

STATE OF RHODE ISLAND
PUBLIC SERVICE COMMISSION

In re Review of Bell Atlantic's TELRIC
Studies.

Docket No. 2681

Implementation of the Requirements of
the Federal Communications
Commission's Triennial Review Order

Docket No. 3550

REPLY TESTIMONY OF ROBERT P. FLAPPAN
ON BEHALF OF AT&T COMMUNICATIONS OF RHODE ISLAND, INC

PUBLIC VERSION

Date: February 24, 2004

I.	INTRODUCTION AND QUALIFICATIONS	1
II.	PURPOSE AND SUMMARY.....	3
III.	LABOR RATES.....	4
A.	INTRODUCTION	4
B.	OVERVIEW OF VERIZON'S EMBEDDED LABOR RATE DEVELOPMENT PROCESS.....	21
C.	OVERVIEW OF AT&T'S TELRIC LABOR RATE DEVELOPMENT PROCESS.....	23
D.	DIRECT WAGES	29
1.	Verizon's Direct Wages.....	29
2.	AT&T's Direct Wages.....	31
3.	Comparison of Verizon's Proposed and AT&T's Proposed Direct Wages	32
E.	DIRECT SUPPORT LOADING.....	33
1.	Verizon's Direct Support Loading.....	33
2.	AT&T's Direct Support Loading.....	33
3.	Comparison of Verizon's Embedded and AT&T's Direct Support Loadings	39
F.	PREMIUM LOADINGS.....	41
1.	Verizon's Premium Loadings	41
2.	AT&T's Premium Loadings	41
G.	PAID ABSENCE	41
1.	Verizon's Paid Absence Loadings.....	41
2.	AT&T's Paid Absence.....	42
H.	BENEFIT LOADING	42
1.	Verizon's Benefit Loading	42
2.	AT&T's Benefit Loadings.....	42
3.	Comparison of Verizon's Embedded and AT&T's TELRIC Benefit Loadings	51
I.	DIRECT MISCELLANEOUS LOADING	52
1.	Verizon's Direct Miscellaneous Loading	52
2.	AT&T's Direct Miscellaneous Loading	53
3.	Comparison of AT&T's Proposed TELRIC Direct Miscellaneous Loading and Verizon's Embedded Direct Miscellaneous Loading.....	54
J.	MOTOR VEHICLES LOADING.....	55
1.	Verizon's Motor Vehicle Loading.....	55
2.	AT&T's Motor Vehicle Loading.....	55
3.	Comparison of Verizon Proposed and AT&T Proposed Motor Vehicle Loadings	55
K.	TOOLS LOADING	56
1.	Verizon's Tools Loading.....	56
2.	AT&T's Tools Loading	57
3.	Comparison of Verizon Proposed and AT&T Proposed Tools Loadings.....	57
L.	INFLATION FACTORS	58
M.	COMPARISON OF AT&T AND VERIZON LABOR RATES.....	62
iv.	OTHER ISSUES – ATTACHMENT RPF-2	65
v.	SUMMARY AND CONCLUSION.....	67

Table 1	Verizon's Asserted TELRIC Fully Loaded Labor Rates	18
Table 2	AT&T's Normalized Proposed TELRIC Fully Loaded Labor Rates	19
Table 3	Comparison of AT&T and Verizon Average Labor Elements	20
Table 4	Illustration of Verizon's Labor Elements	21
Table 5	BLS Wage Information Used For TELRIC Supervisory and Clerical Support Loadings	25
Table 6	Comparison of Direct Wages	32
Table 7	Comparison of Direct Support Loadings	39
Table 8	BLS Benefit Loading Category Definitions	45
Table 9	Comparison of Premium, Paid Absence and Benefit Percent of Direct Wage	47
Table 10	Historical Benefits % of Compensation and Wages	49
Table 11	ECEC Benefits % of Wages	51
Table 12	Comparison of Benefit Loadings	52
Table 13	Comparison of Direct Miscellaneous Loadings	54
Table 14	Comparison of Motor Vehicle Loadings	56
Table 15	Comparison of Tools Loadings	57
Table 16	Annual Percent Change In Total Compensation, Output, And Unit Labor Costs: NAICS 5171 Wired Telecommunications Companies, 1987-01 And 2000-01	60
Table 17	Comparison of AT&T and Verizon Fully Loaded Labor Rates	63
Table 18	Comparison of AT&T and Verizon Average Labor Elements	64

1 **I. INTRODUCTION AND QUALIFICATIONS**

2 **Q. PLEASE STATE YOUR NAME AND ADDRESS.**

3 A. My name is Robert P. Flappan. My business address is
4 11020 W. 122nd Street, Overland Park, Kansas 66213.

5 **Q. BY WHOM ARE YOU EMPLOYED?**

6 A. I am employed by AT&T Corp. as Regulatory Affairs
7 Director.

8 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND.**

9 A. I hold a Master of Science Degree in
10 Telecommunications from the University of Colorado and
11 a Master of Science Degree in Business Administration
12 ("MBA"), from the University of Missouri-Kansas City.
13 I also hold a Bachelor of Science Degree in Business
14 Administration from the University of Missouri-Kansas
15 City. In addition, I have attended USTA Separations
16 Training, the Crosby Quality College, the Brookings
17 Institution course on Business and Public Policy,
18 Bellcore courses on the Switching Cost Information
19 System ("SCIS") and Common Channel Signaling Cost
20 Information System ("CCSCIS") and various other
21 technical, financial and managerial courses since
22 joining AT&T.

23 **Q. WHAT IS YOUR PRIOR WORK EXPERIENCE?**

1 A. Prior to joining AT&T I held a position as a
2 professional career placement consultant where I
3 interviewed clients about their compensation history
4 and requirements and interviewed employers regarding
5 the compensation and benefit parameters for their job
6 openings.

7
8 I began my career at AT&T in 1982 at the Bell System
9 Sales Center as a Telemarketing Supervisor where I
10 sold AT&T products and network services. In 1984, I
11 moved into AT&T's Network Organization, where I held
12 positions as a Switched Access Engineer, an
13 Engineering Methods and Procedures Supervisor, and on
14 the Network Services Division Staff. In 1987, I
15 transferred into Government Affairs, where I have had
16 interstate and intrastate regulatory responsibilities,
17 and where I have represented and testified for AT&T on
18 technical, costing, pricing, economic and policy
19 issues. In April of 1996 I was named District Manager
20 of Pricing and Cost. In that role, I testified and
21 supported witnesses in the original AT&T Section 251
22 and 252 arbitrations following the enactment of the
23 Telecommunications Act of 1996 ("Telecom Act"). In
24 January of 1999 I assumed responsibilities for

1 directing AT&T's Regulatory Affairs operations in
2 Kansas. In the summer of 2001, I became a member of
3 AT&T's National Cost Team.

4 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE STATE COMMISSIONS**
5 **REGARDING UNE COSTING ISSUES?**

6 A. Yes. I have filed testimony for AT&T on UNE costing
7 issues in Arkansas, California, Illinois, Indiana,
8 Kansas, Maryland, Massachusetts, Michigan, Missouri,
9 New Jersey, New York, Ohio, Oklahoma, Texas and at the
10 Federal Communications Commission ("FCC"). Attachment
11 RPF-1 to my testimony lists other regulatory
12 proceedings in which I have participated.

13 **II. PURPOSE AND SUMMARY**

14 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

15 A. The purpose of my testimony is to examine the labor
16 rates Verizon asserts are appropriate for use in its
17 Hot Cut cost studies presented in this case and to
18 discuss the adjustments to those labor rates that are
19 necessary to normalize them, i.e., bring them into
20 compliance with the requirements of the TELRIC
21 methodology.

22 **Q. WOULD YOU PLEASE SUMMARIZE THE CONCLUSIONS THAT YOU**
23 **REACH IN YOUR TESTIMONY?**

1 A. My testimony concludes that Verizon's proposed labor
2 costs do not conform to the requirements of the FCC's
3 First Report and Order in CC Docket 96-98 ("First
4 Report and Order"), are not consistent with TELRIC
5 principles, and should be normalized toward
6 competitive market-based labor costs. My testimony
7 details the modifications that are necessary to bring
8 them into compliance with TELRIC and the resulting
9 rates AT&T is proposing that the Commission adopt for
10 these elements.

11 **III. LABOR RATES**

12 **A. INTRODUCTION**

13 **Q. WHAT IS TELRIC?**

14 A. TELRIC is a costing approach that bases the costs of
15 UNEs on the costs of the efficient inputs necessary to
16 produce the UNEs -- costs of efficient activities and
17 costs of available state of the art productive assets.
18 Contrary to a purely embedded or historical cost
19 methodology, the TELRIC methodology is not an approach
20 that examines what the incumbent local exchange
21 company ("ILEC") actually has spent and how it
22 apportions all those expenditures to network elements.
23 TELRIC is also not a short run forward looking
24 methodology that captures what the ILEC will spend in

1 the near future, subject to all its existing contracts
2 and equipment. TELRIC has often been described as a
3 "scorched node" methodology, since the only non-
4 variable in a TELRIC model is the location of the
5 network nodes.

6
7 TELRIC determines prices based on the long run cost an
8 efficient new entrant would face if it were to enter
9 the market and serve the same service volumes
10 presently served by the ILEC. The FCC defined the
11 long run in the TELRIC methodology as follows - "the
12 'long run' used shall be a period long enough that all
13 costs are treated as variable and avoidable."¹ While
14 it is possible for a company's embedded costs to be
15 equivalent to TELRIC, that would only occur if the
16 company were using resources as efficiently as would
17 occur in a market devoid of monopoly power. A
18 comparison of Verizon's fully loaded labor rates with
19 publicly available unbiased industry labor rate data
20 demonstrates that such is not the case with Verizon's
21 operations in Rhode Island.

22 **Q. HOW IMPORTANT ARE LABOR RATES IN DETERMINING TELRIC**
23 **UNE HOT CUT RATES?**

1 A. Very important. The basic formula for determining
2 TELRIC hot cut charges is Task Time multiplied by the
3 Labor Rate. Hot Cut charges are directly proportional
4 to the labor rates. In fact, 100% of the hot cut
5 charges Verizon has filed are attributable to labor
6 rates. In Verizon's Wholesale Non-Recurring Cost
7 Model, "Exhibit III-A", if one modifies the labor
8 rates in Column D of worksheet "Labor Rates" to be
9 zero, all the rates on the "Cost Sum" summary
10 worksheet are reduced to zero cost.

11 **Q. HOW DOES TELRIC APPLY TO LABOR RATES?**

12 A. TELRIC labor rates represent the long run efficient
13 costs of labor to a new entrant. TELRIC captures the
14 "scorched node" cost of labor.

15 **Q. WOULD THE MANAGEMENT OF A NEW ENTRANT EMPHASIZE**
16 **CONTROLLING ITS LABOR COSTS?**

17 A. Verizon's website, <http://investor.verizon.com>,
18 reports revenues from telecom operations for the 1st
19 Quarter of 2003 as \$9.94 billion; operating expenses
20 were \$7.96 billion. Headcount for the same period was
21 158,000 according to Verizon. There were 64 business
22 days in the 1st Quarter of 2003.

¹ First Report and Order, § 692.

1 Let us assume that an average Verizon employee
2 actually worked productively for 7.5 hours per day on
3 59 of those 64 days (5 days for paid time off due to
4 vacation, illness, etc.) and the average fully loaded
5 cost per hour filed by Verizon in this case is
6 representative of the total Verizon employee base.
7 Averaging the Direct Assigned Total Labor Rates on
8 Verizon's "Exhibit III-C", yields a labor rate of
9 <BEGIN VZ PROPRIETARY> XXXXXX² <END VZ PROPRIETARY>
10 Multiplying 59 days * 7.5 hours per day * 158,000
11 employees * <BEGIN VZ PROPRIETARY> XXXXX <END VZ
12 PROPRIETARY> per hour yields a direct employee cost
13 of <BEGIN VZ PROPRIETARY> XXXXXXXXXXXXXXXX <END VZ
14 PROPRIETARY> . Thus labor costs represent <BEGIN VZ
15 PROPRIETARY> XXXX <END VZ PROPRIETARY> of Verizon's
16 revenues and <BEGIN VZ PROPRIETARY> XXXXX <END VZ
17 PROPRIETARY> of Verizon's operating expenses.
18
19 Obviously, with labor representing the largest cost of
20 operations, controlling labor costs would be a very
21 high priority. TELRIC "scorched" costing principles

² Verizon uses 2002 embedded data to develop a 2003 labor rate. It then applies a 2% annual growth factor to derive 2004, 2005 and 2006 labor rates. Verizon uses the "midpoint", 2005 rates, to develop its proposed Hot Cut charges. The average rate used to develop its Hot Cut charges is <BEGIN VZ PROPRIETARY> XXXXX <END VZ PROPRIETARY>.

1 require us to assume that an efficient new entrant is
2 not encumbered by **legacy** contracts or labor costs.
3 The new entrant would do everything possible to keep
4 labor costs low. This is exactly what would happen in
5 the real world to a company entering the local market
6 and providing the same volume of services that Verizon
7 currently provides.

8 **Q. CAN YOU POINT TO ANY REAL WORLD EXAMPLES IN THE**
9 **TELECOMMUNICATIONS INDUSTRY WHERE A COMPANY HAS**
10 **ENTERED A NEW MARKET AND HAS DONE SO IN A WAY TO**
11 **REDUCE ITS LEGACY LABOR COSTS?**

12 A. Yes. Verizon, the nation's largest local exchange
13 company, is a perfect example. According to an
14 article from the Associated Press³, **Verizon Wireless's**
15 workforce of nearly 40,000 is "nearly all-non-union".⁴
16 Verizon apparently could not afford to compete in the
17 wireless market if its labor costs were as high as its

³ Bruce Meyerson, AP Business Writer, "About 21,600 Accept Buyout From Verizon", 11/17/2003,
http://biz.yahoo.com/ap/031117/verizon_buyouts_2.html.

⁴ According to the AFL-CIO website, union workers' wages are 27% higher than non-union workers, 69% of union workers have guaranteed (defined benefit) pensions versus only 14% for non-union workers and 75% of union workers have health benefits versus 49% for non-union workers.
<http://www.aflcio.org/aboutunions/joinunions/whyjoin/uniondifference/upload/advantage.pdf>. (February 12, 2004.) The United States Bureau of Labor Statistics reports the average cost of employing a union worker is \$31.64 per hour versus \$21.81 per hour for a non-union worker.
<http://www.bls.gov/news.release/pdf/eccec.pdf>. (February 12, 2004.)

1 labor costs in the nearly monopolistic local exchange
2 market.

3

4 SBC provides another example. When SBC entered the
5 long distance market it did so by reselling the long
6 distance services of WilTel which is a non-union
7 company. An article from the November 6, 2003
8 Indianapolis Star⁵ stated, " SBC acknowledges that the
9 company did select a nonunion company to provide its
10 long-distance network." Again, when new entrants come
11 into a competitive market they absolutely cannot
12 afford to hire and employ workers at premium costs,
13 above what others', their competitors, costs are for
14 labor assets.

15 **Q. ARE YOU SUGGESTING THAT TELRIC REQUIRES ASSUMING AWAY**
16 **UNIONS AND COLLECTIVE BARGAINING?**

17 A. Not at all. I am merely applying the TELRIC
18 requirement that **embedded** institutional arrangements
19 arising from **historical** labor relations should not
20 determine TELRIC costs.⁶

⁵ Michele McNeil Solida, "Rivals Say SBC Exploited Union", Indianapolis Star, November 6, 2003.

⁶ Nevertheless, from an academic standpoint, according to the United States Department of Labor, Bureau of Labor Statistics ("BLS"), in 2002 only 16% of full time workers in the United States were represented by unions. <http://www.bls.gov/cps/cpsaat40.pdf>. January 28, 2004.

1 Q. HAS VERIZON FILED TELRIC-COMPLIANT LABOR RATES IN THIS
2 DOCKET?

3 A. No. Verizon's labor rates are developed solely and
4 blindly from its embedded accounting data and are not
5 consistent with TELRIC. To the extent they are
6 forward looking at all, they are short run forward
7 looking and ignore the "LR" in TELRIC. Verizon has
8 made no attempt to identify and represent lower labor
9 rates that would be incurred by a well managed
10 efficient new entrant trying to achieve a lower per
11 unit cost structure than the competition.

12

13 As discussed above, TELRIC inputs must be economically
14 efficient. In the long run, if Verizon is not allowed
15 to perpetuate its monopoly position, Verizon's labor
16 expenses will become aligned with (i.e., be brought
17 down to) efficient market levels. My testimony
18 proposes the use of normalized efficient labor rates
19 in Verizon's cost studies, consistent with TELRIC
20 methodology and principles.

21 Q. COULD YOU PLEASE PROVIDE A GENERAL PERSPECTIVE
22 REGARDING THE LABOR SERVICES THAT ARE INCLUDED IN
23 VERIZON'S STUDIES?

1 A. Yes. Economists look at labor as merely one of the
2 three kinds of inputs that go into production of
3 services:

4 "...all production can be accounted for by the
5 services of only three kinds of inputs: all the
6 gifts of nature such as land and raw materials to
7 which the economist gives the term *land*; all
8 physical and mental efforts provided by people,
9 which are called *labor* services; and all machines
10 and other products that are not themselves
11 components of the final goods. This third type
12 of input is called *capital* and is defined as
13 manmade aids to further production."⁷
14

15 From a cost study perspective, the same disciplined
16 approach to most efficient costing should be applied
17 to "human capital" as is applied to Verizon's task
18 times, cost of money, depreciation rates, expense
19 factors, fill factors and other investments and
20 expenses.

21 **Q. WHAT DETERMINES THE FORWARD LOOKING ECONOMIC COST OF**
22 **LABOR?**

23 A. The economic cost of labor is determined by the supply
24 and demand for labor services.

25 **Q. HOW HAS THE SUPPLY AND DEMAND FOR LABOR CHANGED IN**
26 **RECENT YEARS?**

27 A. The demand for labor in the telecommunications market
28 has decreased dramatically. Plunkett Research

1 reports⁸ that over 300,000 workers in the industry have
2 been dismissed in recent years. CNN.com/SCI-TECH
3 reports⁹ that over 317,777 telecommunications job cuts
4 were made in the year 2001 alone. On November 17,
5 2003 Verizon announced another 21,600 layoffs of
6 experienced telecommunications workers that were to
7 leave the payroll by November 21, 2003.¹⁰

8
9 If companies are viewed as buyers of labor services,
10 which they are, it is definitely a buyers' market.
11 When the demand for any good or service shifts
12 significantly downward (*ceteris paribus*), the price,
13 if market forces are working properly, will decrease.

14
15 A recent New York Times article, April 26, 2003,
16 entitled "As Companies Reduce Costs, Pay is Falling
17 Top to Bottom"¹¹ captures this economic phenomena.

18 For the first time since the 1980's the average
19 pay of workers at all income levels is falling.
20

⁷ Richard G Lipsey and Peter O. Steiner, *Economics*, (New York: Harper & Row, 3rd Edition, 1972), 172.

⁸ "Overview of the Telecommunications Industry", Plunkett Research, LTD, August 1, 2003

http://www.plunkettresearch.com/telecommunications/telecom_trends.htm.

⁹ "Report: Job Cuts in 2001 Reach Nearly 2 Million", CNN.com/SCI-TECH, August 1, 2003

<http://www.cnn.com/2002/TECH/internet/01/06/2001.job.cuts.idg/>.

¹⁰ Meyerson AP article.

¹¹ David Leonhardt, "As Companies Reduce Costs, Pay Is Falling Top to Bottom", NY Times, April 26, 2003.

1 After more than two years of canceling
2 investments in new equipment and laying off
3 workers, many companies are turning to the pay of
4 remaining employees as they try to stay
5 profitable during an economic slowdown. The weak
6 labor market, which has lost more than two
7 million jobs in the last two years, is allowing
8 them to restrain pay without fear of losing
9 workers, executives say.

10
11 For all the reasons that companies cite for
12 cutting pay, however, the biggest one is simply
13 that they are able to.

14
15 The economics of the labor market cannot be ignored in
16 a TELRIC study.

17 **Q. ALTHOUGH IN THE CONTEXT OF PROPOSING HOT CUT LABOR**
18 **RATES VERIZON'S BLINDLY REFLECTS ITS EMBEDDED COSTS,**
19 **IS THERE ANOTHER CONTEXT IN WHICH VERIZON HAS**
20 **RECOGNIZED THE BUYERS' MARKET IN LABOR THAT CURRENTLY**
21 **EXISTS?**

22 A. Yes. Even Verizon's own filed testimony¹² captures the
23 essence of the current market for human capital in the
24 telecommunications industry. In its testimony,
25 Verizon states:

26
27 Because of force reductions in the
28 telecommunications industry over the last several
29 years, there is a large pool of experienced
30 workers available to fill incremental staffing
31 needs. Indeed, because the qualifications for
32 these positions are relatively modest, as

¹² Before the State of Rhode Island Public Utilities Commission, Docket No. 3550, "Direct Testimony of William E. Taylor", pp. 39 - 41.

1 described above, Verizon would not be limited to
2 hiring experienced telecommunications workers.

3
4 An analysis of current unemployment statistics
5 for Rhode Island shows evidence that qualified
6 job seekers are available in numbers far
7 exceeding those that would be required by
8 Verizon. Rhode Island State unemployment across
9 all industry segments has risen from about 21,049
10 in October 2000 to 23,654 in September 2003.
11 Thus there are over 2600 more people seeking work
12 today in Rhode Island than there were at the end
13 of the telecom boom in 2000.

14
15 Second, the well-publicized meltdown in the
16 global telecommunications industry has resulted
17 in massive layoffs and force reductions. Until
18 recently, the *Financial Times* maintained a
19 website tracking announcements of layoffs by
20 major communications employers. According to this
21 compendium, between July 2000 and May 2002, the
22 global telecom sector cut approximately 539,000
23 jobs. In the U.S., as of May 2002, Qwest,
24 BellSouth and Verizon had announced job cuts of
25 13,000, 4,200 and 7,500 respectively. In
26 September 2002, SBC announced a reduction of
27 11,000 jobs, in addition to the 10,000 jobs
28 eliminated in the first three quarters of 2002.
29 AT&T's announced layoffs amounted to 10,000 jobs
30 by May 2002. Earlier this month, Verizon
31 announced a force reduction amounting to over
32 21,000 employees and about 10 percent of its
33 work force.

34
35 Third, FCC data on U.S. telephone employment also
36 shows a dramatic reduction, continuing into 2003.
37 Based on preliminary data through March 2003,
38 total employment has fallen by about 160,000 jobs
39 from its peak in 2001. (Footnotes omitted.)
40

41 **Q. ARE YOU AWARE THAT VERIZON HAS PUBLICLY INDICATED THAT**
42 **ITS EMBEDDED HIGH LABOR COSTS NEED TO BE REDUCED?**

1 A. Yes. A Dow Jones Business News article from June 16,
2 2003¹³, regarding Verizon's formal negotiations with
3 its union employees that had begun recently, proves
4 this point. Verizon management "pointed out that
5 Verizon is in a more difficult environment than in the
6 past and suggested that employees need to adapt
7 accordingly ... Unionized workers currently pay for
8 about 5% of their medical-care costs, whereas the
9 average is closer to 26%, he noted. ... The company is
10 also seeking ways to address its high absentee rate.
11 Currently, about 6% of union workers at Verizon don't
12 show up any given day."

13 Q. HAVE ALL THE COST CONTROL MEASURES THAT NEED TO BE
14 TAKEN ALREADY BEEN TAKEN BY VERIZON?

15 A. Absolutely not. The cost control process for the
16 monopolistic Regional Bell Operating Companies
17 ("RBOCs") is an on-going one. SBC, Verizon's largest
18 competitor, stated at a recent analyst meeting:

19
20 [C]ost control for us is not a one-shot deal but
21 it's a continuous process from here on out. We
22 have made good progress so far but it's not
23 nearly enough and we know that and there's going
24 to be more to come. ... [W]e have to do everything
25 we can to drive down those costs to help preserve
26 our margins and compete in the marketplace. ...

¹³ "Verizon Opens Bargaining With Two Unions", Ellen Sheng, Dow Jones Business News, June 16, 2003, http://biz.yahoo.com/djus/030616/1526000770_2.html June 16, 2003.

1 We've done a lot so far but in many ways, we're
2 just getting started. I've just hit a few of the
3 highlights today but, trust me, the scope of this
4 is broad and deep. It's no exaggeration to say
5 that we're essentially **reinventing our company**
6 **around the new reality of our industry.**

7
8 **We're throwing out old assumptions, old paradigms**
9 **and old ways of doing business.** We're asking
10 ourselves what kind of cost structure are we
11 going to need to compete in the years ahead. **We**
12 **know we don't have that cost structure yet** but
13 we're well on our way and we are going to get
14 there.¹⁴ (Emphasis added.)
15

16 It is imperative for Verizon to have this same
17 approach towards achieving long term efficiency, in
18 its labor expense as well as all other expenses, and
19 for the new paradigms to be reflected in the TELRIC
20 studies.

21 **Q. ARE YOU AWARE THAT VERIZON RENEGOTIATED ITS UNION**
22 **CONTRACTS IN 2003?**

23 A. Yes, I am aware of that. However, the fact that the
24 contract is relatively new doesn't mean that the
25 monopoly vestiges have been removed from the contract.
26 One must compare the costs that result from the
27 contract with the normal market costs in order to
28 determine whether Verizon's labor costs are above
29 competitive market levels. My testimony makes that

¹⁴ November 3, 2003 presentation by Mr. John Atterbury III, Group President - Operations - SBC. "Final Transcript", CCBNStreetEvents.

1 comparison and proves that Verizon's labor costs are
2 supra-competitive.

3 **Q. WHAT DO YOU MEAN BY SUPRA-COMPETITIVE LABOR COSTS?**

4 A. Verizon retains monopoly power and by virtue of that
5 monopoly power it can afford an expense structure that
6 is much higher than would be possible for a non-
7 monopoly competitor to carry. In the past, Verizon
8 has been able to pass along these high costs to
9 captive customers. In the current docket, Verizon
10 would like to pass these high labor costs onto its
11 competitors -- AT&T respectfully urges that the
12 Commission not allow this to happen.

13 **Q. IS THERE ANOTHER REASON WHY VERIZON'S CONTRACT**
14 **NEGOTIATIONS DID NOT RESULT IN EFFICIENT COMPETITIVE**
15 **MARKET BASED LABOR COSTS?**

16 A. Yes. As long as the market is still in the pre-fully
17 competitive stage, the political stakes will remain
18 very high. Verizon's large employee base, along with
19 those of the other ILECs, if kept in tow, can bring
20 tremendous pressure on legislators to create or modify
21 laws to favor the monopolists. There is hardly a
22 chance that Verizon would risk alienating its labor
23 force when the opportunity for regulatory change
24 favoring Verizon is so ripe. Verizon is much better

1 served by using its monopoly power to ride out its
 2 high labor cost structure until it can achieve
 3 deregulation and then bring its labor costs down to
 4 efficient market levels.

5 **Q. WHAT LABOR RATES DOES VERIZON ASSERT ARE COMPLIANT**
 6 **WITH TELRIC IN ITS HOT CUT STUDIES?**

7 A. In Exhibit III-A, Verizon provides the six Hot Cut
 8 fully loaded labor rates shown in **Table 1** below. Each
 9 labor rate represents a particular job function code
 10 ("JFC")¹⁵.

11 **Table 1**
 12 **Verizon's Asserted TELRIC Fully Loaded Labor Rates**
 13 **<BEGIN VZ PROPRIETARY>**

XXXXX	XXXXXX	XXXXX	XXXXXX	XXXXX	XXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXXX	XXXXXX	XXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXXX	XXXXXX	XXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXXX	XXXXXX	XXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXXX	XXXXXX	XXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXXX	XXXXXX	XXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXXX	XXXXXX	XXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXXX	XXXXXX	XXXXX

14 **<END VZ PROPRIETARY>**

¹⁵ A JFC is a code assigned to employees by Verizon's accounting system in order to capture Verizon's historical incurred costs.

1 I have found significant aberrations in the labor
2 rates filed by Verizon, which must be normalized to
3 bring the labor rates into compliance with TELRIC
4 principles. AT&T's normalized proposed TELRIC labor
5 rates are shown in **Table 2** as follows:

6 **Table 2**
7 **AT&T's Normalized Proposed**
8 **TELRIC Fully Loaded Labor Rates**

JOB FUNCTION CODE ("JFC")	TITLE	FULLY LOADED WAGE 2004	FULLY LOADED WAGE 2005	FULLY LOADED WAGE 2006
2300	NMC - National Market Center (Inter- exc Cust Service Point of Contact) MA	\$44.51	\$44.51	\$44.51
4000	APC - Assignment Provisioning Center (Basic Assignment) RI	\$44.77	\$44.77	\$44.77
4150	Field Installation (Network Installation and Maintenance) RI	\$43.11	\$43.11	\$43.11
4350	Central Office Wiring - CO Frame (Distributing Frame) RI	\$48.99	\$48.99	\$48.99
4376	RCMAC - Recent Change Memory Administration Center (Maintenance Processing) RI	\$45.96	\$45.96	\$45.96
4750	RCCC - Regional CLEC Coordination Cetner (Order Testing and Distribution Support Service Center) MA	\$47.12	\$47.12	\$47.12

9

10 **Q. IN CONCLUDING YOUR INTRODUCTORY REMARKS, CAN YOU**
11 **PREVIEW THE MAIN DIFFERENCE BETWEEN YOUR NORMALIZED**
12 **TELRIC LABOR RATES AND VERIZON'S ASSERTED LABOR RATES?**

13 A. Yes. Using averages of 2004 data for the six Job
14 Function Codes ("JFCs") included in Verizon's cost
15 studies, **Table 3** below shows the differences between
16 Verizon's embedded actual rates and TELRIC labor
17 rates.

1
2
3

Table 3
Comparison of AT&T and Verizon
Average Labor Elements

<BEGIN VZ PROPRIETARY>

XXXXXXXXXX	XXXXXXXX	XXXXXXXX	XXXXX	XXX
XXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX
XXXXXXXXXXXXXXXXXXXX	XXXXXXX	XXXXXXX	XXXXXXX	XXXX

4

<END VZ PROPRIETARY>

5

On average, Verizon's rates are <BEGIN VZ PROPRIETARY>

6

XXXX <END VZ PROPRIETARY> per hour higher than

7

efficient rates. The table illustrates that 67% of the

8

difference, <BEGIN VZ PROPRIETARY> XXXXX <END VZ

9

PROPRIETARY> per hour is explained by the Verizon's

10

inordinate loadings for Premium pay, Paid Absence and

11

Benefits. Another 28% of the difference, <BEGIN VZ

12

PROPRIETARY> XXXX <END VZ PROPRIETARY> per hour is

13

attributable Verizon's Direct Miscellaneous element.

14

The final 5% of the difference, <BEGIN VZ PROPRIETARY>

15

XXXXXXXXXXXXX <END VZ PROPRIETARY>, comes from the

16

Direct Support element. The Basic Wages, and loadings

17

for Motor Vehicles and Tools, are identical to the

1 Verizon proposed loadings. The remainder of my
2 testimony will essentially step through this table and
3 prescribe the adjustments necessary to bring Verizon's
4 embedded data into compliance with TELRIC.

5 **B. OVERVIEW OF VERIZON'S EMBEDDED LABOR RATE**
6 **DEVELOPMENT PROCESS**

7 **Q. HOW DOES VERIZON DEVELOP ITS LOADED LABOR RATES?**

8 A. The dollar values of the inputs used by Verizon to
9 develop its asserted TELRIC labor rates are its
10 historical costs. Exhibit III-C filed with Verizon's
11 Initial Testimony in this docket displays its labor
12 rate development. Almost all of the data in Exhibit
13 III-C is hard coded and Verizon has not provided any
14 of the underlying data or assumptions used in its
15 calculation of its hard coded numbers.

Verizon's process for developing labor rates starts
with a basic wage and adds seven loadings to that
basic wage. **Table 4** below illustrates, for a Basic
Assignment worker, the eight steps used by Verizon to
develop its fully loaded rate:

16 **Table 4**
17 **Illustration of Verizon's Labor Elements**
<BEGIN VZ PROPRIETARY>

XXXX	XXXXXXXXXXXXXXXXXXXX	XXXXXX
------	----------------------	--------

XXXX	XXXXXXXXXXXXXXXXXXXX	XXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXX ¹⁶
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX
XX	XXXXXXXXXXXXXXXXXXXX	XXXXXXXXXX

<END VZ PROPRIETARY>

1

2 Q. HAS VERIZON PROVIDED ENOUGH SUPPORTING INFORMATION AS
3 TO WHERE IN ITS ACCOUNTING SYSTEMS IT PULLS THE COSTS
4 IN THESE CATEGORIES SO ONE COULD, AT A MINIMUM, MAKE
5 SURE THERE IS NO DOUBLE COUNTING?

6 A. No, Verizon has not provided much in the way of
7 underlying support data for its labor rates.

8 Q. HAS VERIZON PROVIDED DEFINITIONS FOR THE LABOR
9 ELEMENTS YOU SHOW IN Table 4?

10 A. No, Verizon failed to provide even that minimal
11 support for its asserted labor rates.

12 Q. DOES VERIZON MAKE ANY ATTEMPT TO MODEL COMPETITIVE
13 MARKET-BASED LABOR COSTS IN ITS STUDIES?

¹⁶ Just because Verizon claims its data is "actual" does sanctify the data. Verizon has failed to provide its underlying support data, M&Ps, guidelines or instructions it follows in developing its labor rates. It is difficult to believe that JFC 4000, Basic Assignment, workers had <Begin VZ Proprietary> XXXXXX <End VZ Proprietary> shift differential, overtime or bonus pay in the historical year.

1 A. It is my understanding that Verizon blindly gathers
2 all the information to develop its labor rates from
3 its internal financial systems. Obviously, Verizon is
4 not a model competitive company or there would be no
5 need for the Commission to regulate its UNE rates.
6 Indeed, as a company that has historically faced
7 little competition for its local services, it has not
8 faced the same discipline to manage its input costs as
9 a company that operates in a competitive market has.
10 It would, therefore, be surprising if its labor rates
11 reflected efficient levels. No attempt is made to
12 determine if the rates or factors it uses in its cost
13 studies are those that would be incurred by an
14 efficient new entrant. If Verizon's embedded average
15 rate for a position were \$100 per hour and the
16 efficient rate were \$20 per hour, under Verizon's cost
17 methodology, it would blindly use an embedded average
18 rate of \$100.

19

20 **C. OVERVIEW OF AT&T'S TELRIC LABOR RATE DEVELOPMENT**

21 **PROCESS**

22 **Q. HOW DOES AT&T DEVELOP TELRIC LABOR RATES?**

23 A. AT&T uses publicly available wage and benefit data
24 published by the United States Department of Labor's

1 Bureau of Labor Statistics ("BLS") to develop its
2 TELRIC labor rates. AT&T uses BLS wage data to
3 develop TELRIC supervisory and clerical support
4 loadings. AT&T uses BLS benefit data to develop
5 TELRIC benefit loadings. The BLS data are factual,
6 unbiased and impartial.

7 **Q. DOES AT&T, IN SOME INSTANCES, JUST ACCEPT VERIZON'S**
8 **EMBEDDED DATA?**

9 A. Yes. In some instances, due in large part to
10 Verizon's failure to provide the underlying data and
11 assumptions for its labor rates, AT&T has
12 conservatively¹⁷ accepted Verizon's embedded cost as
13 part of AT&T's TELRIC rate development.

14 **Q. WHAT BLS WAGE DATA DOES AT&T USE IN DEVELOPING TELRIC**
15 **LABOR RATES?**

16 A. I use the BLS wage data for wage levels of office
17 clerks and first level supervisors; wage levels which
18 were not provided by Verizon. The BLS wage data comes
19 from its Occupational Employment Statistics ("OES")
20 program¹⁸. On its website¹⁹, BLS publishes a file
21 showing Standard Occupational Classification ("SOC")
22 wage data by state. The BLS collects and publishes

¹⁷ In this context, conservatively means the result is a higher, more favorable to Verizon, labor rate.

¹⁸ A Federal-State cooperative program.

1 state specific data for SOC 43-9061 General Office
2 Clerks²⁰ and SOC 49-1011 First-Line
3 Supervisors/Managers of Mechanics, Installers, and
4 Repairers.²¹

5
6 In its studies Verizon includes workers in
7 Massachusetts as well as Rhode Island. Table 5 below
8 shows the two wage levels, for each state, obtained
9 from the BLS website. For each one, I show the 2002
10 wage reported by the BLS and the 2004 wage after I
11 applied a 1.04 factor to account for the increase in
12 the CPI from 2002 to 2004. In addition, Table 5
13 shows, where the data is available, the size of the
14 sample universe from which the BLS drew its sample
15 data.

16

17 **Table 5**
18 **BLS Wage Information Used For TELRIC Supervisory and**
19 **Clerical Support Loadings**

¹⁹ www.bls.gov.

²⁰ The BLS description of this SOC is: "Perform duties too varied and diverse to be classified in any specific office clerical occupation, requiring limited knowledge of office management systems and procedures. Clerical duties may be assigned in accordance with the office procedures of individual establishments and may include a combination of answering telephones, bookkeeping, typing or word processing, stenography, office machine operation, and filing." http://www.bls.gov/soc/soc_q9g1.htm. December 5, 2003.

²¹ The BLS description of this SOC is: "Supervise and coordinate the activities of mechanics, installers, and repairers. Exclude team or work leaders." http://www.bls.gov/soc/soc_t1b1.htm. February 12, 2004.

	Position	2002	2004	Sample Universe
1	SOC 43-9061 General Office Clerk - MA	\$13.16	\$13.69	60,910
2	SOC 49-1011 1 st Line Supervisor/Managers of Mechanics, Installers, and Repairers - MA	\$26.09	\$27.13	8,530
3	SOC 43-9061 General Office Clerk - RI	\$11.48	\$11.94	NA
4	SOC 49-1011 1 st Line Supervisor/Managers of Mechanics, Installers, and Repairers - RI	\$24.20	\$25.17	1,270

Q. WHAT BLS BENEFIT DATA DOES AT&T USE IN DEVELOPING TELRIC LABOR RATES?

A. The BLS also tracks and publishes information on employee benefits. On November 25, 2003 the BLS released its September 2003 "Employer Costs for Employee Compensation" ("ECEC"), which provides information on relative percentages of wages versus benefits that are provided by employers.²² The BLS survey took place in September 2003 and covered "a probability sample of about 36,500 occupations within approximately 8,400 sample establishments in private industry".²³

Table 16 on page 20 of the report provides information on the relative weighting of wages and salaries versus

²² <http://www.bls.gov/news.release/pdf/ecec.pdf>. December 8, 2003.

²³ See ECEC at p. 21.

1 benefits for communications public utility companies
2 (standard industrial classification ("SIC") code 48).²⁴
3 BLS shows that, for blue collar occupations in SIC 48,
4 64.1% of overall employee compensation taken from this
5 broad sample of companies comes from salaries and
6 wages and 35.9% comes from benefits. Another way of
7 stating this is that per the BLS data, normal market
8 benefits are 56% of basic wages (.359/.641).

9
10 AT&T multiplies the BLS benefit % of wages by the
11 basic wage for each JFC to develop wage rates loaded
12 with benefit costs.²⁵ Below in my testimony, I will
13 provide further detail on how AT&T uses the BLS data
14 to develop fully loaded TELRIC labor rates.

15

16 **Q. IS THE BLS DATA INTENDED TO BE USED AS YOU PROPOSE?**

17 A. Yes. According to the BLS website²⁶, uses for the OES
18 data include: analysis of occupational employment,
19 analysis of occupational wages and market analysis.

²⁴ Subcategories of SIC code 48 are: SIC 481 Telephone Communications, SIC 482 Telegraph and Other Message Communications, SIC 483 Radio and Television Broadcasting Stations, SIC 484 Cable and Other Pay Television Stations and SIC 489 Communications Services Not Elsewhere Classified. All of the RBOCs fall under SIC 48.

²⁵ For managers and service representatives, AT&T uses the BLS benefit data for white collar workers: 31.4% of total compensation from benefits and 68.6% of total compensation from wages. This equates to benefits being 45.8% of wages (.314/.686).

²⁶ http://www.bls.gov/oew/oes_emp.htm#datause.

1 The data used in the ECEC comes from the BLS National
2 Compensation Survey ("NCS"). According to the BLS
3 website²⁷ some of the uses for the NCS data are:

- 4 • Negotiating wage contracts;
- 5 • Determining compensation rates;
- 6 • Determining prevailing wage rates;
- 7 • Setting compensation rates;
- 8 • Paying market wage rates;
- 9 • Determining Federal pay adjustments;
- 10 • Establishing escalator clauses in US Government
11 and collective bargaining contracts;
- 12 • Determining adjustments for Medicare
13 reimbursements for hospital, physician and
14 related services; and
- 15 • Economic consulting and forecasting.

16
17 The United States Federal Reserve Bank also uses this
18 data as a major economic indicator for monetary policy
19 decisions.

20 **Q. IS SIC CODE 48 BENEFIT DATA APPROPRIATE TO APPLY TO**
21 **VERIZON?**

²⁷ <http://www.bls.gov/ncs/usage.htm>.

1 A. Yes. The pool of workers for companies that comprise
2 the Communications Public Utilities is the appropriate
3 universe from which a new entrant would draw its
4 workforce. Even Verizon witness Mr. Taylor uses data
5 including "telecom operators, cable operators and
6 network equipment providers"²⁸ to support Verizon's
7 assertions about labor available to perform hot cut
8 work.

9 **D. DIRECT WAGES**

10 ***1. Verizon's Direct Wages***

11 **Q. HOW DOES VERIZON CALCULATE ITS DIRECT WAGES?**

12 A. For each JFC, Verizon pulls information from its
13 accounting systems on basic wages and salaries, and
14 productive hours. Verizon's Direct Wage data also
15 purportedly contains training expenses, although these
16 costs are not distinctly displayed or provided.

17 **Q. WOULD YOU PLEASE EXPLAIN THE TERMINOLOGY "PRODUCTIVE
18 HOUR"?**

19 A. Labor rates are essentially the result of a simple
20 fraction. In the numerator are employee costs. In
21 the denominator are employee hours.

22

²⁸ Taylor, page 40, footnote 18.

1 The employee hours in the denominator can represent
2 paid hours, which would be assuming something like 40
3 hours per week and 52 weeks per year.²⁹ This
4 denominator would produce a labor rate per paid hour.

5
6 Earlier in my testimony I stated that labor services
7 are just one of the three major categories of inputs
8 to the production process. Human assets are similar
9 to capital assets in that it is neither possible nor
10 efficient to use them at 100% of their capacity all of
11 the time. Properly developed TELRIC labor rates
12 include recognition of some non-productive time, even
13 when the employees are "on the job". Therefore the
14 denominator could also represent productive hours that
15 would be a lesser amount than the paid hours. Of
16 course, having a smaller number in the denominator
17 yields a larger overall result from the fraction
18 (i.e., a higher labor rate per hour).

19
20 Verizon's hours it includes in its studies are
21 productive hours, not paid hours. Whenever I adopt a
22 Verizon figure that is based on productive hours, I

²⁹ One would assume that managers work more than 40 hours per week. Vacations, holidays, personal days and sick time are incorporated into

1 make no additional recognition of non-productive time.
2 When I develop a loading from scratch using paid hours
3 in the denominator, as I do the Direct Support loading
4 discussed below, I incorporate a "95% productive time
5 factor" for the labor assets in the studies.³⁰ In
6 other words, I assume that 5% of the time the workers
7 will essentially be idle. I have discussed this
8 factor with Mr. Walsh, who based on his knowledge and
9 experience, found it to be a reasonable assumption for
10 an efficient forward looking environment.

11

12 By including only productive hours in denominator for
13 the development of each wage rate, the Commission
14 should have no qualms about reducing Verizon's
15 asserted task times in the cost studies to the actual
16 efficient times that would result from time and motion
17 or other such studies.

18

19 ***2. AT&T's Direct Wages***

20 **Q. HOW DOES AT&T CALCULATE ITS PROPOSED TELRIC BASIC**
21 **WAGES FOR PLANT EMPLOYEES?**

labor rates through a separate paid absence factor that I discuss below.

³⁰ This is in addition to recognizing vacation, holidays and other paid absent days which are included in my TELRIC benefit factor as explained below.

A. AT&T makes no adjustments to the Verizon direct wage assertions per productive hour.

3. Comparison of Verizon's Proposed and AT&T's Proposed Direct Wages

Q. COULD YOU SUMMARIZE YOUR FINDINGS REGARDING DIRECT WAGES?

A. Yes. **Table 6** below shows for each JFC at issue, Verizon's Direct Wage loading and AT&T's Direct Wage Loading.

Table 6
Comparison of Direct Wages
<BEGIN VZ PROPRIETARY>

[illegible]

<END VZ PROPRIETARY>

AT&T has conservatively accepted Verizon's proposed Direct Wages.

1 **E. DIRECT SUPPORT LOADING**

2 **1. Verizon's Direct Support Loading**

3 **Q. HOW DOES VERIZON DEVELOP ITS DIRECT SUPPORT LOADINGS?**

4 A. Verizon gives us little information on how it develops
5 its Direct Support loading. Apparently it includes a
6 calculation of its embedded Direct Support expenses in
7 the numerator and a calculation of its productive
8 hours in the denominator. There is no audit trail one
9 can take to determine the reasonableness of Verizon's
10 calculations.

11 **2. AT&T's Direct Support Loading**

12 **Q. HOW DOES AT&T DEVELOP ITS DIRECT SUPPORT LOADINGS?**

13 A. AT&T develops a separate loading for direct
14 supervision and clerical support.

15 **a) Direct Supervision Loadings For**
16 **Technicians**

17
18 **Q. HOW DOES AT&T DEVELOP ITS DIRECT SUPERVISION LOADINGS**
19 **FOR TECHNICIANS?**

20 A. AT&T uses publicly available data published by the
21 BLS. As described above, AT&T uses the appropriate
22 state specific hourly wage information from the fourth
23 column of Table 5 as the basic cost for a first line
24 supervisor.

25 **Q. WHAT IS THE NEXT STEP IN DEVELOPING A SUPERVISORY**
26 **LOADING?**

1 A. The next step is to apportion the supervisor's costs
2 over the technicians using a technician to supervisor
3 ratio. I have adopted a technician to supervisor
4 ratio of 12 to 1³¹, based on my knowledge and
5 experience in the industry. This ratio is in line
6 with Verizon's embedded technician to supervisor
7 ratios I have reviewed in other cases. Furthermore, I
8 have discussed this ratio with Mr. Walsh who, based on
9 his experience with technicians in a central office
10 environment, found it to be a reasonable assumption
11 for an efficient forward looking workforce. I
12 therefore divide the supervisor's hourly TELRIC basic
13 wage by 12 to arrive at the loading for the
14 technician.

15 **Q. IS THERE ANOTHER STEP NECESSARY TO DERIVE A TELRIC**
16 **SUPERVISORY LOADING?**

17 **A.** Yes. It is my experience that managers normally work
18 more than 40 hours per week, and receive no overtime
19 payment for their extra hours. This observation is
20 supported by an article found at Salary.com titled

³¹ This ratio is a user adjustable input to the model.

1 "Time off - Whatever Happened to Leisure Time?"³² The
2 article states:

3 According to the Bureau of Labor Statistics, 25
4 percent of all full-time workers spend 49 or more
5 hours on the job each week. Of these, 11 percent
6 are at work 60 hours or more. Salary.com's
7 findings are similar. In a recent user poll,
8 almost three out of every four respondents said
9 they work more than the presumed normal 40 hours
10 per week: 45 percent said they work 41 to 50
11 hours per week, 17 percent said they work 51 to
12 60 hours per week, while 10 percent said they
13 work over 70 hours per week.
14

15 **Q. WHAT OTHER DATA DO YOU USE TO SUPPORT THE ASSERTION**
16 **THAT MANAGERS WORK MORE THAN 40 HOURS PER WEEK?**

17 A. I was able to obtain from the BLS a table, Table 30B,³³
18 based on the BLS Current Population Survey ("CPS"),
19 which shows average hours for people that customarily
20 work full time. The CPS is a monthly sample survey of
21 about 50,000 households. The data (page 2 line 2)
22 shows that in 2001, for Managerial and Professional
23 Specialty occupations, management employees worked an
24 average of 44.2 hours per week.³⁴

³² "Time off - Whatever Happened to Leisure Time?", Audrey Arkins,
[http://salary.com/benefits/layouthtmls/bnfl_display_nocat_Ser27_Par64.h
tml](http://salary.com/benefits/layouthtmls/bnfl_display_nocat_Ser27_Par64.html) , July 25, 2003.

³³ Bureau of Labor Statistics, Table 30B (2001). Persons at work by
actual hours of work at all jobs in the reference week, major
occupation, and sex. Unpublished 2001 annual average data from the
Current Population Survey.

³⁴ It is likely that this number has actually increased since 2001 with
all the layoffs in the industry and the tendency of companies to ask
remaining workers to do more work.

1 Q. WHAT ADJUSTMENT IS NECESSARY TO BRING THE SUPERVISORY
2 SUPPORT LOADING INTO COMPLIANCE WITH TELRIC
3 PRINCIPLES?

4 A. I apply a factor of .9050 to the TELRIC hourly rate
5 for management labor rates. The .9050 factor equals
6 40/44.2 and effects a 10.5% reduction in the hourly
7 loaded labor rate for managers.

8 Q. IS THERE AN ADDITIONAL STEP NECESSARY TO DEVELOP A
9 TELRIC SUPERVISORY LOADING FOR THE TECHNICIANS?

10 A. Yes. I apply a factor to account for the non-basic
11 salary benefit costs of the supervisor. This factor,
12 for managers, equals 45.8% of the basic wage and I
13 will explain this below in my testimony in the section
14 on TELRIC benefit loadings. This benefit loading
15 increases the technicians' fully loaded rates.

16 Q. WHAT IS THE FINAL STEP NECESSARY TO DEVELOP A TELRIC
17 SUPERVISORY LOADING FOR THE TECHNICIANS?

18 A. The final step is to apply the 95% productive time
19 factor as I described above. The result is an hourly
20 loading for supervision of \$2.91 in RI and \$3.14 in
21 MA.

22 b) Direct Supervision Loadings For
23 Customer Service Representatives

24 Q. HOW DOES AT&T DEVELOP ITS DIRECT SUPERVISION LOADINGS
25 FOR CUSTOMER SERVICE REPRESENTATIVES?

1 A. AT&T again uses publicly available data published by
2 the BLS. AT&T uses the previously discussed state
3 specific SOC 47-1011 First Line Supervisors' hourly
4 mean wages shown in Table 5.

5 **Q. WHAT IS THE NEXT STEP IN DEVELOPING A SUPERVISORY**
6 **LOADING?**

7 A. The next step is to apportion the supervisor's costs
8 over the customer service reps using a rep to
9 supervisor ratio³⁵. I have conservatively adopted a
10 rep to supervisor ratio of 12 to 1, although I believe
11 this number could very well be too low.

12 **Q. ARE THERE OTHER STEPS NECESSARY TO DERIVE A TELRIC**
13 **SUPERVISORY LOADING FOR THE SERVICE REPS?**

14 A. Yes. For the same reasons stated above, I make an
15 adjustment for management hours, for a benefit loading
16 and for 5% non-productive time.

17 **Q. WHAT IS YOUR TELRIC SUPERVISORY LOADING FOR THE**
18 **SERVICE REPS?**

19 A. Based on the aforementioned steps, the TELRIC
20 supervisory loading rate for the service reps is \$2.91
21 in RI and \$3.14 in MA.

³⁵ This ratio is also user adjustable.

**c) Clerical Support Loadings For
Technicians**

**Q. HOW DOES AT&T DEVELOP ITS CLERICAL SUPPORT LOADINGS
FOR TECHNICIANS?**

A. AT&T uses a similar method as for the supervisory loading. I adopt the state specific TELRIC clerical rates from Table 5.

**Q. WHAT IS THE NEXT STEP IN DEVELOPING A CLERICAL LOADING
FOR THE TECHNICIANS?**

A. The next step is to apportion the clerk's costs over the technicians using a technician to clerk ratio. I have adopted a technician to clerk ratio of 40 to 1, based on my knowledge and experience in the industry. Furthermore, I have discussed this ratio with Mr. Walsh who, based on his experience with clerks in a central office environment, found it to be a reasonable and conservative estimate for an efficient forward looking environment. I therefore divide the clerk's hourly TELRIC basic wage by 40 to arrive at the loading for the technician.

**Q. WHAT ARE THE FINAL STEPS NECESSARY TO DEVELOP A TELRIC
CLERICAL LOADING FOR THE TECHNICIANS?**

A. I apply a factor to account for the non-basic salary benefit costs of the clerks. This factor, for clerks, equals 45.8% of the basic wage, as I explain below in

1 the section on TELRIC benefit loadings. In addition,
2 I apply the user adjustable productive time factor --
3 .95.

4 Q. WHAT IS THE RESULTING CLERICAL SUPPORT LOADING FOR THE
5 TECHNICIANS?

6 A. The resulting loadings are \$0.46 per hour in RI and
7 \$0.53 in MA.

8 d) Clerical Support Loadings For Customer
9 Service Representatives

10 Q. HOW DOES AT&T DEVELOP ITS CLERICAL SUPPORT LOADINGS
11 FOR CUSTOMER SERVICE REPS?

12 A. AT&T's calculation is exactly the same as for the
13 clerical support for the technicians. The wages, span
14 of support and benefits are the same. The resulting
15 loadings are \$0.46 per hour in RI and \$0.53 in MA.

16 3. Comparison of Verizon's Embedded and
17 AT&T's Direct Support Loadings

18 Q. COULD YOU SUMMARIZE YOUR FINDINGS REGARDING DIRECT
19 SUPPORT LOADINGS?

20 A. Yes. Table 7 below shows for each JFC at issue,
21 Verizon's unsupported embedded Direct Support loading
22 and AT&T's proposed TELRIC Direct Support Loading.

23 Table 7
24 Comparison of Direct Support Loadings
<BEGIN VZ PROPRIETARY>

XXXXXX

XXXXXXXXXXXX

XXXXXXXXXX

XXXXXX

XXXXXX	XXXXXXXXXXXX	XXXXXXX	XXXXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXX
XXXXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXX
XXXXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXX
XXXXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX ³⁶	XXXXXX
XXXXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXX
XXXXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXX

1 <END VZ PROPRIETARY>

2

3 It is important to recognize that since the
4 supervisors' and clerks' costs are built into the
5 laborers' wage rates, we should never see any time for
6 a supervisor or general office clerk appear in a
7 service cost study - that would represent a double
8 recovery of the cost of the supervisor or the clerk.

9

10 This \$0.39 per hour adjustment is the third largest of
11 the three adjustments AT&T makes to Verizon's labor
12 rates. AT&T's Direct Support loading is well
13 documented and based on sound TELRIC principles.

³⁶ One must seriously doubt the reliability of Verizon's "actual" data when Verizon shows a <Begin VZ Proprietary> XXXXX <End VZ Proprietary> cost for clerical and support personnel for JFC 4376 RCMAC workers.

1 Verizon's asserted loading is undocumented and
2 unsupported.

3 **F. PREMIUM LOADINGS**

4 ***1. Verizon's Premium Loadings***

5 **Q. HOW DOES VERIZON DEVELOP ITS PREMIUM LOADINGS?**

6 A. Verizon apparently includes a calculation of its
7 embedded premium payments from its accounting systems
8 in the numerator and a calculation of its productive
9 hours in the denominator. Verizon provides no
10 supporting data for either the numerator or the
11 denominator.

12 ***2. AT&T's Premium Loadings***

13 **Q. HOW DOES AT&T DEVELOP ITS PREMIUM LOADINGS?**

14 A. AT&T's Premium loadings are discussed below in the
15 section regarding AT&T's Benefit loadings.

16 **G. PAID ABSENCE**

17 ***1. Verizon's Paid Absence Loadings***

18 **Q. HOW DOES VERIZON DEVELOP ITS PAID ABSENCE LOADINGS?**

19 A. Verizon apparently includes a calculation of its
20 embedded paid absence expenses from its accounting
21 systems in the numerator and a calculation of its
22 productive hours in the denominator. Verizon provides
23 no supporting data for either the numerator or the
24 denominator.

1 **2. AT&T's Paid Absence**

2 **Q. HOW DOES AT&T DEVELOP ITS PAID ABSENCE LOADINGS?**

3 A. AT&T's Paid Absence loadings are discussed below in
4 the section regarding AT&T's Benefit loading.

5 **H. BENEFIT LOADING**

6 **1. Verizon's Benefit Loading**

7 **Q. HOW DOES VERIZON DEVELOP ITS BENEFIT LOADINGS?**

8 A. For each JFC, Verizon applies a <BEGIN VZ PROPRIETARY>
9 XXXX <END VZ PROPRIETARY> benefit factor to the sum of
10 direct wages, direct support, paid absence and premium
11 to derive its benefit loading. Verizon's benefit
12 factor is developed at the Eastern Region Telecom
13 level for 2002, not at the state level. Verizon
14 provides no underlying support data for this factor.

15 **Q. DID VERIZON PROVIDE ANY BENCHMARK OF ITS BENEFIT COSTS**
16 **WITH ANY PUBLICLY OR PRIVATELY AVAILABLE DATA TO**
17 **SUPPORT ITS CLAIM THAT ITS EMBEDDED COSTS ARE**
18 **EFFICIENT AND COMPLY WITH TELRIC PRINCIPLES?**

19 A. No.

20 **2. AT&T's Benefit Loadings**

21 **Q. HOW DOES AT&T DEVELOP ITS BENEFIT LOADINGS?**

22 A. AT&T uses publicly available, non-biased industry
23 specific benefit loading information tracked and
24 published by the BLS. As stated above, on November
25 25, 2003 the BLS released its September 2003 "Employer

1 Costs for Employee Compensation" ("ECEC"), which
2 provides information on relative percentages of wages
3 versus benefits that are provided by employers. The
4 BLS survey took place in September 2003 and covered "a
5 probability sample of about 36,500 occupations within
6 approximately 8,400 sample establishments in private
7 industry".³⁷

8
9 Table 16 on page 20 of the report provides information
10 on the relative weighting of wages and salaries versus
11 benefits for communications public utility companies
12 (standard industrial classification ("SIC") code 48)³⁸.

13 BLS shows that 67.2% of overall employee compensation
14 taken from this broad sample of companies comes from
15 salaries and wages and 32.8% comes from benefits.

16 Another way of stating this is that the BLS normal
17 market benefits are 48.8% of basic wages (.328/.672).

18 As described below, I actually use a factor specific
19 to white collar, 45.8%, and blue collar, 56.0%,

³⁷ See ECEC at p. 21.

³⁸ Subcategories of SIC code 48 are: SIC 481 Telephone Communications, SIC 482 Telegraph and Other Message Communications, SIC 483 Radio and Television Broadcasting Stations, SIC 484 Cable and Other Pay Television Stations and SIC 489 Communications Services Not Elsewhere Classified. All of the RBOCs fall under SIC 48. A comprehensive list of companies (to demonstrate the nature of SIC 48 companies, but not the exact universe from which the BLS sample was taken) in SIC 48 registered with the Security Exchange Commission can be found at [http://www.secinfo.com/\\$/SEC/Registrants.asp?SIC=48](http://www.secinfo.com/$/SEC/Registrants.asp?SIC=48).

1 workers for my normalization of Verizon's loadings,
2 rather than the overall 48.8% loading.

3

4 Since all but one the labor rates Verizon has filed
5 are for blue collar workers, the effect of this
6 differentiation is to increase labor rates. I use the
7 white collar benefit percent of wages only to develop
8 a TELRIC benefit loading for the direct supervision
9 labor rate element and for the service
10 representatives.

11 **Q. HAVE YOU COMPARED THE BLS WAGE INFORMATION IN THE ECEC**
12 **WITH THAT TELRIC WAGE DATA YOU ENDORSED EARLIER IN**
13 **YOUR TESTIMONY?**

14 **A.** Yes. The BLS data from Table 16 indicates that the
15 average hourly wage for SIC code 48 is \$25.38³⁹ for
16 blue collar workers and \$24.74⁴⁰ for white collar
17 workers, which is reasonably comparable to the Verizon
18 Direct Wages shown in Table 6 above.⁴¹ The average
19 Direct Wage Verizon asserts is **<BEGIN VZ PROPRIETARY>**

³⁹ \$24.89 * a 1.02 factor to bring the rate from 2003 to 2004.

⁴⁰ \$24.26 * a 1.02 factor to bring the rate from 2003 to 2004.

⁴¹ The Verizon direct wages include some costs for training that are not included in the BLS ECEC wages. This difference makes my Benefit loadings conservatively high as the percentage is applied against a Direct Wage inclusive of training.

CATEGORY	BLS
PREMIUM OVERTIME AND SPECIAL PAYMENTS	“[S]upplemental pay-- premium pay for work in addition to the regular work schedule (such as overtime, weekends, and holidays), shift differentials, and nonproduction bonuses (such as referral bonuses and lump-sum payments provided in lieu of wage increases)”
SOCIAL SECURITY, MEDICARE AND PENSIONS	“[L]egally required benefits— social security, medicare, Federal and State unemployment insurance, and workers’ compensation” “[R]etirement and savings benefits--defined benefit and defined contribution plans”
BENEFITS	“[I]nsurance benefits--life, health, short-term disability, and long-term disability”
OTHER	“[S]everance pay and supplemental unemployment plans.”

1

2 **Q. THE BENEFIT LOADING YOU PROPOSE IS EQUIVALENT TO A**
3 **COMBINATION OF VERIZON’S PREMIUM, PAID ABSENCE AND**
4 **BENEFIT CATEGORIES ON EXHIBIT III-C. HOW DOES**
5 **VERIZON’S EMBEDDED COMBINATION OF THE COST OF THESE**
6 **THREE CATEGORIES COMPARE TO THE TELRIC BENEFIT COSTS**
7 **YOU PROPOSE, RELATIVE TO THE DIRECT WAGES?**

8 **A. Table 9** below shows, for each JFC, Verizon’s
9 unsupported calculations of its embedded cost of the
10 loadings compared to the efficient well-documented
11 TELRIC benefit loading I propose.

1

2

3

4

5

Table 9
Comparison of Premium, Paid Absence
and Benefit Percent of Direct Wage

<BEGIN VZ PROPRIETARY>

XXXXXX	XXXXXX	XXXXXX	XXXXXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX
XXXXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXX

6

<END VZ PROPRIETARY>

7

8

9

10

11

12

13

Q. WHY IS THE LOADING FOR THE 2300 JFC DIFFERENT FROM THE

14

OTHERS?

15

A. The 2300 Customer Service Center Point of Contact

16

position is an administrative type position, rather

17

than a field craft technician position. It is

1 appropriate to use the "white collar" BLS benefit
2 loading for this job functions, whereas the other job
3 function should use the "blue collar" loading.

4 **a) Longitudinal Data**
5

6 **Q. DO YOU ENDORSE SETTING A TELRIC BENCHMARK USING DATA**
7 **FROM JUST ONE COMPANY AND ONE TIME PERIOD?**

8 A. No. Picking data from one year and one company, as
9 Verizon blindly does in its cost study, to serve as a
10 TELRIC benchmark for efficient costs is inappropriate.
11 TELRIC labor rates should not be based on data from
12 just one company at one point in time. The September
13 2003 ECEC BLS data is from a broad survey of SIC 48
14 communication utility companies, but is at one point
15 in time.

16 **Q. HAVE YOU EXAMINED DATA FROM MORE THAN ONE TIME PERIOD?**

17 A. Yes. The BLS also publishes historical data on the
18 percent of total compensation that is attributable to
19 benefits for SIC 48. On June 9, 2002, the BLS
20 published its "Employer Costs for Employee
21 Compensation Historical Listing (Annual), 1986-2001"⁴³
22 Table 22 on page 206 provides the historical data for
23 SIC 48. The historical annual benefit percentages of

⁴³ <ftp://ftp.bls.gov/pub/special.requests/ocwc/ect/ecechist.pdf> .

1 total compensation and basic wages are shown in **Table**
2 **10** below:

3 **Table 10**
4 **Historical Benefits % of**
5 **Compensation and Wages**

Year	Benefits % of Overall Compensation	Benefits % of Wages
1995	31.9%	47%
1996	32.1%	47%
1997	29.0%	41%
1998	29.9%	43%
1999	30.5%	44%
2000	30.6%	44%
2001	32.3%	48%
2002 ⁴⁴	32.15%	47%
2003 ⁴⁵	32.3%	48%
Average	30.9%	45.44%
September 2003	32.8%	48.8%

6
7 Thus, the September 2003 quarterly data which overall
8 is 48.8% (56% for blue collar workers and 45.8% for
9 white collar workers) I use in my analysis is
10 reasonable and conservative - it exceeds the highest
11 annual benefit percent of wages that has occurred in
12 SIC 48 over the past nine years. It results in a
13 higher loaded labor rate than would be derived from
14 using an average of nine years' annual data points.

⁴⁴ "Employer Costs for Employee Compensation Historical Listing (Quarterly), 2002-2003", June 11, 2003. Beginning in 2002 the historical ECEC is stated on a quarterly basis. 32.15% is the arithmetic mean of the 4 quarterly results: 32.9%, 31.8%, 32% and 31.9%. Page 205, <ftp://ftp.bls.gov/pub/special.requests/ocwc/ect/ecqcqr.pdf>.

⁴⁵ Through the 3rd quarter. An average of 31.9%, 32.2% and 32.8%.

1
2

Table 11
ECEC Benefits % of Wages

September 2003 Data	% Wages	% Benefits	Benefits % of Wages
All Private Industry Workers	72.1%	27.9%	38.7%
Goods Producing Industries	67.7%	32.3%	47.7%
Service Producing Industries	73.5%	26.5%	36.1%
Manufacturing Industries	66.7%	33.3%	49.9%
Non-manufacturing Industries	73.2%	26.8%	36.6%
White Collar Workers	73.0%	27.0%	37.0%
Blue Collar Workers	68.6%	31.4%	45.8%
Service Workers	76.3%	23.7%	31.1%
Northeast Region	71.1%	28.9%	40.6%
South Region	73.0%	27.0%	37.0%
Midwest Region	71.4%	28.6%	40.1%
West Region	72.4%	27.6%	38.1%
Union	64.7%	35.3%	54.6%
Nonunion	73.3%	26.7%	36.4%
1-99 Workers	74.6%	25.4%	34.0%
100 Workers or more	69.9%	30.1%	43.1%
100 - 499 Workers	71.2%	28.8%	40.4%
500 Workers or more	68.8%	31.2%	45.3%
Full time Workers	70.9%	29.1%	41.0%
Average	71.2%	28.8%	40.7%

3

**3. Comparison of Verizon's Embedded and
AT&T's TELRIC Benefit Loadings**

4

5

6

**Q. COULD YOU SUMMARIZE YOUR FINDINGS REGARDING
BENEFIT LOADINGS?**

7

8

A. Yes. **Table 12** below shows for each JFC at issue,

9

Verizon's embedded Benefit loading and AT&T's proposed

10

TELRIC Benefit loading.

11

1
2

Table 12
Comparison of Benefit Loadings
<BEGIN VZ PROPRIETARY>

XXXXX	XXXXXX	XXXXX	XXXXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXXXX
Average	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXXXX	XXXXXXXX

3

<END VZ PROPRIETARY>

4

The \$5.06 per hour difference is the major adjustment

5

that AT&T makes to Verizon's unsupported labor rates.

6

AT&T's adjustment is well documented and based on

7

sound financial data - the efficient benefit level

8

proposed by AT&T has already been achieved by the

9

average company in SIC 48 in the U.S.

10

I. DIRECT MISCELLANEOUS LOADING

11

1. Verizon's Direct Miscellaneous Loading

12

Q. HOW DOES VERIZON CALCULATE DIRECT MISCELLANEOUS

13

LOADINGS?

14

A. Verizon includes a calculation of its embedded Direct

15

Miscellaneous payments from its accounting systems in

16

the numerator and its productive hours in the

1 denominator. Verizon provides no supporting data for
2 either the numerator or the denominator.

3 **2. AT&T's Direct Miscellaneous Loading**

4 **Q. HOW DOES AT&T CALCULATE ITS DIRECT MISCELLANEOUS**
5 **LOADINGS?**

6 A. To my knowledge, there is no publicly available data
7 from which to establish an efficient benchmark for
8 this category. Therefore, I have done a little
9 smoothing of the data (i.e., examined the data and
10 eliminated data points that were far out of range from
11 the other data points) and used Verizon's data.

12 **Q. WOULD YOU PLEASE FURTHER EXPLAIN YOUR SMOOTHING**
13 **ADJUSTMENT?**

14 A. Yes. For JFC 4000, Verizon shows a Direct
15 Miscellaneous expense of <BEGIN VZ PROPRIETARY>
16 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
17 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
18 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
19 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
20 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
21 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX
22 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX⁴⁶ reduced this outlier

⁴⁶ A more aggressive adjustment would have been to reduce the outlier to the average of the other data points.

1 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX

2 XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX <END VZ PROPRIETARY>

3 **3. Comparison of AT&T's Proposed TELRIC**
4 **Direct Miscellaneous Loading and Verizon's**
5 **Embedded Direct Miscellaneous Loading**

6
7 Q. WOULD YOU PLEASE COMPARE AT&T'S TELRIC DIRECT
8 MISCELLANEOUS LOADING AND VERIZON'S ASSERTED EMBEDDED
9 COSTS?

10 A. Yes. Table 13 below shows that comparison.

11 **Table 13**
12 **Comparison of Direct Miscellaneous Loadings**
<BEGIN VZ PROPRIETARY>

XXXXXX	XXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX

13 <END VZ PROPRIETARY>

14
15 The \$2.14 per hour difference is the second largest of
16 the three adjustments that AT&T makes to Verizon's
17 unsupported labor rates. AT&T's conservative

1 adjustment addresses the obvious, unexplained and
2 unsupported, outlier in Verizon's Direct Miscellaneous
3 data.
4

5 **J. MOTOR VEHICLES LOADING**

6 ***1. Verizon's Motor Vehicle Loading***

7 **Q. HOW DOES VERIZON CALCULATE ITS MOTOR VEHICLE LOADINGS?**

8 A. Verizon includes an embedded motor vehicle expense
9 from its accounting systems in the numerator and its
10 productive hours in the denominator. For those JFC
11 which have Motor Vehicle expenses, the expense is
12 **<BEGIN VZ PROPRIETARY> XXXX <END VZ PROPRIETARY>** times
13 the Direct Wages.

14 ***2. AT&T's Motor Vehicle Loading***

15 **Q. HOW DOES AT&T CALCULATE ITS MOTOR VEHICLE LOADINGS?**

16 A. To my knowledge, there is no publicly available
17 information that could be used to benchmark motor
18 vehicle loadings for these JFCs. AT&T therefore
19 adopts the amounts provided by Verizon.

20 ***3. Comparison of Verizon Proposed and AT&T***
21 ***Proposed Motor Vehicle Loadings***

22 **Q. HOW DO VERIZON'S AND AT&T'S LOADINGS FOR MOTOR**
23 **VEHICLES COMPARE?**

24 A. Table 14 below compares Verizon's motor vehicle
25 loading to AT&T's motor vehicle loading.

1
2

Table 14
Comparison of Motor Vehicle Loadings
<BEGIN VZ PROPRIETARY>

XXXX	XXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX

3

<END VZ PROPRIETARY>

4
5

AT&T has conservatively accepted Verizon's proposed
Motor Vehicles loadings.

6

K. TOOLS LOADING

7

1. Verizon's Tools Loading

8

Q. HOW DOES VERIZON CALCULATE ITS TOOLS LOADINGS?

9

A. Verizon includes a calculation of its embedded tools
expense from its accounting systems in the numerator
and its productive hours in the denominator. Verizon
provides no supporting data for either the numerator
or the denominator. AT&T derived a uniform **<BEGIN VZ
PROPRIETARY> XXX <END VZ PROPRIETARY>** factor used by
Verizon for each JFC that incurs this expense.

10
11
12
13
14
15

1 AT&T has conservatively accepted Verizon's proposed
2 Tools loadings.

3
4 **L. INFLATION FACTORS**

5 **Q. DOES VERIZON APPLY AN INFLATION FACTOR TO ITS LABOR**
6 **RATES?**

7 A. Yes. As is shown in **Table 1** Verizon includes a **<BEGIN**
8 **VZ PROPRIETARY> XXXX <END VZ PROPRIETARY>** inflation
9 factor for 2004 and for the future years 2005 and
10 2006.

11 **Q. SHOULD A LABOR RATE INFLATION FACTOR APPEAR IN A**
12 **TELRIC STUDY?**

13 A. Labor rates should not recognize future inflation
14 unless there is also a proper TELRIC recognition of
15 future productivity increases. **Table 2** shows that
16 AT&T develops 2004 rates and does not automatically
17 inflate them over future years.

18
19 If Verizon had perfect foresight, started with TELRIC
20 labor rates and also applied a TELRIC forward-looking
21 efficiency factor, then it would be acceptable to
22 apply a forward-looking TELRIC wage increase or wage
23 inflation factor. Verizon's workers should become
24 more efficient in doing their jobs as time goes by
25 through the introduction of new technology and through

1 the benefit of additional experience. Since Verizon's
2 studies fail to include an appropriate TELRIC increase
3 in efficiency, its studies should not include an
4 increase in wages or a forward looking adjustment for
5 inflation.

6 **Q. WHAT DATA SUPPORT YOUR POSITION THAT FUTURE WAGE**
7 **INCREASES SHOULD NOT BE INCLUDED IN VERIZON'S STUDIES?**

8 A. The BLS tracks and publishes data on worker
9 productivity. **Table 16** below shows how worker
10 compensation and worker output have compared over the
11 years 1987 to 2001 in the Wired Telecommunications
12 Companies sector of the economy (NAICS 5171⁴⁷). Over
13 that time period, output has increased by 6.8%
14 annually while labor costs have only increased by 4.4%
15 annually -- thus unit labor costs have fallen by 2.2%
16 annually. For 2001 to 2002 only, unit labor costs
17 fell by 6.1%.⁴⁸

⁴⁷ NAICS stands for the North American Industry Classification System. NAICS has recently replaced the SIC system which was developed in the 1930s. NAICS groups establishments into industries based on the activity in which they are primarily engaged. NAICS uses a six digit hierarchical coding system to classify economic data into twenty industry sectors. Wired Telecommunications Companies fall under Sector 51 which is Information companies.

⁴⁸ This BLS data was published on 11/05/2003. The BLS informs us that the "productivity gains reflect the joint effect of a number of interrelated influences such as changes in technology, capital investment per worker, utilization of capacity, layout and flow of material, skill and effort of the work force, managerial skill, and labor-management relations." <http://www.bls.gov/lpc/iprread1.htm>.

Table 16
Annual Percent Change In Total Compensation,
Output, And Unit Labor Costs: NAICS 5171
Wired Telecommunications Companies, 1987-01
And 2000-01⁴⁹

Annual % Change 1987 - 2001			Annual % Change 2000 - 2001		
Total Compensation	Output	Unit Labor Costs	Total Compensation	Output	Unit Labor Costs
4.4	6.8	-2.2	-4.1	2.1	-6.1

The data demonstrates that blind adjustments for inflation and wage increases would misrepresent what is happening in the real world. If output per hour gains exceed compensation increases, Verizon's activity costs per labor hour would actually decrease each year, even if the nominal wages increase. While the absolute level of labor rates may have normally increased in the past, the actual cost of labor has decreased due to the high productivity gains in the industry.

If adjustments to Verizon's labor rates were to be made, appropriate TELRIC forward looking productivity and inflation adjusted labor rates should be captured in a TELRIC study, and not just the inflation adjusted labor rates. Based on this data, I respectfully urge

⁴⁹ Source data can be found at
<http://www.bls.gov/news.release/prin.t02.htm>.

1 the Commission to reject the wage increase and
2 inflation increase factors in Verizon's labor rate
3 studies.

4 **Q. IS THERE ANY OTHER SUPPORT FOR REMOVING INFLATION?**

5 A. Yes. Other state commissions (e.g., Texas, Missouri
6 and Kansas) have removed inflation adjustments in ILEC
7 studies due to the absence of offsetting productivity
8 adjustments.⁵⁰

9
10 The Missouri Commission was very lucid on this point
11 in its 2002 order:

12 SBC does include overt inflation factors in its
13 cost studies so that inflation will not be fixed
14 at the time of the study. As a result, SBC's cost
15 studies will tend to overstate actual costs.

16 This problem could be solved by requiring SBC to
17 incorporate overt prospective productivity
18 adjustments into its cost studies but no party
19 has proposed a formula that would permit the easy
20 development of such adjustments. However, the
21 expert witnesses for both Staff and the Joint
22 Sponsors indicate that productivity factors would
23 roughly balance out the inflation factors and

⁵⁰ Kansas Docket No. 97-SCCC-149-GIT, Order Setting Inputs For Cost Studies, page A-36 (Nov. 17, 1998) ("If an inflation factor is adopted, a productivity factor should also be adopted. SBC's cost studies do not include an explicit productivity factor. Staff states if a separate adjustment for productivity were to be made, that adjustment could more than offset the inflation adjustment. Missouri, Arkansas, Texas and Oklahoma eliminated the inflation factor to offset the lack of a productivity factor. The United States District Court, Western District of Texas recently affirmed the Texas Public Utilities Commission's decision. SBC v. AT&T, No. A97-CA- 132SS (W.D. Tex. 1998) Removing the inflation adjustment from SBC's TELRIC cost studies represents a reasonable and conservative way of addressing these issues.")

1 that if productivity factors are not used, then
2 inflation factors should also be excluded. For
3 that reason, the Commission will order SBC to
4 exclude overt inflation factors from its cost
5 studies.⁵¹

6
7 **Q. IF THE COMMISSION WERE TO ADOPT ALL THE TELRIC**
8 **PRODUCTIVITY ADJUSTMENTS PROPOSED BY AT&T IN ITS PANEL**
9 **TESTIMONY, AND THE TELRIC DIRECT SUPPORT, DIRECT**
10 **MISCELLANEOUS AND BENEFITS (I.E., PREMIUM, PAID**
11 **ABSENCE AND BENEFITS) ADJUSTMENTS YOU DESCRIBE ABOVE,**
12 **WOULD IT THEN CONFORM TO TELRIC PRINCIPLES TO APPLY A**
13 **2% ANNUAL INFLATION ADJUSTMENT TO THE LABOR RATES FOR**
14 **YEARS BEYOND 2004 AS PROPOSED BY VERIZON?**

15 **A. Yes.**⁵²

16
17 **M. COMPARISON OF AT&T AND VERIZON LABOR RATES**

18 **Q. BASED ON ALL THE TELRIC MODIFICATIONS YOU HAVE MADE TO**
19 **VERIZON'S EMBEDDED ACCOUNTING DATA, WHAT ARE YOUR**
20 **PROPOSED LABOR RATES AND HOW DO THEY COMPARE WITH**
21 **VERIZON'S PROPOSED LABOR RATES?**

22 **A. Table 17** below compares AT&T's proposed TELRIC and
23 Verizon's embedded fully loaded labor rates.

⁵¹ Missouri Case No. TO-2002-438, Report and Order, Issue 64 (August 6, 2002), available at <http://www.psc.state.mo.us/orders/08061438.htm>. The Missouri Commission had reached this same conclusion in Missouri Case No. TO-97-40, Final Arbitration Order, Adopting Staff's Recommendation attached as Appendix C, pg. 119 (July 31, 1997).

1
2

Table 17
Comparison of AT&T and Verizon Fully Loaded Labor Rates
<BEGIN VZ PROPRIETARY>

XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX	XXXX
XXXX	XXXXXXXXXXXXXXXXXXXXXXXXXXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX

3 **<END VZ PROPRIETARY>**

4 **Q. ARE ALL YOUR TELRIC LABOR RATES LOWER THAN VERIZON'S**
5 **EMBEDDED, PROPOSED RATES?**

6 A. No. My TELRIC labor rate for JFC 4376 is actually
7 above Verizon's unsupported, asserted rate.

9 **Q. IN YOUR OPINION, ARE THE ADJUSTED LABOR RATES**
10 **CONTAINED IN THE FOURTH COLUMN OF Table 17 CONSISTENT**
11 **WITH THE FCC'S TELRIC METHODOLOGY?**

12 A. Yes. The rates presented by AT&T are conservatively
13 normalized for competitive market conditions. The

⁵² Attachment RPF-2, my workpapers, tab "Inflation-Productivity", has a user adjustable input value for inflation and productivity for each JFC. They are currently both set to 1.

1 well documented, Direct Support, SIC code 48 based
 2 Benefit loadings from the BLS ECEC, and Direct
 3 Miscellaneous adjustments I have made, result in a
 4 reasonable estimate of efficient competitive market
 5 costs in the telecommunications business.

6 **Q. WOULD YOU PLEASE PROVIDE A TABLE THAT ILLUSTRATES BY**
 7 **LABOR ELEMENT THE CHANGES YOU HAVE MADE TO VERIZON'S**
 8 **ASSERTED EMBEDDED LABOR RATES?**

9 A. Yes. **Table 18** uses averages across the 6 JFCs to show
 10 the differences between Verizon's and AT&T's proposed
 11 labor rates.

12 **Table 18**
 13 **Comparison of AT&T and Verizon Average Labor Elements**
<BEGIN VZ PROPRIETARY>

XXXX	XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX	XXXX
XXXX	XXXX	XXXX	XXXX	XXXX	XXXX

14 **<END VZ PROPRIETARY>**

15 The Direct Support, Benefits (i.e., Premium, Paid
 16 Absence and Benefits) and Direct Miscellaneous
 17 adjustments, on average, total a **<BEGIN VZ**
 18 **PROPRIETARY> XXXXXXXXXXXXXXXXXXXX <END VZ PROPRIETARY>**

1 reduction from Verizon's unsupported calculations of
2 its embedded costs. This is a small but reasonable
3 adjustment that one would expect to find in comparing
4 embedded and TELRIC labor costs. The TELRIC method is
5 designed to provide incentives for ILECs to operate
6 with more efficiency, with consumers being the
7 beneficiaries.

8

9 **IV. OTHER ISSUES - ATTACHMENT RPF-2**

10 **Q. ARE YOU PROVIDING AN ATTACHMENT THAT SHOWS ALL THE**
11 **CALCULATIONS YOU HAVE MADE IN THE DEVELOPMENT OF YOUR**
12 **TESTIMONY?**

13 A. Yes. Attachment RPF-2, "Verizon RI Labor Rates
14 Restated.xls", provides support for all the
15 calculations I have made in the development of my
16 proposed TELRIC labor rates. The attachment is an
17 Excel workbook that contains six worksheets. A brief
18 description of each worksheet follows:

- 19 • Restatement - For each labor element of each
20 JFC shows Verizon's embedded cost and AT&T's
21 proposed TELRIC cost. Also shows the
22 calculations used to develop **Table 18**;
- 23 • Wages - displays the BLS SOC wages used in my
24 calculations. It also shows the user

adjustable factor to increase the data from
2002 levels to 2004 levels;

- BLS Data - displays the ECEC SIC 48 data I use
in developing my TELRIC benefit loadings;
- Supervision and Support - contains the inputs
and calculations I used in developing the
TELRIC supervisory support and clerical support
loadings. It also shows the user adjustable
productive time factor;
- Other inputs - contains the inputs used in
developing the management hours adjustment;
- VZ Components - shows the limited data Verizon
has filed regarding the development of its
asserted labor rates;
- Perspective - shows how Verizon's total labor
costs compare to its total revenues and total
operating expenses; and
- Inflation-Productivity - contains the BLS data
on productivity improvements for wired
telecommunications companies. Also contains
user adjustable input fields for inflation and
productivity.

1 **V. SUMMARY AND CONCLUSION**

2 **Q. WOULD YOU PLEASE SUMMARIZE YOUR TESTIMONY?**

3 A. Verizon's asserted costs for labor services are
4 blindly based on its embedded costs and are not
5 supported by adequate documentation or information.
6 Verizon has failed to meet a burden of proving its
7 rates are TELRIC compliant. Verizon's proposed rates
8 are based on the historical experience of one firm, a
9 firm that faced no competition during a period when
10 many of the cost relationships reflected in its
11 embedded accounts were established. The conservative
12 adjustments I propose to the Direct Support, Benefit
13 and Direct Miscellaneous loadings are necessary to
14 normalize the costs and bring them into compliance
15 with the TELRIC methodology as mandated by the FCC's
16 *First Report and Order* and adopted by this Commission.
17 Bringing these costs into TELRIC compliance will
18 facilitate vigorous competition for local service in
19 Rhode Island, thereby bringing higher quality, more
20 innovation and lower prices to Rhode Island consumers.

21 **Q. WHAT ARE YOU ASKING THE COMMISSION TO DO?**

22 A. I respectfully urge the Commission to adopt the
23 conservative adjustments outlined in this testimony to

1 bring the Verizon asserted labor rates into compliance
2 with TELRIC principles.

3 **Q. DOES THAT CONCLUDE YOUR DIRECT TESTIMONY?**

4 **A. Yes.**

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Arkansas	Docket 91-204 Inquiry into Alternatives to Rate of Return Regulation for SWB	Unbundling of LEC Network Basic Network Functions Competition in the Local Market Local Market Economics Competitive Safeguards
Arkansas	Docket 96-395-U In the Matter of AT&T Communications of the Southwest, Inc.'s Petition for Arbitration of Unresolved Issues with Southwestern Bell Telephone Company Pursuant to §252(b) of the Telecommunications Act of 1996	Competition Policy Non-discriminatory, Pro-Competitive Pricing Non-recurring charges Resale Restrictions Pricing for customers changing local service providers Interconnection Filing of Tariffs Collocation Prices Hatfield Model
Arkansas	Docket 98-048-U In the Matter of the Application of Southwestern Bell Telephone Company Seeking Verification That It Has Fully Complied With and Satisfied The Requirements of Sec. 271(C) of the Telecommunications Act of 1996	TELRIC Non-recurring rates Loop studies Switching studies Depreciation Signaling OS/DA Reciprocal Compensation
California	Application 01-02-024 Joint Application of AT&T Communications of California, Inc. (U 5002 C) and WorldCom, Inc. for the Commission to Reexamine the Recurring Costs and Prices of Unbundled Switching in Its First Annual Review of Unbundled Network Element Costs Pursuant to Ordering Paragraph 11 of D.99-11- 050.	TELRIC Labor Rates
California	Rulemaking 93-04-003 Rulemaking on the Commission's Own Motion to Govern Open Access to Bottleneck Services and Establish a Framework for Network Architecture Development of Dominant Carrier Networks.	TELRIC Labor Rates
Federal (FCC)	CC Docket No. 00-217 In the Matter of Joint Application by SBC Communications Inc., Southwestern Bell Telephone Company, and Southwestern Bell Communications Services, Inc. d/b/a Southwestern Bell Long Distance for Provision of In- Region, InterLATA Services in Kansas and Oklahoma	TELRIC Pricing UNE Rates

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Illinois	ICC DOCKET 02-0864 Illinois Bell Telephone Company Filing to Increase Unbundled Loop And Nonrecurring Rates (Tariffs filed December 24, 2002)	TELRIC Labor Rates
Indiana	CAUSE NO. 42393 In The Matter Of The Commission Investigation And Generic Proceeding Of Rates And Unbundled Network Elements And Collocation For Indiana Bell Telephone Company, Incorporated D/B/A SBC Indiana Pursuant To The Telecommunications Act Of 1996 And Related Indiana Statutes	TELRIC Labor Rates
Kansas	Docket 190,492-U Phase I General Investigation into Competition within the Telecommunications Industry in the State of Kansas	Effective Competition Entry Barriers Economic Principles Consumer Welfare Resale Subsidies Benefits of Competition Service Classification Basic Network Functions (UNE)
Kansas	Docket 190,492-U Phase II General Investigation into Competition within the Telecommunications Industry in the State of Kansas	UNE Prices Hatfield Model
Kansas	Docket No. 95-SWBT-142-TAR SWBT Filing LDMTS Tariff to Introduce Lower Community of Interest Standards to Qualify for OCCS	Access Charges Discriminatory Pricing
Kansas	Docket 97-AT&T-290-ARB In the Matter of the Petition by AT&T Communications of the Southwest, Inc., for Compulsory Arbitration of Unresolved Issues with Southwestern Bell Telephone Company pursuant to 252(b) of the Telecommunications Act of 1996.	Telecom Act of 1996 Unbundling Resale Customer Migration Termination of Local Calls TELRIC Non-recurring charges Hatfield Model
Kansas	Docket 97-SWBT-411-GIT In the Matter of Southwestern Bell Telephone Company – Kansas’ Compliance With Section 271 of the Federal Telecommunications Act of 1996	TELRIC Loop Studies Switching Studies Cross Connect Studies Transport Studies Non-recurring rates Cost Factors Depreciation Rates Signaling Studies Reciprocal Compensation Rates Policy

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Kansas	Docket 97-SCCC-149-GIT In the Matter of the Joint Application of Sprint Communications Company, L.P., United Telephone Company of Kansas, United Telephone Company of Eastern Kansas, United Telephone Company of South Central Kansas, and United Telephone Company of Southeastern Kansas for the Commission to Open a Generic Proceeding on Southwestern Bell Telephone Company's Rates for Interconnection, Unbundled Elements, Transport and Termination, and Resale	Telecom Policy TELRIC Non-recurring Prices Economic Principles Forward Looking OSS Monopoly Revenue Replacement
Kansas	Docket 98-SWBT-380-MIS In the Matter of Southwestern Bell Telephone Company's Application for Price Cap Regulation Pursuant to KSA 66-1, 190 & KSA 66-2005(b)	Price Deregulation Market Power Anti-competitive marketing
Kansas	Docket 98-GIMT-712-GIT In the Matter of a General Investigation into IntraLATA Toll Dialing Parity Cost Recovery, PIC Change Charge and Other Issues	Intrastate Access Charges Carrier of Last Resort Internet Access
Kansas	Docket 99-GIMT-784-GIT In the Matter of a General Investigation into Issues Relating to Local Competition in The State of Kansas	Universal Service Competition Economics Intrastate Access Charges Competitively Neutral Subsidies
Kansas	Docket 96-LEGT-670-LEG In the Matter of Implementation of the State Telecommunications Act of 1996 (H.B. 2728) And the Federal Telecommunications Act of 1996 Regarding Telecommunications Public Utilities	Intrastate Access Charges
Kansas	Docket 00-UTDT-455-GIT In the Matter of the Investigation into the Cost to Provide Local Service of the United Telephone Companies of Kansas d/b/a Sprint, as Required by K.S.A. 1998 Supp. 66-2008(d)	Intrastate Access Rates
Kansas	Docket 01-GIMT-032-GIT In the Matter of a General Investigation to Determine Conditions, Terms and Rates for Digital Subscriber Line Unbundled Network Elements, Loop Conditioning, and Line Sharing	Line Splitting Economic Discrimination
Kansas	Docket 99-GIMT-326-GIT In the Matter of an Investigation into the Kansas Universal Service Fund (KUSF) mechanism for the purpose of Modifying the KUSF and Establishing a Cost-Based Fund.	Universal Service Access Charges

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Kansas	Docket 01-GIMT-082-GIT In the Matter of the General Investigation into the Reformation of Intrastate Access Charges	Access Charges Economic Cost Competition Cost Based Rates
Maryland	Case No. 8988 In the Matter of the Approval of a Batch Hot Cut Migration Process for Verizon Maryland Inc. Pursuant to the Federal Communication Commission's Triennial Review Order	TELRIC Labor Rates
Massachusetts	D.T.E. 03-60 Proceeding by the Department on its own Motion to Implement the Requirements of the Federal Communications Commission's Triennial Review Order Regarding Switching for Mass Market Customers	TELRIC Labor Rates
Michigan	In The Matter, On The Commission's Own Motion, To Review The Cost Of Telecommunication Services Provided By SBC Michigan	TELRIC Labor Rates
Missouri	Case No. TO-93-116 SWBT Petition to Classify Certain Services as Transitionally Competitive and Competitive Case No. TO-93-192 Proposals to Establish an Alternate Regulation Plan for SWBT (Consolidated with TO-93-116)	Local Market Competition
Missouri	Case No. TC-93-224 Staff Complaint Regarding Current Rates and Charges of SWBT	Local Exchange Pricing
Missouri	Case No. TC-94-86 Office of Public Counsel vs. AT&T Regarding Continuing the Transitionally Competitive Status of Measured Toll Service (MTS) Offered by AT&T for Two More Years	Competition
Missouri	Case No. TC-97-40 In the Matter of AT&T Communications of the Southwest, Inc.'s Petition for Arbitration Pursuant to Section 252(b) of the Telecommunications Act Of 1996 to Establish An Interconnection Agreement with Southwestern Bell Telephone Company	TELRIC Pricing Hatfield Model

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Missouri	Case No. TC-97-63 In the Matter of AT&T Communications of the Southwest, Inc.'s Petition for Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Interconnection Agreement with GTE Midwest Incorporated	TELRIC Pricing Hatfield Model
Missouri	Case No. TO-98-115 In the Matter of AT&T Communications of the Southwest, Inc.'s Petition for Second Compulsory Arbitration Pursuant to Section 252(b) of the Telecommunications Act of 1996 to Establish an Interconnection Agreement with Southwestern Bell Telephone Company	TELRIC Pricing Non-recurring rates
Missouri	Case No. TO-99-227 In the Matter of the Application of Southwestern Bell Telephone Company to Provide Notice of Intent to File an Application for Authorization to Provide In-region InterLATA Services Originating in Missouri Pursuant to Section 271 of the Telecommunications Act of 1996	Telecom Act of 1996 TELRIC Pricing UNE Prices Embedded Costs NRCs Resale Restrictions Competitive Checklist
New Jersey	Docket No. TO03009705 In The Matter Of The Implementation Of The Federal Communications Commission's Triennial Review Decision	TELRIC Labor Rates
New York	Case No. 02-C-1425 Proceeding On Motion of the Commission to Examine the Process, and Related Costs of Performing Loop Migrations on a More Streamlined (e.g., Bulk) Basis.	TELRIC Labor Rates
Ohio	Case No. 04-34-TP-COI In the Matter of the Implementation of the Federal Communications Commission's Triennial Review Regarding Local Circuit Switching in SBC Ohio's Mass Market	TELRIC Labor Rates
Oklahoma	Cause No. 000662 Application of Howard W. Motley, Jr., for an Inquiry into the Rates and Charges of SWBT Cause No. 000837 Application of SWBT for Approval of Telestate/21, a Proposal for Rate Stability, Network Modernization, and Price Regulation (Consolidated with Oklahoma Cause 000662)	Intrastate Access Charges IntraLATA Compensation Regulation of Monopoly Services

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Oklahoma	Cause No. 0001159 Inquiry of Oklahoma Corporation Commission Concerning the Provision and Regulation of Competitive IntraLATA Telecommunication Services	Benefits of Competition Effective Competition
Oklahoma	Cause No. 940000486 Application of Metropolitan Fiber Systems of Oklahoma, Inc. for a Certificate of Convenience and Necessity to Provide Intrastate, Interexchange Private Line Telecommunications Service.	Benefits of Competition
Oklahoma	Cause No. 960000218 Application of AT&T Communications of the Southwest, Inc., for Compulsory Arbitration of Unresolved Issues with Southwestern Bell Telephone Company Pursuant to Section 252(b) of the Telecommunications Act of 1996	TELRIC Pricing Hatfield Model
Oklahoma	Cause No. 960000242 Application of AT&T Communications of the Southwest, Inc. for Compulsory Arbitration of Unresolved Issues with GTE Southwest Incorporated Pursuant to Section 252(b) of the Telecommunications Act	TELRIC Pricing Hatfield Model
Oklahoma	Cause No. 970000213 Application of Cox Oklahoma Telecom, Inc., For a Determination of the Costs of, and Permanent Rates for the Unbundled Network Elements of Southwestern Bell Telephone Company	TELRIC UNE Prices Interconnection Prices LRIC Non-recurring charges UNE Combinations Effective Competition
Oklahoma	Cause No. 970000442 In the Matter of the Joint Application of Southwestern Bell Telephone Company and AT&T Communications of the Southwest, Inc. for a Determination of Costs and Permanent Rates For Certain Southwestern Bell Telephone Company Services	TELRIC UNE Prices Interconnection Prices LRIC Non-recurring charges UNE Combinations Effective Competition

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Oklahoma	Cause No. PUD 970000560 Application of the Attorney General of the State of Oklahoma, AT&T Communications of the Southwest, Inc., Brooks Fiber Communications of Oklahoma, Brooks Fiber of Tulsa, Inc., Cox Oklahoma Telecom, Inc., MCI Telecommunications Corporation, and Sprint Communications, L.P. To Explore Southwestern Bell Telephone Company's Compliance with Section 271(c) of the Telecommunications Act of 1996.	TELRIC Loop Studies Switching Studies Cross Connect Studies Transport Studies Non-recurring rates Cost Factors Depreciation Rates Signaling Studies Reciprocal Compensation Rates Policy
Oklahoma	Cause No. 980000459 Application of Sprint Communications Company, L.P., AT&T Communications of the Southwest, Inc. and MCI Telecommunications Corporation to Determine IXC Interexchange Services Are Subject to Effective Competition and for Modification of OAC 165:55-5-10(j)	Effective Competition Economics of Competitive Markets
Texas	Docket No. 8672 Application of SWBT to Revise 3M Plexar Tariff	Price Discrimination PBX vs Centrex
Texas	Docket No. 9251 Application of GTE to Revise Section 47 of General Exchange Tariff to Establish Specific Rates for Centranet Service Involving 101-400 Lines	Price Discrimination PBX vs Centrex
Texas	Docket No. 12784 SWBT Filing to Restructure Local Transport and Directory Transport Categories in Switched Access Services Tariff (Consolidated with Texas Docket Nos. 12865 & 12866)	Intrastate Access
Texas	Project No. 9075 SWB Cost Allocation Rule Approved 8-18-93 with Effective Date of 9-10-93	Total Service Long Run Incremental Costing (TELRIC) Basic Network Functions (UNE)
Texas	Docket No. 13282 Application of MFSI-TX Intelenet of Texas, Inc. For A Certificate of Convenience and Necessity To Operate As A Local Exchange Company In The Areas Served By Southwestern Bell Telephone Company And GTE Southwest, Inc. In Harris, Dallas, Collin, Tarrant, Bexar, Travis, and El Paso Counties	Local Competition

JURISDICTION	PROCEEDING NUMBER AND STYLE	TOPICS ADDRESSED IN TESTIMONY
Texas	Docket No. 16226 Petition of AT&T Communications of the Southwest, Inc. For Compulsory Arbitration to Establish An Interconnection Agreement Between AT&T and Southwestern Bell Telephone Company	Hatfield Model
Texas	Docket No. 16300 Application of AT&T Communications of the Southwest, Inc. For Compulsory Arbitration to Establish An Interconnection Agreement Between AT&T and GTE Southwest Incorporated and Contel of Texas, Inc.	Hatfield Model
Texas	SOAH Docket No. 473-96-1803 PUC Docket No. 16495 Application of GTE Card Services, Inc. For a Certificate of Operating Authority	Anti-competitive behavior Safeguards Against Monopoly Abuse
Texas	Docket No. 18515 Compliance Proceeding For Implementation of the Texas High Cost Universal Service Plan	Universal Service Competition
Texas	Project No. 16251 Investigation of Southwestern Bell Telephone Company's Entry Into the InterLATA Telecommunications Market	Costing and Pricing of UNEs Competition Barriers to Entry
Texas	Docket 25834 Proceeding on Cost Issues Severed From P.U.C. Docket No. 24542	TELRIC, Labor Rates, Affiliate Transactions, Non-recurring rates for Input/Output Port, UNE rates for Alternate Billed Services.
Texas	Docket No. 28600 Arbitration Of Phase I Costing Issues For Successor Interconnection Agreements To The Texas 271 Agreement	TELRIC, Labor Rates, Non-recurring rates for Input/Output Port