

**BEFORE THE
PUBLIC UTILITIES COMMISSION
OF THE
STATE OF RHODE ISLAND
AND PROVIDENCE PLANTATIONS**

IN THE MATTER OF

**The New England Gas Company)
Proposal For Changes In Its)
Distribution Adjustment Charge)**

Docket No. 3548

**DIRECT TESTIMONY OF WITNESS
BRUCE R. OLIVER**

On Behalf of

The Division of Public Utilities

October 8, 2004

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Docket No. 3548
October 8, 2004

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS FOR THE RECORD.**

2 A. My name is Bruce R. Oliver. My business address is 7103 Laketree Drive, Fairfax
3 Station, Virginia, 22039.

4

5 **Q. BY WHOM AND IN WHAT CAPACITY ARE YOU EMPLOYED?**

6 A. I am employed by Revilo Hill Associates, Inc., and serve as President of the firm. I
7 manage the firm's business and consulting activities, and I direct its preparation and
8 presentation of economic, utility planning, and policy analyses for our clients.

9

10 **Q. ON WHOSE BEHALF DO YOU APPEAR IN THIS PROCEEDING?**

11 A. My testimony in this proceeding is presented on behalf of the Division of Public
12 Utilities (hereinafter "the Division").

13

14 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

15 A. This testimony addresses the request of New England Gas Company (hereinafter
16 "NEG" or "the Company") for a change in its Distribution Adjustment Charge ("DAC")
17 which is set forth in testimony filed on July 30, 2004 and September 3, 2004 by
18 witness Peter C. Czekanski on behalf of the Company. More specifically, this
19 testimony discusses all elements of the Company's DAC calculations other than the
20 Earnings Sharing Mechanism. Issues relating to Earnings Sharing for the 12

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1 months ended June 30, 2004 will be addressed in subsequent testimony that is
2 scheduled to be filed by Division witness David Effron.

3

4 **Q. HAVE YOU PREVIOUSLY TESTIFIED IN THIS DOCKET?**

5 A. Yes. I testified for the Division regarding NEG's non-earnings sharing DAC
6 calculations for the fiscal year ended June 30, 2003.

7

8 **Q. WHAT ARE THE MAJOR COMPONENTS OF THE COMPANY'S DISTRIBUTION
9 ADJUSTMENT CHARGE (DAC) CALCULATIONS?**

10 A. NEG's proposed DAC calculations comprise nine (9) major components. The
11 components of the Company's Distribution Adjustment Charge calculations include:

12

- 13 1. A System Pressure (SP) Factor
- 14 2. A Demand Side Management (DSM) Factor
- 15 3. A Low Income Assistance Program (LIAP) Factor
- 16 4. An Environmental Response Cost (ERC) Factor
- 17 5. An On-System Margin Credits (MC) Factor
- 18 6. A Weather Normalization (WN) Factor
- 19 7. An Earnings Sharing Mechanism (ESM)
- 20 8. A Reconciliation (R) Factor
- 21 9. An Allowance for Uncollectibles

22

23 The first eight components of the Company's DAC calculations are re-
24 examined, and subject to re-calculation on an annual basis. The last component

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1 (i.e., the Allowance for Uncollectibles), was established through the Commission-
2 approved settlement in Docket No. 3401. The Reconciliation (R) Factor includes
3 adjustments for over- or under-recovery of costs during the 12-months ended June
4 30, 2004 for each of the first eight factors listed above, as well as the previous
5 reconciliation factor and remaining ERI-2 adjustments (which apply only to
6 customers in former Providence Gas Company service territory). NEG's proposed
7 calculations for each of the components of the DAC are reviewed below.

8
9 **System Pressure Factor**

10
11 **Q. WHAT IS THE PURPOSE OF THE SYSTEM PRESSURE ADJUSTMENT?**

12 A. Since the beginning of rate unbundling for firm service customers, the Commission
13 has recognized that a portion of the Company's use of its LNG facilities is associ-
14 ated with the maintenance of operating pressures on its system. Given that both
15 sales service and transportation service customers benefit from the maintenance of
16 system operation pressures, it is appropriate that such costs be recovered from
17 customers in both of those service classifications. However, in the absence of the
18 System Pressure Adjustment, all of the Company's LNG costs would be recovered
19 through its Gas Cost Recovery (GCR) charges. Thus, it is necessary for the
20 Company to allocate a portion of its LNG costs to system pressure maintenance,

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1 and collect those costs through charges that are applied to both firm sales service
2 and firm transportation service customers. The System Pressure factor within the
3 DAC mechanism accomplishes this objective.

4
5 **Q. HOW IS THE SYSTEM PRESSURE FACTOR DETERMINED?**

6 A. As established in Docket No. 3401, the System Pressure factor is computed by
7 multiplying Total LNG Commodity Related Costs by the System Balancing Factor
8 (.2039) and dividing by projected, weather-normalized, annual Firm Throughput.
9 The .2039 factor reflects the results of an assessment which suggested that 20.39%
10 of LNG commodity related costs were used for System Pressure purposes, and
11 therefore, should be borne by all customers (i.e., sales and transportation service
12 customers) who utilize the Company's distribution system.

13
14 **Q. HOW HAVE NEG'S CALCULATED SYSTEM PRESSURE COSTS CHANGED**
15 **SINCE ITS LAST DAC FILING IN SEPTEMBER 2003?**

16 A. The Company's System Pressure Factor for the last year was \$0.0496 per
17 dekatherm (Dth). Attachment PCC-3 to Mr. Czekanski's testimony filed July 30,
18 2004 computes a System Pressure factor of \$0.0538 per Dth. The calculations
19 underlying that factor were subsequently updated in Mr. Czekanski's September 3,
20 2004 Revised Attachment PCC-3. As updated, NEG seeks a System Pressure

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1 Factor of \$0.0564 per Dth. Thus, the Company's revised System Pressure Factor
2 calculations yield a charge per Dth that is \$0.0068, or 13.7% above the result from
3 comparable calculations made just one year ago. However, that increase in System
4 Pressure costs appears to be driven primarily by a substantial increase in LNG
5 Withdrawal Commodity costs which NEG projects will rise from a projected level of
6 \$4,517,774 for the 12 months ended October 2004¹ to a projected level of
7 \$5,947,231 for the 12 months ended October 2005.² Moreover, the resulting
8 increase of \$1,429,457 (or **31.6%**) in the Company's projected LNG Withdrawal
9 Commodity costs is driven primarily by an increase in NEG's projected use of LNG
10 in January 2005 relative to the LNG use that NEG had projected for the same
11 month of the prior year.

12 I also observe that while the Company's projected use of LNG for the coming
13 winter has increased significantly, its projected average cost of LNG on a dollars per
14 Dth basis has declined from the prior year. For the 12 months ended October
15 2004, NEG projected an average LNG Withdrawal Commodity cost of \$8.29 per
16 Dth. For the 12 months ended October 2005, the Company's projected LNG
17 Withdrawal Commodity cost is \$7.87 per Dth. Thus, the Company's forecasted
18 costs for the coming GCR period reflect a decrease of \$0.43 per Dth (or -5.1%) in its

¹ NEG's September 2, 2003 filing in this docket, Revised Attachment PCC-3.

² NEG's September 3, 2004 filing in this docket, Revised Attachment PCC-3.

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1 LNG Withdrawal Commodity costs, despite a significant increase in projected
2 pipeline commodity costs. In addition, NEG's projected LNG Inventory costs and
3 LNG Demand costs for the 2004-05 GCR period are also projected to decline
4 slightly from the levels projected for the prior year. Thus, the Company's overall
5 increase in its projected LNG costs is directly attributable to its increased use of
6 LNG. (See the analysis presented in Schedule BRO-1 attached hereto).

7
8 **Q. IS THE COMPANY'S REVISED SYSTEM PRESSURE FACTOR APPROPRI-**
9 **ATELY COMPUTED?**

10 A. The Company's calculation of its revised System Pressure Factor computations
11 appear to be mathematically accurate and performed in a manner consistent with
12 NEG's tariff. However, the significant increase projected in January LNG use
13 appears to reflect a change in the Company's economic dispatch of LNG, and such
14 a change in the economic dispatch of LNG may undermine the assumptions relied
15 upon to support the Company's assessment in Docket No. 3401 that 20.39% of
16 LNG costs could be associated with the maintenance of system pressures. If
17 NEG's use of LNG has changed due to economic dispatch considerations, then the
18 proportion of LNG used for maintenance of system pressures may decline as a
19 percentage of total LNG commodity related costs. That, in turn, would suggest the

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1 need for a change in the System Balancing factor to ensure that NEG's trans-
2 portation service customers are not required to bear costs that should more
3 appropriately be the responsibility of sales service customers. Given the magnitude
4 of the increase in NEG's projected LNG costs and apparent changes in its dispatch
5 of LNG relative to other sources of supply, it is possible that most, if not all, of the
6 Company's increased LNG costs may be more appropriately recovered through its
7 Gas Cost Recovery (GCR) charges.

8
9 **Q. HOW SHOULD THE COMMISSION ADDRESS THE APPARENT CHANGE IN**
10 **NEG'S USE OF LNG AND ITS IMPACTS ON THE COSTS OF MAINTAINING**
11 **SYSTEM PRESSURES?**

12 A. I recommend that the Commission recognize that NEG has computed the System
13 Pressure factor in accordance with its tariff and agreements reached in Docket No.
14 3401 and permit that factor to be implemented as proposed. However, I also sug-
15 gest that the Commission require NEG to track its LNG use over the next winter and
16 provide an assessment of the impacts of changes in its LNG dispatch on the
17 determination of the System Balancing factor and its System Pressure costs prior to
18 the time of its next annual Distribution Adjustment Charge (DAC) filing.

19

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1 **Demand Side Management Factor**

2

3 **Q. WHAT IS THE PURPOSE OF THE DEMAND SIDE MANAGEMENT FACTOR?**

4 A. The Demand Side Management factor provides the Commission a mechanism for
5 adjusting NEG's DSM funding outside the context of a base rate proceeding.

6

7 **Q. WHAT IS THE LEVEL OF FUNDING CURRENTLY PROVIDED FOR DSM PRO-**
8 **GRAMS THROUGH THE COMPANY'S BASE RATES?**

9 A. As set forth in NEG's tariff, Section 3, Distribution Adjustment Charge, Schedule A,
10 Sheet 3, paragraph 3.2, the DSM funding presently embedded in base rates for the
11 Company is **\$301,496** per year. In addition, the Company projects an accrued
12 balance of unexpended DSM funds totaling \$1,007,000 that will be carried over
13 from FY 2004 to FY 2005. Thus, the total funds available for DSM programs during
14 FY 2005 will be approximately \$1,308,000 or more than four (4) times the annual
15 level of funding that the Commission provides NEG for such programs through its
16 base rates.

17

18 **Q. HOW MUCH DID NEG ACTUALLY EXPEND FOR DSM PROJECTS IN FY 2004?**

19 A. The Company's response to Division Data Request 1-03 indicates that NEG had
20 \$701,200 of actual DSM disbursements in the 12-month period ended June 30,

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1 2004. Of those expenditures, \$700,000 was for the installation of a cogeneration
2 unit by one large industrial customer. The remaining \$1,200 represents the rebates
3 provided to 12 residential customers (apparently \$100 each) for the installation of
4 high efficiency gas heating equipment.

5

6 **Q. WHAT DSM EXPENDITURES DOES NEG CURRENTLY ANTICIPATE FOR THE**
7 **12-MONTH PERIOD ENDING JUNE 30, 2005?**

8 Page 2 of the Company's response to Division Data Request DIV 1-03 indicates
9 that NEG estimates potential DSM rebates totaling \$873,400 for the 12 months
10 ending June 30, 2005. That estimate comprises:

11

12	1	Cogeneration Unit	\$500,000
13	2-3	Microturbines	\$200,000
14	20	Residential Conversion Rebates	\$ 2,000
15	4-5	Chillers and NGV Stations	<u>\$171,400</u>
16			
17		Total	\$873,400
18			

19 **Q. ARE THE DSM FUNDS AVAILABLE TO NEG FOR FY 2005 ADEQUATE TO**
20 **MEET ITS ANTICIPATED REQUIREMENTS?**

21 A. At this point, it appears that they are more than adequate. Based on estimated FY
22 2005 DSM expenditures, the Company projects it will end FY 2005 with an
23 unexpended DSM funds balance of \$433,600. However, as Mr. Czekanski notes at

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1 page 6 of his July 30, 2004 testimony in this docket, NEG, as a participant in the
2 Rhode Island Greenhouse Gas (RI GHG), is currently considering some additional
3 DSM programs. At present no cost estimates are available for such potential
4 additional programs, although Mr. Czekanski indicates that NEG is designing those
5 programs to stay within current annual funding levels. In this context, the current
6 anticipated DSM carry-over to FY 2006 (i.e., \$433,600) appears reasonable.

7 On the other hand, if anticipated expenditures for FY 2005 do not materialize
8 and new DSM programs remain within current annual funding levels, the
9 Commission may wish to cap the amount of DSM funding that is carried-over to
10 subsequent years, and provide credits through the DSM for any excess carry-overs.

11 For example, the Commission might decide that three or four times the amount of
12 annual DSM funding provided through base rates represents a reasonable cap on
13 DSM funding accruals, and any balance of carry-forwards in excess of that level
14 should be refunded to NEG customers through the DAC mechanism (i.e., a negative
15 DSM factor). If the level of annual DSM funding authorized by the Commission is
16 adjusted (either increased or decreased) the cap on carry-forward amounts could be
17 adjusted accordingly.

18

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1 **Low Income Assistance Program Factor**

2

3 **Q. WHAT IS THE PURPOSE OF THE LOW INCOME ASSISTANCE PROGRAM**
4 **(LIAP) FACTOR?**

5 A. The Low Income Assistance Program (LIAP) factor performs a function similar to
6 that of the DSM factor. It provides a mechanism for the Commission to adjust the
7 funding of the Company's Low Income Heating Assistance Program (LIHEAP) and
8 Low Income Weatherization Program activities outside the context of a base rate
9 proceeding.

10

11 **Q. WHAT IS THE LEVEL OF FUNDING CURRENTLY PROVIDED FOR NEG'S LOW**
12 **INCOME ASSISTANCE PROGRAMS THROUGH ITS BASE RATE CHARGES?**

13 A. As set forth in NEG's tariff, Section 3, Distribution Adjustment Charge, Schedule A,
14 Sheet 4, paragraph 3.3, the LIAP funding presently embedded in base rates for
15 NEG is **\$1,793,901** per year.

16

17 **Q. WHAT WAS THE TOTAL OF NEG'S ACTUAL LIAP EXPENDITURE IN FY 2004?**

18 A. The Company's response to Division Data Request No. 2-03 indicates that
19 \$1,615,310 were disbursed for Low Income Heating Assistance Program (LIHEAP)
20 activities and \$200,000 were disbursed for Low Income Weatherization. Thus, a

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1 total of \$1,815,310 (or 101.2% of annual funding through base rates) was disbursed
2 during FY 2004.

3

4 **Q. DOES NEG SEEK ADDITIONAL LIAP FUNDING THROUGH ITS PROPOSED**
5 **DSM FACTOR IN THIS PROCEEDING?**

6 A. No, it does not. NEG entered FY 2004 with a LIAP balance carry-forward of
7 \$33,635. Despite expenditures in excess of annual funding level during FY 2004,
8 the Company has a carry-forward balance of LIAP funds for FY 2005 of \$3,325.
9 Therefore, the LIAP factor remains at zero.

10

11 **Q. DO YOU FIND ANY REASON TO QUESTION THE APPROPRIATENESS OF**
12 **EITHER THE COMPANY'S FUNDING OF LIAP PROGRAMS OR THE LEVEL OF**
13 **THE LIAP FACTOR IT PROPOSES IN THIS PROCEEDING?**

14 A. With one minor exception, NEG's LIAP factor costs and computation appear to be
15 appropriate. The exception is NEG apparent omission of the \$33,635 FY 2003
16 carry over balance from its LIAP factor computations. The dollar impact of this
17 omission is small (i.e., \$33,635 at 2.1% interest for 12 months = \$713) and has no
18 significant impact on the LIAP factor. But, for accuracy and consistency the
19 Company should include any carry forward balance in all future LIAP calculations.

20

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1 **Environment Response Cost Factor**

2

3 **Q. PLEASE DESCRIBE THE PURPOSE OF THE ENVIRONMENTAL RESPONSE**
4 **COST (ERC) FACTOR?**

5 A. The primary function of the ERC factor is to provide the Company a means of
6 recovering “reasonable and prudently incurred” environmental response costs while
7 limiting impacts on customers’ bills. Costs subject to recovery through the ERC
8 Factor include:

9

10 (1) Costs for evaluation, remediation and clean-up of sites associated
11 with NEG’s ownership and operation of manufactured gas plants,
12 manufactured gas storage facilities, and manufactured gas plant-
13 related off-site waste disposal locations;

14

15 (2) Costs for removal and disposal of mercury regulators and meters; and

16

17 (3) Costs for acquiring property associated with the clean up of such
18 sites;

19

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1 (4) Litigation costs, claims, judgments, and settlements associated with
2 environmental clean up activities.
3

4 **Q. HOW ARE REASONABLE AND PRUDENTLY INCURRED ENVIRONMENTAL**
5 **RESPONSE COSTS RECOVERED THROUGH THE ERC FACTOR?**

6 A. According to the terms of the settlement approved by this Commission in Docket
7 No. 3401, such Environmental Response Costs shall be recovered through a 10-
8 year straight-line amortization, subject to the restriction that the ERC factor shall be
9 limited to an increase of no more than \$0.01 per therm in any annual DAC filing.
10 Moreover, the ERC factor is computed to reflect an adjustment to the \$1,310,000 of
11 Environmental Response Costs that is presently included in NEG's base rate
12 charges. Thus, the dollar amount subject to recovery through the ERC factor in any
13 year reflects the sum of all applicable 10-year ERC amortizations less the
14 \$1,310,000 of budgeted base rate recoveries, and the ERC factor reflects that net
15 dollar amount divided by forecasted firm throughput.
16

17 **Q. WHAT IS THE NET DOLLAR AMOUNT THAT NEG PROPOSES IN THIS**
18 **PROCEEDING FOR RECOVERY THROUGH ITS ERC FACTOR?**

19 A. As shown in Revised Attachment PCC-4, filed on September 3, 2004, the Company
20 seeks approval of a net recovery of (\$641,514). That net dollar amount reflects:

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1. A 10-year amortization of \$12,510,252 of net ERC costs incurred through the end of FY 2002;
2. A 10-year amortization of (\$6,012,673) of net ERC costs for net FY 2003;
3. A 10-year amortization of (\$187,282) of net ERC costs for net FY 2004;
and
4. A deduction of \$1,310,000 for budgeted base rate recovery of ERC costs during the annual period in which the proposed ERC Factor will be effective.

Q. HOW DID NEG ARRIVE AT A NEGATIVE ERC COST RECOVERY REQUIREMENT FOR FY 2004?

A. The \$187,282 that the Company includes in its ERC Factor computations for FY 2004 represents the net of \$831,038 of reported actual FY 2004 Environmental Projects costs less a \$643,756 of additional proceeds from insurance settlements.

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1 **Q. WHAT IS THE AMOUNT OF THE ERC FACTOR THAT NEG PROPOSES IN THIS**
2 **PROCEEDING?**

3 A. NEG proposes an ERC factor of (\$0.0018) per therm. That represents a net credit
4 to firm customers.

5
6 **Q. IS THE ERC FACTOR THAT THE COMPANY PROPOSES REASONABLE AND**
7 **APPROPRIATE?**

8 A. No. The vast majority of the Company's reported net activity for FY 2004 (i.e.,
9 \$661,086 of a total of \$831,038) is shown on page 2 of Attachment PCC-4 of Mr.
10 Czekanski's July 30, 2004 filing to be costs for "**General Enviro Issues.**" Through
11 discovery (i.e., the Company's response to Division Data Request No. 1-07 and
12 subsequent discussions with NEG personnel, it appears that \$660,242 of the
13 identified costs for "General Enviro Issues" for FY 2004 reflects an offset for the
14 negative net credit provided to firm customers through the ERC factor during FY
15 2004. That \$660,242 amount appears to be inappropriate for inclusion in the
16 Company's ERC factor. It is neither a newly incurred environmental cost nor a cost
17 for which NEG requires further compensation. Thus, I recommend that the Com-
18 pany's ERC factor be recomputed with that \$660,242 amount excluded.

19 When the \$660,242 is excluded from NEG's FY 2004 Environmental Re-
20 sponse costs, the reported activity for FY 2004 falls to \$170,796. Furthermore,

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1 when the \$643,756 of additional insurance proceeds in FY 2004 is subtracted, the
2 revised Net Environmental Cost for FY 2004 becomes (\$472,960). Substituting the
3 revised FY 2004 Net Environmental Cost of (\$472,960) in the ERC Factor Formula
4 for the previously computed \$187,282 amount yields net recovery amount for FY
5 2005 of (\$707,538) and a ERC Factor of (\$0.0199) per Dth, or (\$0.0020) per therm.
6 (See Schedule BRO-2 attached to this testimony).

7
8 **Q. DO YOU HAVE ANY FURTHER CONCERNS REGARDING NEG'S ERC FACTOR**
9 **COMPUTATIONS IN THIS PROCEEDING?**

10 **A.** Yes. I have two.

11 First, to date NEG has not provided sufficient information to support a deter-
12 mination regarding the reasonableness and prudence of the insurance settlement
13 amounts that the Company has credited against the Environmental Response Costs
14 it has incurred. Therefore, the Division continues to refrain from offering a final
15 determination regarding the reasonableness or appropriateness of the insurance
16 settlement amounts that NEG has reflected in either its current DAC filing or in the
17 DAC filing it submitted last year.

18 Second, through discovery in this proceeding the Division has learned for the
19 first time of an accounting entry that NEG suggests was made some time prior to
20 NEG's last DAC filing which transfers and consolidates \$263,263 of Mercury

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1 regulator related environmental expenditures from the former Valley Gas Company
2 into NEG's Account 171 costs.³ However, the Division also observes that the
3 Company's FERC Form No. 2 for the year ended June 30, 2004 at page 20, line 97,
4 column (f), reflects a transfer of an identical amount of costs (i.e., \$263,263 from the
5 Company's FERC Account for House Regulators (FERC Acct. No. 383) during that
6 12-month period. Thus, there appears to be some question regarding when those
7 costs were actually recorded by NEG as Environmental Response costs. Also, due
8 to differences in the regulatory treatments of such expenditures for Valley Gas
9 Company and Providence Gas Company prior to the consolidation of those
10 companies, the Division submits that NEG should be required to demonstrate that it
11 is reasonable or appropriate to conclude that the identified costs for the mercury
12 regulator related environmental response costs for the former Valley Gas Company
13 were NOT previously recovered through Valley Gas Company rates.

14
15 **Q. DO YOU HAVE ANY FURTHER RECOMMENDATIONS REGARDING THE**
16 **COMPANY'S ENVIRONMENTAL RESPONSE COSTS?**

17 A. Yes. The Division's experience in the review of the Company's DAC filings sug-
18 gests that the current schedule for investigation of Environmental Response costs

³ See NEG's response to Division Data Request DIV 1-07c, submitted on September 13, 2004.

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1 could be facilitated by earlier provision of greater detail and specificity regarding the
2 nature of elements of the Company's cost claims and its justifications for the
3 incurrence of those costs. Often multiple rounds of discovery are required to begin
4 to gain an understanding of the Company's claimed environmental costs and
5 insurance proceeds and the projects or activities to which they relate. In this
6 context, the Division suggests that the Commission adopt requirements for the
7 Company to:

8
9 (1) File a mid-year environmental report regarding the nature of, and
10 reasons for, environmental costs actually incurred and amounts
11 received as credits against its recorded environmental costs during
12 the first half of each fiscal year, as well as projects of its anticipated
13 environmental expenditures and receipts for the second half of the
14 fiscal year; and

15
16 (2) Submit with its annual DAC filing information relating to environmental
17 expenditures in the second half of the fiscal year just completed with
18 detail comparable to that required in the mid-year environmental
19 report, as well as (a) documentation and explanations of updates or
20 revisions to previously reported data for the first half of the fiscal year

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1 and (b) a detailed forecast of anticipated environmental expenditures
2 and receipts for the first half of the next fiscal year.
3

4 **On-System Margin Credits**

5
6 **Q. WHAT IS THE ROLE OF THE ON-SYSTEM MARGIN CREDIT (MC) FACTOR?**

7 A. The On-System Margin Credit (MC) Factor performs two functions. First, it provides
8 NEG a mechanism for recovery of shortfalls, if any, in the actual on-system margin
9 revenue derived from non-firm sales and transportation services relative to the \$1.6
10 million of annual on-system margin revenue presently assumed in the design of the
11 Company's base rates. Second, the MC Factor provides a mechanism for sharing
12 of on-system margin revenue in excess of the level assumed in the design of base
13 rates. If actual non-firm margin revenue exceeds \$1.6 million within the 12-month
14 period ending June 30th of any year completed subsequent to the effective date of
15 this tariff provision, the MC Factor provides an incentive to the Company to
16 maximize such margin revenue by enabling NEG to retain 25% of such revenue
17 while crediting 75% of on-system non-firm margins to firm service customers as an
18 offset to their distribution system costs.
19

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1 **Q. DID NEG ACHIEVE ON-SYSTEM NON-FIRM MARGINS IN EXCESS OF \$1.6**
2 **MILLION FOR THE 12-MONTH PERIOD ENDED JUNE 30, 2004?**

3 A. Yes. Mr. Czekanski's July 30, 2004 testimony in this docket indicates that NEG
4 recorded non-firm margin revenue for the 12-months ended June 30, 2003 of
5 \$1,928,686. Thus, \$328,686 of non-firm margin revenue was collected during FY
6 2004 in excess of the \$1.6 million annual level (presently assumed in the design of
7 NEG's base rates). As explained above, 75% of that amount (\$246,514) is subject
8 to distribution as a credit to firm customers through the MC factor in the Company's
9 DAC calculations. NEG retains 25% or \$82,172. The resulting On-System Margin
10 Credit (MC Factor) per therm is \$0.0007.

11
12 **Q. ARE NEG'S CALCULATIONS OF SHARED MARGINS AND THE MC FACTOR**
13 **FOR THE 12 MONTHS ENDED JUNE 30, 2004 REASONABLE AND APPRO-**
14 **PRIATE?**

15 A. The mathematical computations detailed in Attachment PCC-5 are correct. Thus,
16 assuming the total dollar amount of margin revenue that NEG reports is accurate,
17 the calculated MC Factor should be accepted. However, the Division's efforts to
18 verify NEG's reported non-firm margin revenue has encountered mixed results.

19 In response to Division Data Request No. 1-09, NEG has provided data
20 regarding the margin revenue it derived from non-firm customers during the 12-

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1 months ended June 30, 2004 by month, disaggregated by alternate fuel type and
2 showing data separately for non-firm sales service, delivery service and TSS
3 customers. Although the information contained in that response appears to verify
4 the total amount of non-firm margin revenue computed in Attachment PCC-5, the
5 monthly distribution of the reported margin revenue is quite different. Schedule
6 BRO-3 offers a comparison of the non-firm revenue by month from Mr. Czekanski's
7 Attachment PCC-5 and what is understood to be comparable data provided in
8 Attachment DIV 1-9. Informal follow-up conversations with NEG personnel indicate
9 that the observed differences in non-firm margin revenue by month are attributable
10 to the timing of billing adjustments, which in aggregate were quite substantial during
11 portions of FY 2004.

12 At this point, further verification of the Company's reported margin revenue is
13 not possible without delving into cost and revenue detail on a month-by-month,
14 customer-by-customer basis. From the Division's perspective, the expected
15 benefits to ratepayers of that effort are not likely to justify the added costs that the
16 Division and NEG would need to incur. Therefore, I recommend that the Com-
17 mission accept NEG witness Czekanski's explanation of those differences for FY
18 2004. I also recommend that the Commission require NEG to develop and have
19 available for Division inspection, at the time of each subsequent annual DAC filing,

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1 monthly billing detail for each of its non-firm customers on a customer-by-customer
2 basis for the Company's most recently completed fiscal year.

3

4 **Weather Normalization**

5

6 **Q. WHAT IS THE INTENDED ROLE OF THE COMPANY'S WEATHER NORMAL-**
7 **IZATION FACTOR?**

8 A. The Weather Normalization Factor provides a mechanism for moderating the
9 impacts of weather on the Company's revenue. When winter weather, as measured
10 in Heating Degree Days (HDDs), is warmer than normal, NEG's collection of fixed
11 costs through its charges for distribution service declines below the level anticipated
12 under normal weather conditions. If the resulting decline in heating degree days is
13 significant, a positive Weather Normalization Factor is computed for the subsequent
14 DAC period to compensate the Company for a portion of the revenue not realized
15 due to reduced system throughput. On the other hand, colder than normal winter
16 weather causes system throughput and distribution charge revenue to increase
17 relative to expected revenue levels under normal weather conditions. If recorded
18 HDDs are greater than anticipated normal degree day levels, a negative Weather
19 Normalization Factor (credit) returns a measure of excess revenue collections to
20 customers during the subsequent DAC period.

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1 However, the Weather Normalization Factor only addresses heating degree
2 days recorded for each year that are more than 2% above or below forecasted
3 normal heating degree day levels when accumulated over the defined winter season
4 (i.e., the months of November through April). If recorded actual HDDs are within
5 plus or minus 2% of normal levels for the winter season, the Weather Normalization
6 Factor for the subsequent DAC is zero. Where total HDDs for the winter season are
7 more than 2% above normal heating degree day expectations, each heating degree
8 day below the normal expectation less 2%, or above normal expectations plus 2%,
9 is multiplied by \$9,000 per degree day to obtain the total dollar amount to be
10 recovered from, or credited to, customers through the Weather Normalization
11 Factor.

12
13 **Q. WAS THE 2003-2004 WINTER SEASON EITHER WARMER OR COLDER THAN**
14 **NORMAL BY A SUFFICIENTLY LARGE NUMBER OF HEATING DEGREE DAYS**
15 **TO TRIGGER THE COMPUTATION OF A NON-ZERO WEATHER NORMAL-**
16 **IZATION FACTOR FOR NEG?**

17 A. Yes. Attachment PCC-6 filed with witness Czekanski's July 30, 2004 testimony in
18 this docket indicates that actual weather for the months of November 2003 through
19 April 2004 comprised 4,961 degree days. In past proceedings, NEG has repre-
20 sented that under normal weather conditions the Company would expect 4,778

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1 heating degree days for the six month period in a typical winter. But, given that
2 2004 is a leap year, NEG adjusts its normal heating degree day total to reflect one
3 additional winter day in February. Thus, NEG uses 102% of a leap-year adjusted
4 normal heating degree day measure to derive an adjusted upper bound for the plus
5 or minus 2% dead band around normal heating degree day expectations. As a
6 result, the upper bound that the Company uses for the plus or minus 2% dead band
7 is 4,903 HDD. Using that leap-year adjusted upper bound, NEG computes that the
8 winter of 2003-2004 contained **58** HDDs in excess of normal expectations plus 2%.

9
10 **Q. GIVEN THE COMPANY'S RECORDED ACTUAL HEATING DEGREE DAYS FOR**
11 **THE MONTHS OF NOVEMBER 2003 THROUGH APRIL 2004, IS A NON-ZERO**
12 **WEATHER NORMALIZATION FACTOR NECESSARY AND APPROPRIATE?**

13 A. Yes. The 58 HDDs above normal levels plus 2% multiplied by \$9,000 per excess
14 HDD generates a Weather Mitigation Credit for firm customers of \$522,000 and a
15 Weather Normalization (WN) Factor of (\$0.0015) per therm. I find no substantial
16 reason to question the mathematical accuracy of these NEG computations as
17 presented in Attachment PCC-6 to Mr. Czekanski's July 30, 2004 testimony or its
18 conformance with the Company's current tariff provisions.⁴

⁴ I must note, however, that the current methodology for computing these weather-normalization adjustments assumes that gas usage varies in a linear relationship with changes in Heating Degree Days. Yet, within the last year, NEG personnel have suggested that the relationship between HDDs

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Reconciliation Factor

Q. HOW IS THE RECONCILIATION (R) FACTOR COMPUTED?

A. The Reconciliation (R) Factor component of the Company's DAC adjusts for differences between revenue collections associated with each component of DAC and either actual costs or budgeted revenue by component, adjusted for interest on deferred balances. In this proceeding, the R factor computations only include reconciling adjustments for System Pressure, Demand Side Management, Low Income Assistance, and Environmental Response Costs. In future proceedings, reconciling adjustments for a greater number of components in NEG's DAC computations may be required.

and gas use for NEG's firm service customers is no longer linear during periods of extreme weather and that NEG has revised it's planning to reflect the non-linear nature of the relationship between HDDs and firm gas use under extreme weather conditions. More specifically, Mr. Beland suggests that differences between average use per degree day and marginal use per degree day have grown considerably, increasing the need for peaking supply. If Mr. Beland is correct, the underlying presumptions of the current WN Factor (i.e., that the revenue impact of degree day variations is relatively uniform in terms of dollars per heating degree day for all heating degree day variations) may need to be adjusted. For these reasons, I encourage the Commission to investigate the need for revising the weather adjustment methodology that NEG uses to compute the WN Factor within the DAC such that revenue adjustments more closely track the actual impacts of weather on customers' usage and the Company's billings.

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1 **Q. ARE THE RECONCILING ADJUSTMENTS THAT NEG HAS COMPUTED AS**
2 **PART OF THE “R” FACTOR COMPONENT OF ITS DAC REASONABLE AND**
3 **APPROPRIATE?**

4 A. With one minor exception, the Company’s reconciliation adjustments appear to be
5 reasonable and appropriate. As noted in NEG’s response to Division Data Request
6 No. 1-12, the Company inadvertently omitted interest from the reconciliation
7 adjustment calculations for the On-System Credits and Weather Normalization for
8 forecasted months reflected in PCC-7 attached to Mr. Czekanski’s July 30, 2004
9 testimony and the Revised PCC-7 submitted with Mr. Czekanski’s September 3,
10 2004 testimony. Assuming that actual data for the months of July through October
11 2004 do not vary dramatically from the forecasted levels incorporated in the
12 referenced Attachments, the impact of the referenced omission is small⁵ and, due to
13 rounding, will most likely have no impact on the proposed R factor.

14

15 **Distribution Adjustment Charge (DAC) Summary**

16

17 **Q. WHAT ARE THE DISTRIBUTION ADJUSTMENT CHARGES THAT NEG PRO-**
18 **POSES IN THIS PROCEEDING?**

⁵ NEG estimates in its response to Division Data Request DIV 1-12 that the inadvertently omitted interest on forecasted monthly balances for the months of July through October 2004 would amount to \$2,838.

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1 A. The Company's proposed DAC charge is presented in Revised Attachment PCC-1
2 filed on September 3, 2004. That charge is \$0.0021 per therm for all customers,
3 including the adjustment for uncollectible accounts. If NEG's proposals are
4 approved as presented in Revised Attachment PCC-1, that new **charge** would
5 replace the current DAC which is (\$0.0248) per therm and reflects a **credit** to NEG's
6 firm gas service customers.

7

8 **Q. HOW DO YOUR PROPOSED ADJUSTMENTS IMPACT THE COMPANY PRO-**
9 **POSED DAC?**

10 A. When the adjusted ERC factor computed herein is rolled into NEG's overall DAC
11 determinations, the new DAC charge would be \$0.0018 per therm, after rounding
12 and including the adjustment for uncollectibles. That charge would be applicable
13 uniformly to the throughput for all firm service customers.

14

15 **Other Considerations**

16

17 **Q. HAS NEG PROPERLY COMPUTED THE BILL IMPACTS THAT WOULD**
18 **RESULTS FROM ITS PROPOSED DAC CHARGE?**

19 A. For most classes of customers it has. However, an error was identified in the bill
20 impact computations presented for Residential Non-Heating customers in both

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1 Attachment PCC-2 and Revised Attachment PCC-2 which significantly distorts the
2 results of that customer class. As verified in NEG's response to Division Data
3 Request DIV 1-06, the referenced attachments inadvertently reflected a current
4 DAC of (\$0.2480) in place of the actual current DAC which is (\$0.0248). Corrected
5 Attachment PCC-2, dated September 13, 2004, which was attached to NEG
6 Response to Division Data Request DIV 1-06, more accurately indicates the
7 impacts of the Company's proposed DAC on Residential Non-Heating customers.
8 As indicated therein, NEG's proposed DAC would increase most Residential Non-
9 Heating customers' annual bills by \$3 to \$5 per year, or 1.3% to 1.5%.

10

11 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

12 A. Yes, it does.

13

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New England Gas Company

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LNG Commodity Related Costs

LNG Withdrawal Commodity Costs	2003-04	2004-05	Increase (Decrease)	
			\$	%
November	\$ 144,917	\$ 190,256	\$ 45,339	31.3%
December	\$ 181,071	\$ 197,996	\$ 16,925	9.3%
January	\$ 2,424,740	\$ 4,133,946	\$ 1,709,206	70.5%
February	\$ 628,870	\$ 157,016	\$ (471,854)	-75.0%
March	\$ 179,013	\$ 166,440	\$ (12,573)	-7.0%
April	\$ 138,869	\$ 159,969	\$ 21,100	15.2%
May	\$ 141,693	\$ 163,147	\$ 21,454	15.1%
June	\$ 135,468	\$ 155,889	\$ 20,421	15.1%
July	\$ 138,596	\$ 159,104	\$ 20,508	14.8%
August	\$ 137,356	\$ 157,445	\$ 20,089	14.6%
September	\$ 131,886	\$ 150,993	\$ 19,107	14.5%
October	\$ 135,265	\$ 155,029	\$ 19,764	14.6%
Total	\$ 4,517,744	\$ 5,947,230	\$ 1,429,486	31.6%
LNG Inventory Costs	\$ 568,450	\$ 565,149	\$ (3,301)	-0.6%
LNG Demand Costs	\$ 3,405,240	\$ 3,320,600	\$ (84,640)	-2.5%
TOTAL LNG COSTS	\$ 8,491,434	\$ 9,832,979	\$ 1,341,545	15.8%
LNG Withdrawal Volume	544,804	756,091	211,287	38.8%
Avg Withdrawal Cost (\$/Dth)	\$ 8.29	\$ 7.87	\$ (0.43)	-5.1%

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Revised Calculation for NEG Environmental Response Cost (ERC) Factor

<u>Ln</u> <u>No</u>		<u>\$</u>
1	Total FY 2004 Environmental Response Cost Activity	\$ 831,038
2	Less Excluded "General Enviro Issues" Costs	<u>\$ (660,242)</u>
3	Adjusted FY 2004 Environmental Response Cost Activity (Line 1 + Line 2)	\$ 170,796
4	Less FY 2004 Insurance Proceeds	<u>\$ (643,756)</u>
5	Adjusted Net FY 2004 Environmental Costs (Line 3 + Line 4)	\$ (472,960)
6	Adjusted 10-Year Amortization of FY 2004 Environmental Costs (Line 5 / 10)	\$ (47,296)
7	FY 2004 Net Environmental Costs as Computed by NEG	\$ 187,282
8	10-Yr Amortization of NEG's Computed FY 2004 Net Environmental Costs (Line 7 / 10)	\$ 18,728
9	Total ERC Factor Costs as Computed by NEG	\$ (641,514)
10	Adjusted Total ERC Factor Costs (Line 9 - Line 8 + Line 6)	\$ (707,538)
12	Nov 2004 - Oct 2005 Firm Throughput (Dth)	35,569,425
13	ERC Factor (\$/Dth)	\$ (0.0199)
14	ERC Factor (\$/Therm) (Line 13 / 10)	\$ (0.0020)

New England Gas Company*Docket No. 3548***Comparison of Monthly On-System Revenue Margins by Month for FY 2003**

Month/Year	Attachment PCC-5 Filed 30-Jul-04	Attachment DIV 1-9 Provided 29-Sep-04	Difference	
			\$	%
July 2003	\$ 68,501	\$ 115,442	\$ 46,941	68.53%
August 2003	\$ 98,923	\$ 100,444	\$ 1,521	1.54%
September 2003	\$ 107,199	\$ 114,296	\$ 7,097	6.62%
October 2003	\$ 97,550	\$ 126,212	\$ 28,662	29.38%
November 2003	\$ 279,935	\$ 281,189	\$ 1,254	0.45%
December 2003	\$ 83,113	\$ 217,988	\$ 134,875	162.28%
January 2004	\$ 27,249	\$ 156,644	\$ 129,395	474.86%
February 2004	\$ 100,430	\$ 133,777	\$ 33,347	33.20%
March 2004	\$ 547,144	\$ 225,587	\$ (321,557)	-58.77%
April 2004	\$ 264,703	\$ 203,239	\$ (61,464)	-23.22%
May 2004	\$ 124,117	\$ 132,779	\$ 8,662	6.98%
June 2004	\$ 129,822	\$ 121,090	\$ (8,732)	-6.73%
Total	\$ 1,928,686	\$ 1,928,687	\$ 1	0.00%