futures Exchange

Note: Rationale for probability weights: current modest surplus attenuated by increasing difficulty in siting, reliance on poorer resource quality over time... working up the supply curve, and exacerbated by the apparent removal of biomass as a substantial future (and potential current) contributor, moderated by technological advance

\$2.62

2007			52						
2008			37						
2009	\$60.92	\$58.30	28.75						
2010	\$ 61.62	\$59.00	\$29.08	\$32.63	10%	45%	45%	\$	33.67
2011	\$ 63.14	\$60.52	\$29.80	\$35.67	15%	40%	45%	\$	37.05
2012	\$ 64.47	\$61.85	\$30.42	\$37.07	20%	35%	45%	\$	39.70
2013	\$ 65.99	\$63.37	\$31.14	\$38.34	25%	30%	45%	\$	42.44
2014	\$ 67.73	\$65.11	\$31.96	\$39.61	30%	25%	45%	\$	45.35
2015	\$ 69.64	\$67.02	\$32.86	\$40.87	35%	25%	40%	\$	48.02
2016	\$ 71.61	\$68.99	\$33.79	\$ 42.02	40%	25%	35%	\$	50.75
2017	\$ 73.64	\$71.02	\$34.75	\$ 43.21	45%	25%	30%	\$	53.61
2018	\$ 75.78	\$73.16	\$35.77	\$ 44.47	50%	25%	25%	\$	56.64
2019	\$ 77.94	\$75.32	\$36.78	\$ 45.74	50%	25%	25%	\$	58.29
2020	\$ 80.17	\$77.55	\$37.84	\$ 47.05	50%	25%	25%	\$	60.00
2021	\$ 82.42	\$79.80	\$38.90	\$ 48.37	50%	25%	25%	\$	61.72
2022	\$ 84.76	\$82.14	\$40.00	\$ 49.74	50%	25%	25%	\$	63.50
2023	\$ 86.99	\$84.37	\$41.05	\$ 51.05	50%	25%	25%	\$	65.21
2024	\$ 89.18	\$86.56	\$42.09	\$ 52.34	50%	25%	25%	\$	66.89
2025	\$ 91.24	\$88.62	\$43.06	\$ 53.54	50%	25%	25%	\$	68.46
2026	\$ 93.46	\$90.84	\$44.11	\$ 54.85	50%	25%	25%	\$	70.16
2027	\$ 95.69	\$93.07	\$45.16	\$ 56.15	50%	25%	25%	\$	71.86
2028	\$ 98.09	\$95.47	\$46.29	\$ 57.56	50%	25%	25%	\$	73.70
2029	\$ 100.52	\$97.90	\$47.44	\$ 58.99	50%	25%	25%	\$	75.56
2030	\$ 102.96	\$100.34	\$48.59	\$ 60.42	50%	25%	25%	\$	77.42
2031	\$ 105.47	\$102.85	\$49.78	\$ 61.89	50%	25%	25%	\$	79.34
2032	\$ 108.05	\$105.43	\$50.99	\$ 63.41	50%	25%	25%	\$	81.32
2033	\$ 110.69	\$108.07	\$52.24	\$ 64.96	50%	25%	25%	\$	83.34
2034	\$ 113.40	\$110.78	\$53.52	\$ 66.55	50%	25%	25%	\$	85.41

Analysis of REC Future Values -- with Impact of Federal Incentives on non-shortage REC prices

Scenario			3a		4a					5a
	ACP	High	Low	Current Futures	High	Low	Current Futures	Probability-Weighted Avg.		
		Shortage	Surplus & Banking							
	ACP	ACP less Transaction Cost	Recent Spot Esc. @ CPI	Chicago Climate Futures Exchange						
		\$0.00								
2007			52							
2008			37							
2009	\$60.92	\$58.30	28.75							
2010	\$ 61.62	\$59.00	29.08	\$32.63	10%	45%	45%	\$ 33.67		
2011	\$ 63.14	\$60.52	29.80	\$35.67	15%	40%	45%	\$ 37.05		
2012	\$ 64.47	\$61.85	30.42	\$37.07	20%	35%	45%	\$ 39.70		
2013	\$ 65.99	\$63.37	25.07	\$32.27	25%	30%	45%	\$ 37.88		
2014	\$ 67.73	\$65.11	26.70	\$34.34	30%	25%	45%	\$ 41.66		
2015	\$ 69.64	\$67.02	28.48	\$36.48	35%	25%	40%	\$ 45.17		
2016	\$ 71.61	\$68.99	30.26	\$38.49	40%	25%	35%	\$ 48.63		
2017	\$ 73.64	\$71.02	32.16	\$40.62	45%	25%	30%	\$ 52.18		
2018	\$ 75.78	\$73.16	34.07	\$42.78	50%	25%	25%	\$ 55.80		
2019	\$ 77.94	\$75.32	36.10	\$45.05	50%	25%	25%	\$ 57.95		
2020	\$ 80.17	\$77.55	38.14	\$47.35	50%	25%	25%	\$ 60.15		
2021	\$ 82.42	\$79.80	40.27	\$49.73	50%	25%	25%	\$ 62.40		
2022	\$ 84.76	\$82.14	42.53	\$52.26	50%	25%	25%	\$ 64.77		
2023	\$ 86.99	\$84.37	44.73	\$54.72	50%	25%	25%	\$ 67.05		
2024	\$ 89.18	\$86.56	44.16	\$54.41	50%	25%	25%	\$ 67.92		
2025	\$ 91.24	\$88.62	43.06	\$53.54	50%	25%	25%	\$ 68.46		
2026	\$ 93.46	\$90.84	41.74	\$52.47	50%	25%	25%	\$ 68.97		
2027	\$ 95.69	\$93.07	40.16	\$51.15	50%	25%	25%	\$ 69.36		
2028	\$ 98.09	\$95.47	38.32	\$49.59	50%	25%	25%	\$ 69.71		
2029	\$ 100.52	\$97.90	36.17	\$47.72	50%	25%	25%	\$ 69.92		
2030	\$ 102.96	\$100.34	33.67	\$45.50	50%	25%	25%	\$ 69.96		
2031	\$ 105.47	\$102.85	30.80	\$42.92	50%	25%	25%	\$ 69.86		
2032	\$ 108.05	\$105.43	27.52	\$39.94	50%	25%	25%	\$ 69.58		
2033	\$ 110.69	\$108.07	23.79	\$36.51	50%	25%	25%	\$ 69.11		
2034	\$ 113.40	\$110.78	19.55	\$32.58	50%	25%	25%	\$ 68.42		

Note: Rationale for probability weights: current modest surplus attenuated by increasing difficulty in siting, reliance on poorer resource quality over time... working up the supply curve, and exacerbated by the apparent removal of biomass as a substantial future (and potential current) contributor,

* = escalated at CPI Forecast from AEO2008

REC Price Forecast Trajectories

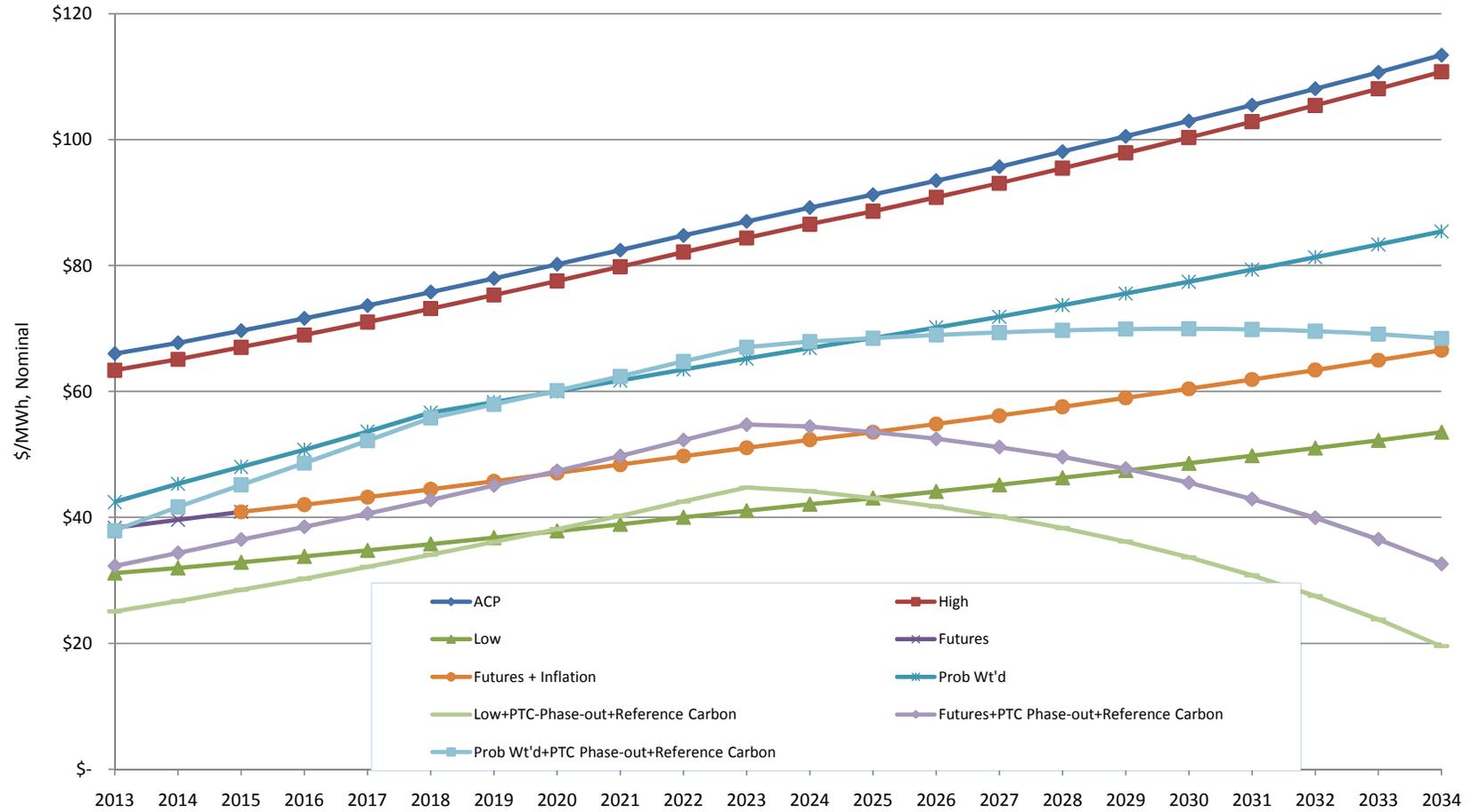


EXHIBIT G

Deepwater Wind - Block Island Wind Farm - PPA Valuation

Assumed Energy Deliveries		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Contract Year		1	2	3	4	5	6	7	8	9	10	11	12
Project Commercial Operation Date (2013, 2014 or 2015)	2013												
Capacity Factor, Net of Losses to BI & Array and Outages	40%												
Percent of Output Year 1 (reductions due to startup issues)	75%												
Percent of Output Year 2 (reductions due to startup issues)	90%												
Total Nameplate Rating of Project	28.8												
PPA Energy Deliveries (year 1 CF = 25%)	MW												
	MWh	75,686	90,824	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915
Annual Production Target (40%) for Outperformance Adj.	MWh	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915
Aggregate Production Target	MWh	100,915	201,830	302,746	403,661	504,576	605,491	706,406	807,322	908,237	1,009,152	1,110,067	1,210,982
Actual Aggregate Production	MWh	75,686	166,510	267,425	368,340	469,256	570,171	671,086	772,001	872,916	973,832	1,074,747	1,175,662
Aggregate Production Surplus without Adjustment for Credits less, Aggregate Prior Surplus	MWh	(25,229)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)
Production Surplus	MWh	-	-	-	-	-	-	-	-	-	-	-	-
	MWh	-	-	-	-	-	-	-	-	-	-	-	-

Effective PPA Rate		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Contract Year		1	2	3	4	5	6	7	8	9	10	11	12
	starting \$ 235.75												
Step 1: Contract energy price													
Bundled Price with Annual Escalation - starts in 2012, stops if delay	3.5%	\$ 244.00	\$ 252.54	\$ 261.38	\$ 270.53	\$ 280.00	\$ 289.80	\$ 299.94	\$ 310.44	\$ 321.30	\$ 332.55	\$ 344.19	\$ 356.23
Step 2: Reduce payments by the market value of capacity													
Projected Forward Capacity Market Price - Prorated, Cal. Yr.	\$/kw-mo	\$ 2.56	\$ 2.65	\$ 2.76	\$ 2.06	\$ 1.57	\$ 3.36	\$ 5.52	\$ 7.41	\$ 8.43	\$ 8.67	\$ 8.90	\$ 9.13
Projected Forward Capacity Market Price	\$/kw-yr	\$ 30.76	\$ 31.77	\$ 33.11	\$ 24.68	\$ 18.80	\$ 40.28	\$ 66.22	\$ 88.89	\$ 101.16	\$ 104.01	\$ 106.84	\$ 109.58
Wind capacity credit (% of nameplate)	%	45.3%	45%	45%	45%	45%	45%	45%	45%	45%	45%	45%	45%
Assumed Project Capacity Factor	%	30%	36%	40%	40%	40%	40%	40%	40%	40%	40%	40%	40%
FCM Capacity Value (\$0 for first 3 contract years)	\$/MWh	-	-	-	\$ 3.19	\$ 2.43	\$ 5.21	\$ 8.56	\$ 11.49	\$ 13.08	\$ 13.45	\$ 13.81	\$ 14.17
Adjusted PPA Price	\$/MWh	\$ 244.00	\$ 252.54	\$ 261.38	\$ 267.34	\$ 277.57	\$ 284.59	\$ 291.38	\$ 298.95	\$ 308.23	\$ 319.10	\$ 330.38	\$ 342.07
Step 3: Reduce payments Wind Outperformance Adjustment Credit													
50% of Production Surplus	MWh	-	-	-	-	-	-	-	-	-	-	-	-
Value of Credit at Adjusted PPA Price (above)	\$	-	-	-	-	-	-	-	-	-	-	-	-
Value of Credit divided by MWh Delivered	\$/MWh	-	-	-	-	-	-	-	-	-	-	-	-
Adjusted PPA Price	\$/MWh	\$ 244.00	\$ 252.54	\$ 261.38	\$ 267.34	\$ 277.57	\$ 284.59	\$ 291.38	\$ 298.95	\$ 308.23	\$ 319.10	\$ 330.38	\$ 342.07
Total PPA Rate (\$/MWh at Delivery Point)	\$/MWh	\$ 244.00	\$ 252.54	\$ 261.38	\$ 267.34	\$ 277.57	\$ 284.59	\$ 291.38	\$ 298.95	\$ 308.23	\$ 319.10	\$ 330.38	\$ 342.07

Deepwater Wind - Block Island Wind Farm - PPA Valuation

Assumed Energy Deliveries		2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
Contract Year		13	14	15	16	17	18	19	20	-	-
Project Commercial Operation Date (2013, 2014 or 2015)	2013										
Capacity Factor, Net of Losses to BI & Array and Outages	40%	40%	40%	40%	40%	40%	40%	40%	40%	0%	0%
Percent of Output Year 1 (reductions due to startup issues)	75%										
Percent of Output Year 2 (reductions due to startup issues)	90%										
Total Nameplate Rating of Project	28.8										
PPA Energy Deliveries (year 1 CF = 25%)	MW										
	MWh	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	-	-
Annual Production Target (40%) for Outperformance Adj.	MWh	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915	100,915
Aggregate Production Target	MWh	1,311,898	1,412,813	1,513,728	1,614,643	1,715,558	1,816,474	1,917,389	2,018,304	2,119,219	2,220,134
Actual Aggregate Production	MWh	1,276,577	1,377,492	1,478,408	1,579,323	1,680,238	1,781,153	1,882,068	1,982,984	1,982,984	1,982,984
Aggregate Production Surplus without Adjustment for Credits less, Aggregate Prior Surplus	MWh	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(35,320)	(136,236)	(237,151)
Production Surplus	MWh	-	-	-	-	-	-	-	-	-	-
	MWh	-	-	-	-	-	-	-	-	-	-

Effective PPA Rate		2025	2026	2027	2028	2029	2030	2031	2032	2033	2034
Contract Year		13	14	15	16	17	18	19	20	-	-
starting											
Step 1: Contract energy price	\$ 235.75										
Bundled Price with Annual Escalation - starts in 2012, stops if delay	3.5%	\$ 368.70	\$ 381.61	\$ 394.96	\$ 408.79	\$ 423.09	\$ 437.90	\$ 453.23	\$ 469.09	\$ 485.51	\$ 502.50
Step 2: Reduce payments by the market value of capacity											
Projected Forward Capacity Market Price - Prorated, Cal. Yr.	\$/kw-mo	\$ 9.35	\$ 9.57	\$ 9.80	\$ 10.04	\$ 10.29	\$ 10.55	\$ 10.80	\$ 11.07	\$ 11.34	\$ 11.61
Projected Forward Capacity Market Price	\$/kw-yr	\$ 112.21	\$ 114.88	\$ 117.64	\$ 120.53	\$ 123.53	\$ 126.55	\$ 129.64	\$ 132.81	\$ 136.05	\$ 139.38
Wind capacity credit (% of nameplate)	%	45%	45%	45%	45%	45%	45%	45%	45%	45%	45%
Assumed Project Capacity Factor	%	40%	40%	40%	40%	40%	40%	40%	40%	0%	0%
FCM Capacity Value (\$0 for first 3 contract years)	\$/MWh	\$ 14.51	\$ 14.85	\$ 15.21	\$ 15.58	\$ 15.97	\$ 16.36	\$ 16.76	\$ 17.17	\$ -	\$ -
Adjusted PPA Price	\$/MWh	\$ 354.20	\$ 366.76	\$ 379.75	\$ 393.20	\$ 407.12	\$ 421.54	\$ 436.47	\$ 451.92	\$ 485.51	\$ 502.50
Step 3: Reduce payments Wind Outperformance Adjustment Credit											
50% of Production Surplus	MWh	-	-	-	-	-	-	-	-	-	-
Value of Credit at Adjusted PPA Price (above)	\$	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Vaule of Credit divided by MWh Delivered	\$/MWh	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Adjusted PPA Price	\$/MWh	\$ 354.20	\$ 366.76	\$ 379.75	\$ 393.20	\$ 407.12	\$ 421.54	\$ 436.47	\$ 451.92	\$ 485.51	\$ 502.50
Total PPA Rate (\$/MWh at Delivery Point)	\$/MWh	\$ 354.20	\$ 366.76	\$ 379.75	\$ 393.20	\$ 407.12	\$ 421.54	\$ 436.47	\$ 451.92	\$ 485.51	\$ 502.50

